- 1 SACRAMENTO, CALIFORNIA, DECEMBER 14, 1999 9:30 A.M.
- 2 * * * * *
- 3 CHAIRMAN EATON: Good morning, everyone,
- 4 and welcome to the last board meeting of the year 1999,
- 5 and depending on which side of the aisle or which side of
- 6 the argument you're on, it's the last of this one before
- 7 we enter the new millennium or we've got one year left
- 8 before the new millennium. The one thing that this board
- 9 knows for sure is that two days, today and tomorrow, are
- 10 the last for this year and that's what concerns us.
- 11 Madam Secretary, will you please call the
- 12 roll.
- BOARD SECRETARY: Board Members Jones.
- BOARD MEMBER JONES: Here.
- BOARD SECRETARY: Moulton-Patterson.
- BOARD MEMBER MOULTON-PATTERSON: Here.
- BOARD SECRETARY: Pennington.
- BOARD MEMBER PENNINGTON: Here.
- 19 BOARD SECRETARY: Roberti.
- 20 Chairman Eaton.
- 21 CHAIRMAN EATON: Here.
- 22 My understanding is Senator Roberti is on
- 23 his way and we'll proceed with some housekeeping matters,
- 24 first and foremost, ex parte communications.
- 25 Ladies and gentlemen, I'll read a few of

- 1 the letters that I think most of us have received, and if
- 2 I have received them and I mention them in my initial
- 3 disclosure of ex parte communications, according to
- 4 counsel you need not report them. Just say that I had the
- 5 same as Mr. Eaton.
- 6 The first one is Mayor Frank West from
- 7 Moreno Valley concerning base year inaccuracies; J. David
- 8 Myers from Monterey Regional Waste Management concerning
- 9 used oil opportunity grant program; Ms. Joyce Woods, base
- 10 year inaccuracies; Senator Bruce McPherson, the used oil
- 11 infrastructure improvement program; Fenna Gatty, model
- 12 schools; Dennis Allen, Tajiquas landfill; Assemblyman Fred
- 13 Keeley, used oil opportunity grants regarding Moss Landing
- 14 Harbor District; Glenda Nelson, also regarding the used
- 15 oil opportunity grant Moss Landing; William Douris, also
- 16 regarding the used oil opportunity grant Moss Landing;
- 17 Kaitilin Gaffney regarding the used oil opportunity grant
- 18 Moss Landing; and finally Jocelyn Reed, City of Modesto,
- 19 used oil opportunity grant.
- Those were the ones that I had not included
- 21 on my written ex parte list previously, along with the
- 22 several hundred letters that we may have received and
- 23 responded to prior thereto.
- Mr. Pennington, I'll start with you.
- 25 Anything additional or do you need to --

- 1 BOARD MEMBER PENNINGTON: Just one,
- 2 Mr. Chairman. A letter from Cheryl Brothers, President of
- 3 the Discovery Museum of Orange County.
- 4 CHAIRMAN EATON: Mr. Jones.
- 5 BOARD MEMBER JONES: I think you covered
- 6 them all for me, Mr. Chairman.
- 7 CHAIRMAN EATON: Okay.
- Ms. Moulton-Patterson.
- 9 BOARD MEMBER MOULTON-PATTERSON: You
- 10 covered all of mine, also.
- 11 CHAIRMAN EATON: Okay.
- 12 For those of you who may be new to our
- 13 board proceedings, in the back of the chambers there are
- 14 speaker slips. If you would like to address the Board on
- 15 any item on today's agenda, if you could kindly fill out a
- 16 slip with the specific item or items that you would like
- 17 to address to the Board and bring it forward and give it
- 18 to Ms. Lisa Dominguez on my left and for most of you on
- 19 your right, she'll make sure we know of your desire to
- 20 speak.
- 21 With that, any Board Members have anything
- 22 you would like to bring up regarding reports over the last
- 23 month?
- Mr. Pennington.

- 1 you'll indulge me for a moment here. Today may be my last
- 2 board meeting since my term does end at the end of the
- 3 year, so I would like to take the opportunity to thank the
- 4 staff. Four and a half years I've been here on the Board,
- 5 three and a half as the Chairman and a year as a Board
- 6 Member. It has been a delight. It's been an education.
- 7 It's been hard work. It's been fun. But all of that has
- 8 been made possible by a wonderful staff.
- 9 The Board has an absolutely magnificent
- 10 staff. I know that over the years you hear a lot of jokes
- 11 and ridicule of state workers. I can tell you that this
- 12 staff and this Board absolutely trashes any idea that
- 13 state workers aren't hard working, dedicated people. I
- 14 would try to name a few names, but if I did, I know I
- 15 would leave people out who are absolutely critical to the
- 16 function and the goals and the duties of this Board, so ${\tt I}$
- 17 won't try to do that.
- 18 But I do want to say that they should be
- 19 proud of themselves, proud of what they do for us Board
- 20 Members, proud of what they do for the people of
- 21 California, proud of what they contribute to a better
- 22 environment. So it's my congratulations to you, and thank
- 23 you again from the bottom of my heart for everything you

- 1 about my own personal staff -- Marlene Kelly, Patti
- 2 Shawhan, Susan Westlake, Lou Hastings. You can't be in a
- 3 job like this without tremendous support and support
- 4 staff, and I can tell you that when the Governor, former
- 5 Governor appointed me to it, he said, "Dan, I want you to
- 6 pick some people that you can trust and that you feel will
- 7 be loyal to you." I said, "Well, Governor, one of those
- 8 is a democrat from Arizona," and he said, "That's your
- 9 choice." So that's how Lou Hastings got here. Lou and I,
- 10 as I'm sure you all know, have been friends and colleagues
- 11 and worked together for better than 28 years, almost 30
- 12 years now, I guess, off and on, and I could not do
- 13 anything without his imprint on it, and I appreciate his
- 14 efforts on my behalf and on the behalf of the Board.
- 15 Susan Westlake I encountered when I first
- 16 went to the Department of Housing. As most of you know,
- 17 she is an excellent organizer. She is great at the
- 18 budget, personnel matters, and a good friend and also a
- 19 very loyal person.
- I started out with Marlene Kelly and I
- 21 thought that I had found a jewel because she knew the
- 22 Board, unlike I did, and she knew the players and the

- 23 people. While she's not here today, she certainly was a
- 24 major contributor. When she left, Patti Shawhan stepped
- 25 in and did yeoman's work as we prepared to leave the

- 1 Board, has been critical in getting me ready for that
- 2 transition as well keeping me on track.
- 3 So I must again thank them and thank you,
- 4 Mr. Chairman, for being so kind to me over the last year.
- 5 I thank my colleagues and congratulate you all on what a
- 6 wonderful job you are doing for the people of California
- 7 and for the Governor, no matter who he may be. So I don't
- 8 want to leave the Board without being able to say these
- 9 few remarks, and I appreciate your indulgence.
- Thank you.
- 11 (Applause)
- 12 CHAIRMAN EATON: Well, Dan, being an old
- 13 campaign guy, you know I don't prepare anything without
- 14 really knowing the final results, and therefore, we still
- 15 have some time left.
- Mr. Jones.
- 17 BOARD MEMBER JONES: Well, you know I hate
- 18 to -- I'm not going to give a speech because this might be
- 19 my last board meeting too. Who knows. I can't worry
- 20 about what I don't control, but if that happens, then
- 21 you'll hear from me at another time.

- 22 CHAIRMAN EATON: And that's your report for
- 23 today, December 14th, 1999.
- 24 BOARD MEMBER JONES: That's the way it is.
- 25 CHAIRMAN EATON: Ms. Moulton-Patterson.

- 1 BOARD MEMBER MOULTON-PATTERSON: I would
- 2 just like to say to Mr. Pennington, thank you for the
- 3 short time we've served together. It's been great and
- 4 been a great help to me and very warm and hospitable, and
- 5 I really, really appreciate it.
- I certainly hope you're back, Mr. Jones, so
- 7 I won't address that. But anyway, thank you very much,
- 8 Mr. Pennington, if this is your last meeting. I really
- 9 think you've offered so much to the State and I hope I can
- 10 come to you and seek your advice.
- 11 BOARD MEMBER PENNINGTON: Always.
- 12 BOARD MEMBER MOULTON-PATTERSON: Thank you.
- 13 BOARD MEMBER PENNINGTON: I'm always ready
- 14 to give my advice.
- 15 (Laughter)
- 16 CHAIRMAN EATON: While we give a few
- 17 minutes to Senator Roberti, I'll kind of go through some
- 18 additional housekeeping matters.
- 19 The Executive Director's report, which
- 20 normally comes at this time, will be given tomorrow.

- 21 Mr. Chandler had a family matter that had to be attended
- 22 to today and will not be available today but will be here
- 23 tomorrow. His report will be given tomorrow.
- 24 We have one item that was listed under
- 25 continued business, which was the Lionudakis compost

- 1 facility. My understanding is the LEA and operator are
- 2 about to enter into some additional negotiations on a
- 3 final permit so they've asked for one more extension to
- 4 January 25th. So that will be put over to the January
- 5 meeting in Sacramento.
- That takes us to the consent agenda, but
- 7 before we begin, I would like to see if Ms. Dominguez, if
- 8 you could call Senator's Roberti's name and just establish
- 9 that he is here and present.
- 10 BOARD SECRETARY: Board Member Roberti.
- BOARD MEMBER ROBERTI: Here.
- 12 CHAIRMAN EATON: Okay. Senator, any ex
- 13 parte communications in addition? We went through an
- 14 extensive list, which I think you probably have looked at,
- 15 but any additional?
- BOARD MEMBER ROBERTI: Mr. Chairman, we're
- 17 checking to see if all my ex partes have been put across,
- 18 but nothing is pending at the moment.
- 19 CHAIRMAN EATON: I've got housekeeping I

- 20 can go through to give you a few minutes.
- 21 BOARD MEMBER ROBERTI: But -- okay. Fine.
- 22 CHAIRMAN EATON: We have a number of items
- 23 on today's consent agenda. You should have received from
- 24 Ms. Karen Fish, our acting Chief Deputy, her consent items
- 25 for the December 14th and 15th meeting. Those items that

- 1 are available for consent are Items Number 4, 6, 10, 19,
- 2 20, 30 and 31. Does any member of the Board wish to pull
- 3 any of these items from consent?
- 4 BOARD MEMBER PENNINGTON: Mr. Chairman.
- 5 CHAIRMAN EATON: Mr. Pennington.
- 6 BOARD MEMBER PENNINGTON: I'll move
- 7 adoption of the consent calendar.
- 8 CHAIRMAN EATON: Okay.
- 9 BOARD MEMBER MOULTON-PATTERSON: Second.
- 10 CHAIRMAN EATON: Mr. Pennington moves and
- 11 Ms. Moulton-Patterson that we adopt the consent calendar
- 12 consisting of the following items: Items 4, 6, 10, 19,
- 13 20, 30 and 31.
- 14 Madam Secretary, please call the roll.
- BOARD SECRETARY: Board Members Jones.
- BOARD MEMBER JONES: Aye.
- 17 BOARD SECRETARY: Moulton-Patterson.
- 18 BOARD MEMBER MOULTON-PATTERSON: Aye.

BOARD SECRETARY: Pennington.

BOARD MEMBER PENNINGTON: Aye.

BOARD SECRETARY: Roberti.

BOARD MEMBER ROBERTI: Aye.

BOARD SECRETARY: Chairman Eaton.

CHAIRMAN EATON: Aye.

Let's go to our new business agenda items.

15

- 1 Before we do that, I do have last minute announcements.
- 2 You know it is the holiday season and you know it's also
- 3 the flu season. I think some of us have already
- 4 experienced that on the Board. There are a number of
- 5 items that were scheduled for today that will be continued
- 6 to the January 25th agenda. So if you have the agenda
- 7 item, Members, and members of the audience, I'll go
- 8 through those that were continued.
- 9 Item Number 14, which I haven't spoken to
- 10 you about but that was -- we received early this morning
- 11 from Chemlite, the President, that he had a family
- 12 emergency, an illness as well, and asked that if we could
- 13 kick over that hearing for one month so that he could be
- 14 present. He's the President, as I understand, of the
- 15 company and therefore wanted to be present. So Item
- 16 Number 14 will be kicked over to the January meeting as
- 17 well.

- 18 Item Number 23, which is the base year
- 19 for -- corrected base year and recycling element for the
- 20 City of Hemet.
- 21 Item Number 32, which is the report to the
- 22 legislature, that item, as you well know, staff has been
- 23 working with each of the individual Members' offices and
- 24 the advisors, and I would encourage them to continue to
- 25 meet with the advisors and Board Members to finalize that

- 1 report. We have an extension of time, a request for
- 2 extension of time for that time necessity that was
- 3 originally thought to be and has dissipated for the time
- 4 being.
- 5 And the other item is Item Number 36, and
- 6 Senator Roberti, I think you may have had a comment with
- 7 regard to Item Number 36 and the Goodwill Industries.
- 8 BOARD MEMBER ROBERTI: Yes, Mr. Chairman.
- 9 I visited Goodwill Industries last week sometime, I
- 10 believe, and they do seem to have a very serious problem
- 11 with illegal dumping. They -- and I would suggest other
- 12 related kinds of industries, where people either --
- 13 thinking they're doing something helpful, leave their good
- 14 used furniture at midnight outside Goodwill's door or
- 15 actually not thinking they're doing something helpful,
- 16 just leave whatever construction and demolition material

- 17 they happen to have. You sort of give the people who
- 18 leave furniture the benefit of the doubt thinking they're
- 19 doing something that can be used, although basically
- 20 reupholstered furniture, I've heard, is just about the one
- 21 thing that is almost impossible to use. But you can't
- 22 give the benefit of the doubt to anybody who leaves their
- 23 cement blocks there. They just happen to know Goodwill
- 24 will have a truck pickup.
- 25 So they have a serious problem, and I tend

- 1 to think is one we will have to address and I therefore am
- 2 happy it will be on our agenda. They and the other
- 3 organizations like them, like Saint Vincent de Paul, just
- 4 to mention one other, are good citizens who have been in
- 5 the recycling business before there was ever a board.
- 6 CHAIRMAN EATON: Absolutely. My
- 7 understanding is they're going to try to make it next
- 8 month so that will be heard in January.
- 9 BOARD MEMBER ROBERTI: Yes.
- 10 CHAIRMAN EATON: And along with the
- 11 Lionudakis, that completes. Having made those
- 12 announcements, the first order of business -- and one
- 13 other item is my understanding, that Item Number 1, which
- 14 was the consideration of a new standardized permit for
- 15 Evergreen Nursery in San Diego, the LEA is sick today.

- 16 They have asked if they could put that over just until
- 17 tomorrow. The LEA would like to be present just in case
- 18 there are any questions that may have arisen. So Item
- 19 Number 1 will be put over to the Wednesday agenda.
- Then Item Number 2, which is the California
- 21 Biomass in Riverside, will be heard Wednesday, as well as
- 22 the permit for Eagle Mountain.
- 23 Senator Roberti.
- 24 BOARD MEMBER ROBERTI: Yes, Mr. Chairman.
- 25 This past month prior to this meeting I made a tour of

- 1 many of the facilities that are either facilities the
- 2 local government engages in regarding waste diversion or
- 3 are other entities that deal with our offices, and I
- 4 traveled extensively this last month through southern
- 5 California and would just like to share with the Board
- 6 some of my observations.
- 7 Needless to say some communities are so
- 8 much more terribly advanced than others, and therefore we
- 9 have a real checkerboard as to who is excited in complying
- 10 with our diversion mandates and who will try to avoid it.
- 11 City of Santa Monica has an excellent program in
- 12 household hazardous waste. I would just like to share
- 13 that with you. And they're working with regional
- 14 agreement and other cities on the west side to sort of

- 15 coordinate their efforts because the average citizen who
- 16 tried to find an outlet for the waste doesn't realize,
- 17 doesn't pay attention to the city boundaries that much, no
- 18 matter where you live through California.
- 19 So I was interested because I wanted to
- 20 talk to them about paint, which they were happy to share
- 21 with me, and antifreeze, and they said antifreeze isn't a
- 22 big problem. So in comes a car wanting to get rid of
- 23 their household hazardous waste and they open up the trunk
- 24 and it was filled with antifreeze. So it's not as great a
- 25 problem as paint, but it's one I want to keep on the

- 1 drawing board a little bit because I'm concerned about it.
- 2 As I said, I did go to Goodwill Industries.
- 3 Another city in my part of the world that is just way
- 4 ahead in educating the public is the City of Burbank.
- 5 They have great educational programs, so much so that KCET
- 6 did a program, that's public television, as to those
- 7 communities that are pushing forward and those that are
- 8 sort of dragging their feet, and Burbank was the community
- 9 that they used.
- 10 Throughout the city of Burbank, there are
- 11 all kinds of recycling efforts, especially some of the
- 12 major studios at recycling their restaurant waste, their
- 13 compost, just about everything that they can. Obviously

- 14 they do this for good public relations, but it is good
- 15 public relations and I would say that everybody can learn
- 16 from everybody else, and those towns that seem to be more
- 17 reluctant ought to frankly go to Santa Monica or Burbank
- 18 and they could learn a lot.
- I was happy to represent the Board in
- 20 presenting the Gene Autry Museum with our WRAP award.
- 21 Gene Autry Museum is located in the City of Los Angeles
- 22 and they recycle just about everything, including using
- 23 recycled water for their portion of Griffith Park. And I
- 24 was really thrilled to see that there are entities and
- 25 communities that take our mandates seriously and go beyond

- 1 them, and then you scratch your head when you hear about
- 2 these others. Oh, we can't do it, we're being imposed
- 3 upon. Some places have a gray mentality and others don't
- 4 and some places things can be done.
- If you think of the wild, wild west, the
- 6 last place maybe you would think about having gray
- 7 mentality is the Gene Autry museum but they do. They use
- 8 themselves as a neighborhood outlet to recycle Christmas
- 9 cards. I guess they get a lot of them.
- I just thought I would share that. I know
- 11 all the Members go into areas, not only Sacramento but
- 12 other areas as well where they may have their own unique

- 13 concerns, and I found it to be very, very helpful to me to
- 14 see what's happening out there in California, outside our
- 15 own very important but little circle here.
- 16 CHAIRMAN EATON: Thank you, Senator
- 17 Roberti.
- BOARD MEMBER ROBERTI: Thank you.
- 19 CHAIRMAN EATON: All right. One other item
- 20 before we begin the substantive part of our meeting, Item
- 21 Number 38, which deals with the resolution commendation,
- 22 we'll take that up first and then we'll go back to our
- 23 permits section.
- So Item Number 38 dealing with the
- 25 commendation for cleanup activities on behalf of the

- 1 Board.
- 2 CHAIRMAN EATON: Mr. Jones.
- BOARD MEMBER JONES: Thank you,
- 4 Mr. Chairman, Members of the Board.
- It's the first time I've ever had to be up
- 6 here other than when I was in the industry. Usually it's
- 7 Danny or the former Chairman giving these out, but for
- 8 some reason they asked me to do this presentation.
- 9 This is a resolution commending two
- 10 individuals that we're going to show you a videotape right
- 11 now to give you an idea of the type of effort that goes

- 12 into cleaning up sites. It's more than just picking up
- 13 litter on the side of the road. So Todd, do you have that
- 14 cued up?
- MR. THALHAMER: Yes.
- 16 (Video presentation)
- 17 BOARD MEMBER JONES: I think a view of a
- 18 dozer at the end of a cable gives people the idea of what
- 19 it's like. Those of you who have never sat on a piece of
- 20 yellow iron, it can be pretty intimidating; but when
- 21 you're on a piece of yellow iron that's being held by
- 22 probably a three-quarter-inch or a one-inch cable, you
- 23 come to appreciate technology and the fact that they can
- 24 make a braided cable that will hold that much weight, and
- 25 it's because of those efforts that we are going to present

- $1\,$ a resolution commending both King Bailey and Jim Hasal
- 2 from Sukut Company. If you two want to come up.
- 3 CHAIRMAN EATON: Now it's proper to move
- 4 the resolution.
- 5 BOARD MEMBER JONES: Okay.
- 6 CHAIRMAN EATON: If you'd like to move it.
- 7 BOARD MEMBER JONES: Mr. Chairman, I'd like
- 8 to move adoption of Resolution Number 1999-633 commending
- 9 King Bailey and Jim Hasal.
- 10 BOARD MEMBER PENNINGTON: I'll second.

11	CHAIRMAN EATON: All right. Mr. Jones
12	moves and Mr. Pennington seconds we adopt Resolution
13	1999-633, commendation for the outstanding work in the
14	performance of cleanup activities on behalf of the Board.
15	Madam Secretary, will you please call the
16	roll.
17	BOARD SECRETARY: Board Members Jones.
18	BOARD MEMBER JONES: Aye.
19	BOARD SECRETARY: Moulton-Patterson.
20	BOARD MEMBER MOULTON-PATTERSON: Aye.
21	BOARD SECRETARY: Pennington.
22	BOARD MEMBER PENNINGTON: Aye.
23	BOARD SECRETARY: Roberti.
24	BOARD MEMBER ROBERTI: Aye.
25	BOARD SECRETARY: Chairman Eaton.

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1	CHAIRMAN EATON: Aye.
2	Mr. Jones.
3	BOARD MEMBER JONES: Just real briefly I'm
4	going to read part of this Resolution, and I'm going to
5	skip the part that talks about the Waste Board.
6	(Laughter)
7	CHAIRMAN EATON: Senator, I will entertain
8	a motion there is no reading at the Board.

(Laughter)

- 10 BOARD MEMBER JONES: Whereas, this project
- 11 was fully executed and has become a model of interagency
- 12 collaboration between the United States Environmental
- 13 Protection Agency, Emergency Response Section and the
- 14 Board; and whereas, Sukut Construction met Board and Yurok
- 15 Tribal issues and concerns and performed exceptionally in
- 16 an environment lacking communications, either cellular or
- 17 land line, water or power; whereas, Mr. King Bailey and
- 18 Mr. Jim Hasal, demonstrated courage, competence and
- 19 flexibility in operating and directing heavy equipment on
- 20 an extremely steep and hazardous slope to eliminate a
- 21 health hazard; whereas, Board policy allows for
- 22 commendation of individuals or entities that have
- 23 exhibited exceptional efforts in advancing the goals or
- 24 policies of the Board.
- Now, therefore, be it resolved that the

- 1 Board recognizes and thanks Mr. King Bailey, Mr. Jim
- 2 Hasal, and Sukut Construction, Incorporated for
- 3 exceptional efforts in advancing the goals of the Board by
- 4 performing a dangerous and innovative cleanup of an
- 5 illegal dump site.
- And with that, I am going to present
- 7 Mr. Jim Hasal a resolution signed by all the Board
- 8 Members, and Mr. King Bailey. And on behalf of the Board,

- 9 we appreciate your efforts and we appreciate the job that
- 10 you guys have always done for us at Sukut Construction.
- 11 (Applause)
- 12 BOARD MEMBER JONES: Mr. Chairman, thanks
- 13 for that opportunity. I also want to -- I think we need
- 14 to commend Todd and the people from the 2136 program who
- 15 have been faced with these kinds of obstacles and had to
- 16 figure out with the contractors innovative ways to protect
- 17 the health and safety of the people of the state of
- 18 California. I think they also deserve a hand.
- 19 Thank you.
- 20 CHAIRMAN EATON: Thank you, Mr. Jones.
- 21 (Applause)
- 22 CHAIRMAN EATON: All right. Item Number
- 23 5, then, on today's schedule, permits. Ms. Nauman.
- 24 Remember, Item 4 was on consent and Items 1 through 3 will
- 25 be heard tomorrow.

- 1 MS. NAUMAN: Good morning Mr. Chairman and
- 2 Members. Julie Nauman, Deputy Director, Permitting and
- 3 Enforcement Division.
- 4 Item Number 5 is consideration of a revised
- 5 solid waste facility permit for the Edwards Air Force Base
- 6 main base sanitary landfill in Kern County. And Chris
- 7 Deidrick will be presenting the item.

- 8 MR. DEIDRICK: Good morning, Mr. Chairman
- 9 and Board Members. My name is Chris Deidrick with the
- 10 Permitting and Inspections Branch. Today's item is for
- 11 the revision of a solid waste facilities permit for
- 12 Edwards Air Force Base main base sanitary landfill.
- 13 The facility is located in the southeast
- 14 corner of Kern County, and the owner and operator of the
- 15 facility is the Department of Defense, United States Air
- 16 Force.
- 17 In summary, the proposed changes for this
- 18 revised permit are as follows: First, the operator would
- 19 like to consolidate the registration composting permit of
- 20 Edwards Air Force Base composting facility, which is
- 21 within the boundaries of the main base, with the Edwards
- 22 Air Force Base main base sanitary landfill solid waste
- 23 facility permit.
- 24 They're going to change their Saturday
- 25 operating hours from the current 7:30 to 11:30 a.m. to

- 1 7:30 to 10:30 a.m. There's a change in the closure date
- 2 from the year 2019 to 2028. The fill sequencing and the
- 3 bail fill area of the landfill will be modified. And then
- 4 finally, they will use treated petroleum-contaminated soil
- 5 as alternative daily cover.
- In summary, board staff has made the

- 7 following findings: That the lead agency has complied
- 8 with the requirements of the California Environmental
- 9 Quality Act; the design and the operation of the landfill
- 10 is in compliance with state minimum standard for solid
- 11 waste disposal facilities; the permit is consistent with
- 12 the standards adopted by the Board; and the facility is
- 13 consistent with the approved Kern County Integrated Waste
- 14 Management Plan.
- In conclusion, staff has reviewed the
- 16 proposed permit and supporting documentation and found
- 17 them to be acceptable. Staff recommends that the Board
- 18 adopt Board Resolution Number 1999-625, concurring in the
- 19 issuance of Solid Waste Facility Permit Number 15-AA-0150.
- 20 I would also like to report today that
- 21 representing the operator is Mr. Paul Schiff and
- 22 Ms. Melissa Malencos. They're with the Edwards Air Force
- 23 Base Environmental Management Directory, and then
- 24 representing the Local Enforcement Agency is Mr. Mike
- 25 Gnekow, who is Chief of the Kern County land development

- 1 and solid waste program and also, I've learned, the animal $\ensuremath{\text{I}}$
- 2 control officer. So he does quite a few things with Kern
- 3 County. Any questions?
- 4 CHAIRMAN EATON: Any questions? I just
- 5 have a couple.

- 6 The treated petroleum-contaminated soils,
- 7 what is the source of those? Are those a source as a
- 8 result of the gas station cleanup, or are those a result
- 9 of the base's own activity?
- 10 MR. DEIDRICK: I can have the operator come
- 11 up.
- 12 CHAIRMAN EATON: That would be helpful. I
- 13 tell you where I'm going with this. This doesn't have
- 14 anything to do with the permit, but last month we had a
- 15 long one-day Disposal Reporting System inquiry, and one of
- 16 the questions that came up, if you remember there were two
- 17 young women from adjoining counties, one who mentioned
- 18 that they counted soils from petroleum products and one
- 19 that didn't allow it to be counted. So I was just
- 20 wondering, one, what is the source of this. Is this from
- 21 the outside or is this base only; and if so, who receives
- 22 the credit for the alternative daily cover.
- MR. SCHIFF: The soil comes from out -- it
- 24 used to be a permitted soil farm site, and the original --
- 25 soil originally came from on the base, not from anywhere

- 1 off base, but different restoration sites on base where we
- 2 were cleaning up different sites, the soil was brought to
- 3 there over the years and allowed to get to a certain
- 4 concentration. So we've decided to close that site and

- 5 got approval to move all the soil to the landfill as
- 6 cover.
- 7 CHAIRMAN EATON: And is there diversion
- 8 credit given for that? Do you know what diversion credit
- 9 happens to be? I may be asking the wrong individual. I
- 10 don't mean to put you on the spot.
- 11 MR. SCHIFF: I don't think we have gotten
- 12 diversion credit for that because it's cover material.
- 13 It's not anything that's -- I don't know if the California
- 14 definition applies to us.
- 15 CHAIRMAN EATON: Thank you.
- BOARD MEMBER JONES: Mr. Chairman.
- 17 CHAIRMAN EATON: Mr. Jones.
- 18 BOARD MEMBER JONES: I would like to move
- 19 adoption of Resolution 1999-625, consideration of a
- 20 revised Solid Waste Facility Permit for Edwards Air Force
- 21 Base main base sanitary landfill in Kern County.
- BOARD MEMBER PENNINGTON: Second.
- 23 CHAIRMAN EATON: Mr. Jones moves and
- 24 Mr. Pennington seconds that we approve the revised Solid
- 25 Waste Facility Permit for Edwards Air Force Base main

- 1 sanitary landfill, Resolution Number 1999-625.
- 2 Madam Secretary, please call the roll.
- BOARD SECRETARY: Board Members Jones.

4	BOARD MEMBER JONES: Aye.
5	BOARD SECRETARY: Moulton-Patterson.
6	BOARD MEMBER MOULTON-PATTERSON: Aye.
7	BOARD SECRETARY: Pennington.
8	BOARD MEMBER PENNINGTON: Aye.
9	BOARD SECRETARY: Roberti.
10	BOARD MEMBER ROBERTI: Aye.
11	BOARD SECRETARY: Chairman Eaton.
12	CHAIRMAN EATON: Aye.
13	See you tomorrow, Ms. Nauman.
14	All right. Moving to the Waste Prevention
15	and Market Development. Item Number 6 was a consent item.
16	Item Number 7, consideration for redirection of funds
17	regarding California Heartland sponsorship.
18	BOARD MEMBER MOULTON-PATTERSON: Mr. Chair.
19	CHAIRMAN EATON: Yes.
20	BOARD MEMBER MOULTON-PATTERSON: I'll be
21	presenting Agenda Item Numbers 7 and 8 for the contract
22	with KVIE for the California Heartland sponsorships since
23	our office asked that be considered.
24	As you know, Agenda Item 7 is and I'll

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25 read it again, consideration of approval of redirection of

- 1 funds, approval of contract and approval of scope of work
- 2 for the California Heartland sponsorship, and my interest

- 3 in this is to make sure we get the most value out of this
- 4 sponsorship. I think we all agree it's a good program,
- 5 but I'm interested in the Board getting just as much as we
- 6 can from this.
- 7 As you're familiar with this sponsorship of
- 8 California Heartland, we did discuss this at the October
- 9 board meeting during the contract concept agenda items.
- 10 As it was our sponsorship last year, the contract with
- 11 KVIE includes a 10-second on-air credit at the end of each
- 12 program and a direct link from their web site to the board
- 13 web site. California Heartland viewership has grown
- 14 significantly since the show began four years ago. Their
- 15 web site receives more than 50,000 hits per week, and also
- 16 I was surprised to learn that the show is the most popular
- 17 Saturday show in the San Francisco Bay area.
- I believe this sponsorship creates many
- 19 opportunities for us to expand our public outreach
- 20 efforts, especially to the agricultural communities and
- 21 schools. I met with a representative from California
- 22 Heartland to discuss how we could get more value out of
- 23 this sponsorship. I think we're all very interested in
- 24 this, and I also discussed this with other Members of the
- 25 Board, and my staff spoke with program staff as well.

- 2 of ways to build on this sponsorship and use the program
- 3 segments to increase awareness of a number of programs.
- 4 With this year's sponsorship, I believe we can work toward
- 5 number one, developing potential stories on important
- 6 topics including composting, school gardens, green
- 7 buildings, farm and ranch cleanup programs, recycled
- B market development zone program efforts in rural areas;
- 9 number two, expanding the web site to provide additional
- 10 information on more of our programs to educators farmers
- 11 and the general public; three, increasing distribution of
- 12 segment videos to both schools and agricultural
- 13 organizations; and lastly, scheduling program hosts to
- 14 speak about board programs to key audiences including
- 15 educators, local officials and farmers.
- 16 The scope of the work for the sponsorship
- 17 has been revised to incorporate more details about these
- 18 opportunities, as you can see. The revisions focus on
- 19 outreach efforts and our role in providing technical
- 20 assistance to KVIE when they are developing program topics
- 21 on waste management issues. KVIE is enthusiastic about
- 22 the additions to the scope and they're looking forward to
- 23 working with us.
- 24 My office with work with our staff and KVIE
- 25 to ensure we meet these expectations. Personally, I'm

- 1 excited about sharing information with more teachers
- 2 through the ag in the classroom program. I personally, as
- 3 I mentioned, have a lot of contacts in education and
- 4 really want to let them know about these segments that are
- 5 available to teachers and how they can incorporate them
- 6 into their curriculum. I think the teachers could really
- 7 use these. I'm sure you all share my interest to maximize
- 8 the benefits of the sponsorship and get the most out of
- 9 our money.
- I was also concerned about the funding -- I
- 11 know many of you brought this up -- and the funding of
- 12 this sponsorship is staff was able to work and find this
- 13 in 1998-'99 funds, and I believe if there's questions,
- 14 Terry Jordan can answer these, but basically the \$100,000
- 15 sponsorship will be funded through redirection of unspent
- 16 funds from previously allocated fiscal year '99-'99 funds
- 17 as detailed in the agenda item. Staff were able to
- 18 identify funds that were available to redirect the
- 19 sponsorship. These funds are administered by the Waste
- 20 Prevention and Market Development Division. And also I
- 21 know that our Public Affairs Office can work with, and I
- 22 hope they'll work with myself and my staff, to incorporate
- 23 this into a broader media strategy than is currently
- 24 developing.
- 25 So I ask for your consideration of this

- 1 item and I wanted to bring it forward today.
- 2 BOARD MEMBER PENNINGTON: Mr. Chairman.
- 3 BOARD MEMBER MOULTON-PATTERSON: Are there
- 4 any questions?
- 5 CHAIRMAN EATON: Mr. Pennington.
- 6 BOARD MEMBER PENNINGTON: I have no
- 7 questions and I am supportive of this, so I would move
- 8 adoption of Resolution 1999-630.
- 9 BOARD MEMBER JONES: Second.
- 10 CHAIRMAN EATON: All right. Mr. Pennington
- 11 moves and Mr. Jones seconds that we adopt Resolution
- 12 1999 --
- BOARD MEMBER PENNINGTON: 999-630.
- 14 CHAIRMAN EATON: 1999-630. Before we
- 15 begin, I'm glad that we were able to get not only the
- 16 dollars, but actually some concessions from KVIE as one of
- 17 their main sponsors, and hopefully they'll give us an
- 18 advance schedule as to when we're going to be able to see
- 19 the airing. That would be helpful to all of us.
- 20 Madam Secretary, please call the roll.
- 21 BOARD SECRETARY: Board Members Jones.
- BOARD MEMBER JONES: Aye.
- BOARD SECRETARY: Moulton-Patterson.
- BOARD MEMBER MOULTON-PATTERSON: Aye.
- 25 BOARD SECRETARY: Pennington.

- 1 BOARD MEMBER PENNINGTON: Aye.
- 2 BOARD SECRETARY: Roberti.
- 3 BOARD MEMBER ROBERTI: Aye.
- 4 BOARD SECRETARY: Chairman Eaton.
- 5 CHAIRMAN EATON: Aye.
- 6 All right. Number 8 is just the award of
- 7 the contract.
- 8 BOARD MEMBER PENNINGTON: Mr. Chairman.
- 9 BOARD MEMBER MOULTON-PATTERSON: Yes, it is.
- 10 BOARD MEMBER PENNINGTON: Since this is
- 11 just the awarding of the contract, I'll move adoption of
- 12 Resolution 1999-631.
- BOARD MEMBER JONES: Second.
- 14 CHAIRMAN EATON: Mr. Pennington moves and
- 15 Mr. Jones seconds we adopt Resolution 1999-631. Since
- 16 this is actually an award of the contract, we have to
- 17 actually have a roll call with the money.
- 18 Madam Secretary, please call the roll.
- 19 BOARD SECRETARY: Board Members Jones.
- BOARD MEMBER JONES: Aye.
- 21 BOARD SECRETARY: Moulton-Patterson.
- BOARD MEMBER MOULTON-PATTERSON: Aye.
- BOARD SECRETARY: Pennington.
- BOARD MEMBER PENNINGTON: Aye.
- 25 BOARD SECRETARY: Roberti.

- 1 BOARD MEMBER ROBERTI: Aye.
- 2 BOARD SECRETARY: Chairman Eaton.
- 3 CHAIRMAN EATON: Aye.
- 4 All right. Item Number 9. Ms. Trgovcich.
- 5 For those of you who may not have heard, Ms. Trgovcich is
- 6 leaving us. She is going over to work for the Department
- 7 of Toxic Substances, I think in their Enforcement Division
- 8 or something like that. Sorry to see her go, and perhaps
- 9 you can give us a little job description before you begin
- 10 your presentation.
- MS. TRGOVCICH: Well, provide a clarifying
- 12 point. It's Division Chief of Emergency Response and
- 13 Statewide Operations. So I'm looking forward to it and I
- 14 will greatly miss the Board and the organization and the
- 15 staff here. You do a tremendous job, and I've loved my
- 16 tenure here and I'm looking forward to new challenges.
- 17 CHAIRMAN EATON: You'll have one.
- 18 (Laughter)
- MS. TRGOVCICH: With that, we'll move into
- 20 Item Number 9, consideration of approval of the recycling
- 21 market development revolving loan program application for
- 22 Advanced Recycling Technologies, Inc. Prior to Barbara
- 23 Van Gee presenting this item, I would like to briefly
- 24 update the Board that to date, we have closed
- 25 approximately 79 loans or we have approved them, totaling

- 1 \$37.8 million. That's tremendous when you just think that
- $2\,$ a year ago we were hitting the $\$25\,$ million mark. We owe a
- 3 tremendous debt of gratitude to our loan staff, debt in
- 4 many ways. Included in these figures are five loans
- 5 totalling \$3.8 million that were funded and closed within
- 6 this fiscal year and four additional loans totalling \$3.4
- 7 million that are anticipated to fund within the next 90
- 8 days.
- 9 The loan you will be considering today is
- 10 for \$1 million, and I would just like to point out that
- 11 this is yet another plastics loan. It's a tremendous
- 12 opportunity here for us, and we see the plastics loan as
- 13 being another outgrowth of the Board's implementation of
- 14 the Rigid Plastic Packaging Container law. We are seeing
- 15 tremendous movement within this portion of the industry in
- 16 the state.
- 17 With that I'll turn it over to Barbara.
- MS. VAN GEE: Good morning, Chairman Eaton
- 19 and Board Members. I'm Barbara Van Gee. I'm a loan
- 20 officer for the recycling market development revolving
- 21 loan program.
- 22 Agenda Item Number 9 is consideration of
- 23 approval of the recycling development revolving loan
- 24 program application for Advanced Recycling Technologies,
- 25 Inc. They are requesting \$1 million to finance commercial

- 1 real estate, machinery and equipment to grind and
- 2 pelletize post-consumer plastic and secondary plastic
- 3 materials, and also to manufacture simulated wood
- 4 products, otherwise known as plastic lumber.
- 5 The project eligibility will be producing
- 6 pellets for use in manufactured new products, including
- 7 plastic lumber. The feedstock is post-consumer and
- 8 secondary materials from manufacturers of various types of
- 9 plastic.
- 10 This loan was approved by the loan
- 11 committee on December 9th, 1999 and was approved as
- 12 presented. Permitting and Enforcement has reviewed this
- 13 and determined that a Solid Waste Permit is not required.
- 14 Diversion, Planning and Local Assistance Division has
- 15 reviewed the project and determined that the plastics are
- 16 normally disposed in landfills in San Joaquin County.
- 17 The company currently is diverting
- 18 approximately 3 million tons per year. With this project,
- 19 that will add another 3,000,600 tons for a total of
- 20 6,000,600 tons per year. It will also create an
- 21 additional 16 jobs.
- 22 The overhead shows -- the first table in
- 23 the overhead shows that the total project cost is \$2.1
- 24 million and shows the matching find requirement. The

- 1 the loan under our requirements.
- 2 The staff recommends that the Board approve
- 3 the loan contained in Resolution 1999-620 to Advanced
- 4 Recycling Technologies, Inc. in the amount of \$1 million.
- 5 Also in the audience this morning is Art Davis, the
- 6 President of Advanced Recycling. He's available to answer
- 7 any questions you may have.
- 8 CHAIRMAN EATON: Any questions of staff or
- 9 Mr. Davis?
- 10 Okay.
- BOARD MEMBER PENNINGTON: Mr. Chairman.
- 12 CHAIRMAN EATON: Mr. Pennington.
- BOARD MEMBER PENNINGTON: I'll move
- 14 adoption of Resolution 1999-620, approval of recycling
- 15 market development revolving loan program application for
- 16 Advanced Recycling Technologies, the loan in the amount of
- 17 \$1 million.
- 18 CHAIRMAN EATON: I'll second the
- 19 Resolution.
- 20 Mr. Pennington moves and Mr. Eaton seconds
- 21 that we adopt Resolution 1999-620.
- 22 Madam Secretary, please call the roll.
- BOARD SECRETARY: Board Members Jones.

- BOARD MEMBER JONES: Aye.
- BOARD SECRETARY: Moulton-Patterson.

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1	BOARD MEMBER MOULTON-PATTERSON: Aye.
2	BOARD SECRETARY: Pennington.
3	BOARD MEMBER PENNINGTON: Aye.
4	BOARD SECRETARY: Roberti.
5	BOARD MEMBER ROBERTI: Aye.
6	BOARD SECRETARY: Chairman Eaton.
7	CHAIRMAN EATON: Aye.
8	Item Number 10 was consent. Item Number
9	12, Members, should be heard before Item 11 because in the
10	event that we adopt Item Number 12, parts of Number 11
11	would be moot, but before that
12	BOARD MEMBER ROBERTI: Normally,
13	Mr. Chairman, I have recused myself on RPPC. Questions,
14	however, I'm advised by counsel on this one I have no
15	potential conflict, as I think time will prove I had no
16	potential conflict at all on anything, but nevertheless,
17	we don't know that for sure. But on this one I definitely
18	have no conflict so I intend to vote.
19	CHAIRMAN EATON: Thank you, Senator
20	Roberti.
21	Item Number 12.

BOARD MEMBER PENNINGTON: Welcome to the

- 23 opportunity to vote on plastics.
- 24 (Laughter)
- 25 CHAIRMAN EATON: Boy, do I hear a lot of

- 1 different votes going on.
- 2 (Laughter)
- MS. TRGOVCICH: Good morning again,
- 4 Mr. Chairman and Members. This item is consideration of
- 5 approval of the Rigid Plastic Packaging Container
- 6 compliance agreement for compliance year 2000 for the Pep
- 7 Boys, Manny, Moe and Jack of California, and Loctite
- 8 Corporation.
- 9 As an introduction of this item, I would
- 10 like to give you a status on these two items. What you
- 11 will be hearing today, or this morning, is a presentation
- 12 by Michelle of the Waste Prevention and Market Development
- 13 Division for the Pep Boys compliance agreement. As you
- 14 remember, these compliance agreements have been entered
- 15 into in lieu of the Board pursuing fines and penalties
- 16 against these companies for violation of the RPPC law in
- 17 calendar year 1996.
- 18 We have been working diligently with
- 19 respect to the Loctite Corporation for many months now to
- 20 reach a compliance agreement with them. We made them
- 21 aware last week that this item was coming before the Board

- 22 today. We established deadlines for receipt of the
- 23 compliance agreements as well.
- 24 As of this morning, there remain
- 25 approximately three outstanding areas of issue. We had

- 1 contacted them, staff counsel Deborah Borzelleri contacted
- 2 John Preisner, staff counsel for Loctite Corporation, this
- 3 morning. I just got off the phone with Mr. Preisner and
- 4 Deborah Borzelleri is now speaking with him as well.
- 5 We have not received approval from the
- 6 Loctite Corporation on the compliance agreement that we
- 7 would bring before you this morning, so it is up to you as
- 8 to whether or not you would like to simply hear the Pep
- 9 Boys agreement and we will pull the Loctite agreement this
- 10 morning, and then the item that will come before you in
- 11 January will be a public hearing item for Loctite
- 12 Corporation in which it will be before you to take into
- 13 consideration negotiations to date on the compliance
- 14 agreement as a basis of consideration of the appropriate
- 15 level of fines and penalties to levy against Loctite
- 16 Corporation; or, if it is your desire, we could continue
- 17 the portion of the item pertaining to Loctite Corporation
- 18 to later on this afternoon to give them some additional
- 19 time to review the final three changes or to tomorrow
- 20 morning.

- 21 BOARD MEMBER PENNINGTON: Mr. Chairman, I
- 22 would recommend we move it to tomorrow morning.
- 23 CHAIRMAN EATON: Without objection, so will
- 24 be ordered with regard to Loctite until tomorrow morning,
- 25 if that's sufficient time.

- 1 MS. TRGOVCICH: What I will now do is turn
- 2 the presentation over to Michelle Marlowe for presentation
- 3 of the Pep Boys compliance agreement.
- 4 MS. MARLOWE: Good morning, Chairman Eaton
- 5 and Board Members. For the record, my name is Michelle
- 6 Marlowe with the Rigid Plastic Packaging Container
- 7 program. Pep Boys agreement is very similar to the other
- 8 agreements that we've brought before you thus far. The
- 9 only significant difference is that they have specifically
- 10 put into their compliance agreement that they would not be
- 11 in compliance until the last six months of the year for
- 12 the year 2000. We feel like that's fair given that we
- 13 have some responsibility for having notified them late in
- 14 the process due to some mailing errors. They were quite
- 15 late in the process in getting the actual information and
- 16 request for certification.
- I would like to let you know that Pep Boys
- 18 is the second largest national automotive products and
- 19 accessories chain in the country with 650 stores in 37

- 20 states. They report employing over 27,000 people and
- 21 report sales in excess of \$2.4 billion in 1999. We feel
- 22 that it's a fairly large national chain. That is
- 23 significant in its agreement to use post-consumer content
- 24 in their containers by the end of the year of 2000, and I
- 25 would like to ask that you adopt Resolution 1999-609

- 1 approving that compliance agreement.
- 2 CHAIRMAN EATON: Members, any questions,
- 3 comments?
- 4 BOARD MEMBER PENNINGTON: Looks like Manny,
- 5 Moe and Jack have done all right.
- 6 (Laughter)
- 7 BOARD MEMBER JONES: Mr. Chairman.
- 8 CHAIRMAN EATON: Mr. Jones.
- 9 BOARD MEMBER JONES: I'll move adoption of
- 10 Resolution 1999-609, consideration of the approval of a
- 11 Rigid Plastic Packaging Container compliance agreement for
- 12 the year 2000 for the Pep Boys -- Manny, Moe and Jack of
- 13 California.
- 14 CHAIRMAN EATON: All right.
- BOARD MEMBER MOULTON-PATTERSON: I'll
- 16 second it.
- 17 CHAIRMAN EATON: Mr. Jones moves and
- 18 Ms. Moulton-Patterson seconds that we adopt Resolution

- 19 1999-609.
- 20 Madam Secretary, please call the roll.
- BOARD SECRETARY: Board Members Jones.
- BOARD MEMBER JONES: Aye.
- 23 BOARD SECRETARY: Moulton-Patterson.
- BOARD MEMBER MOULTON-PATTERSON: Aye.
- 25 BOARD SECRETARY: Pennington.

- 1 BOARD MEMBER PENNINGTON: Aye.
- BOARD SECRETARY: Roberti.
- BOARD MEMBER ROBERTI: Aye.
- 4 BOARD SECRETARY: Chairman Eaton.
- 5 CHAIRMAN EATON: Aye.
- 6 Okay. And with Loctite, we'll move that
- 7 until tomorrow. I have one question, Ms. Trgovcich. My
- 8 understanding is we have a statutory obligation with
- 9 regard to reporting any penalties, fines, et cetera under
- 10 this law. Have we ever issued such report, and if so or
- 11 if not or if we're in the process of it, whatever the
- 12 question would be, are these compliance orders part of
- 13 that or does Ms. Borzelleri know?
- MS. TRGOVCICH: Ms. Borzelleri is just --
- 15 walking into the room, perfect timing. This is the first
- 16 year that we have enforced the law, so there have been no
- 17 reports to date. The question, Debbie, is would under the

- 18 statutory provision requiring the Board to report fines
- 19 and penalties levied under this law, would the compliance
- 20 agreements themselves be considered within that category
- 21 of activities to be included in the report?
- 22 CHAIRMAN EATON: Are you aware that there's
- 23 a statutory obligation? The question really becomes do
- 24 these compliance orders fit within that purview.
- 25 MS. BORZELLERI: I think we need some time

- 1 to look at that. You kind of caught me off guard here.
- 2 We can get back to you quickly on that, and maybe when we
- 3 take up the Loctite issue, I can come back with an answer
- 4 for you.
- 5 CHAIRMAN EATON: I'm sort of preparing for
- 6 next year's budget hearings. I know there's always a
- 7 question or two that they pull out from out of nowhere,
- 8 and this is one where the Board has had some criticism
- 9 about the program we have pushed a lot over I think the
- 10 last year, year and a half. Ms. Trgovcich has pushed and
- 11 put a lot of staff time in and all the staff, and if it
- 12 is, we ought to at least have some sort of recognition of
- 13 the work that was done, and if it's within there, I think
- 14 this is an appropriate place for it to fit. I would like
- 15 to see if we can do that.
- 16 All right. Item Number 11.

- 17 BOARD MEMBER JONES: Mr. Chairman.
- 18 CHAIRMAN EATON: Mr. Jones.
- 19 BOARD MEMBER JONES: Can we, if -- if
- 20 Ms. Borzelleri was to negotiate with Loctite, can we at
- 21 least see if we're going to hear this tomorrow?
- MS. TOBIAS: That's what I was going to
- 23 suggest, that we return to that item and basically have
- 24 Deborah -- she hasn't had a chance to talk to Karen about
- 25 this, but I think she's ready to report on what she's got

- 1 with Loctite. Is that okay?
- 2 CHAIRMAN EATON: Sure. We had ordered it
- 3 continued, so --
- 4 MS. TOBIAS: Right.
- 5 CHAIRMAN EATON: Procedurally do we have to
- 6 consider the item or ask if there's objection that we go
- 7 back to it?
- 8 MS. TOBIAS: I think if there's objection
- 9 you can go back.
- 10 CHAIRMAN EATON: If there's no objection,
- 11 we'll return to Item 12.
- Ms. Borzelleri.
- 13 MS. BORZELLERI: What I can do is summarize
- 14 the agreement as it is right now, but you guys don't have
- 15 it in front of you -- I'm sorry. Members don't have it in

- 16 of you.
- 17 (Laughter)
- MS. BORZELLERI: A little informal there.
- 19 CHAIRMAN EATON: I think we're getting a
- 20 long list here.
- MS. BORZELLERI: So if we can proceed in
- 22 that manner, and then I don't know. Do you want to have
- 23 something in front of you to vote on it or do you want to
- 24 just agree in substance and then --
- 25 CHAIRMAN EATON: I think the public expects

- 1 us to have something that we would have at least looked at
- 2 and acknowledged and read. That would be my own personal
- 3 opinion, but I'll leave it up to the other Board Members,
- 4 if they would like to see something in front of them.
- 5 BOARD MEMBER PENNINGTON: I certainly
- 6 concur with you, Mr. Chairman.
- 7 MS. BORZELLERI: Okay. Then I guess let's
- 8 go ahead and do it tomorrow morning.
- 9 CHAIRMAN EATON: We could kick it over to
- 10 this afternoon.
- MS. BORZELLERI: That would be fine as
- 12 well.
- 13 CHAIRMAN EATON: And if we come back from
- 14 lunch, if you want to provide -- that will give you more

- 15 time. I know that you've been on the phone, talking all
- 16 this time and it might give you some time to --
- MS. BORZELLERI: I do need to make a couple
- 18 of edits and I'll get copies in the back of the room so
- 19 everyone can --
- 20 CHAIRMAN EATON: So without objection,
- 21 we'll return to Item Number 12 as it relates to Loctite
- 22 right after the lunch break. I won't charge you for being
- 23 your mouthpiece today.
- 24 Item Number 11.
- 25 MS. TRGOVCICH: Item Number 11, and I must

- 1 $\,$ say as an introduction to this that I love this program.
- 2 (Laughter)
- 3 MS. TRGOVCICH: Item Number 11 is
- 4 reconsideration --
- 5 CHAIRMAN EATON: Have you seen our bill
- 6 where we're transferring it over to your new division?
- 7 (Laughter)
- 8 MS. TRGOVCICH: I was hoping they would
- 9 create a cabinet level agency for this program.
- 10 Item Number 11 is reconsideration of
- 11 scheduling public hearings for enforcement of the Rigid
- 12 Plastic Packaging Container law against the Pep Boys,
- 13 Manny, Moe and Jack of California; Starlite Paint and

- 14 Varnish; Bevin Bell Company; Dee Jewelry Manufacturing
- 15 Company; Quartet; Mil Spec Fasteners; MPL Technologies and
- 16 Uncle Milton Industries, Inc.
- 17 As you will remember, at your meeting last
- 18 month the companies that I just listed were identified as
- 19 category one companies or companies that had as yet failed
- 20 to respond to the Board's repeated notices for
- 21 certification under the RPPC law. The Board directed
- 22 staff at that time to schedule these companies for public
- 23 hearing at your December meeting, which is today.
- 24 As a result of that direction, we sent
- 25 notifications to each of the companies listed and they in

- 1 fact did respond with a threat of public hearing hanging
- 2 over their heads, and we received information for all of
- 3 the companies above except for the Pep Boys, Manny, Moe
- 4 and Jack, that they were in fact not regulated under the
- 5 RPPC law here in California.
- 6 With respect to the Pep Boys, Manny, Moe
- 7 and Jack of California, you just approved a compliance
- 8 agreement under Item Number 12. The resolution contained
- 9 in Item Number 11 is a resolution which would remove the
- 10 direction to take to public hearing the companies that I
- 11 read in the title of this item, and it acknowledges the
- 12 approval of the compliance agreement for the Pep Boys,

- 13 Manny, Moe and Jack of California.
- 14 With that, we are requesting your approval
- 15 of Resolution 1999-626.
- BOARD MEMBER JONES: Mr. Chairman.
- 17 CHAIRMAN EATON: Mr. Jones.
- 18 BOARD MEMBER JONES: I would like to move
- 19 adoption of Resolution 1999-626.
- 20 BOARD MEMBER MOULTON-PATTERSON: I'll
- 21 second.
- 22 CHAIRMAN EATON: Mr. Jones moves and
- 23 Ms. Moulton-Patterson seconds that we adopt Resolution
- 24 1999-626.
- 25 Madam Secretary, please call the roll.

- 1 BOARD SECRETARY: Board Members Jones.
- 2 BOARD MEMBER JONES: Aye.
- BOARD SECRETARY: Moulton-Patterson.
- 4 BOARD MEMBER MOULTON-PATTERSON: Aye.
- 5 BOARD SECRETARY: Pennington.
- 6 BOARD MEMBER PENNINGTON: Aye.
- 7 BOARD SECRETARY: Roberti.
- 8 BOARD MEMBER ROBERTI: Aye.
- 9 BOARD SECRETARY: Chairman Eaton.
- 10 CHAIRMAN EATON: Aye.
- 11 Ms. Trgovcich, I know that because we've

- 12 done Manny, Moe and Jack and Manny, Moe and Jack of
- 13 California, that as it relates to Item Number 13, that is
- 14 unnecessary at the present time?
- MS. TRGOVCICH: That item, Item Number 13,
- 16 would be unnecessary with the approval of the compliance
- 17 agreement and can be pulled from your calendar.
- 18 CHAIRMAN EATON: So Item Number 13 is
- 19 pulled as a result of our actions with regard to Item
- 20 Number 12.
- 21 Item Number 14, which was Chemlite, which
- 22 as I mentioned to you they made a request based upon an
- 23 illness in the family to be moved to January. Now with
- 24 regard to Item Number 15, that involves Loctite. We may
- 25 just need to put that on the calendar this afternoon after

- 1 Ms. Borzelleri, as I understand, is going to report back
- 2 to us; is that correct?
- 3 MS. TRGOVCICH: Correct.
- 4 CHAIRMAN EATON: With that, since it's been
- 5 a long time since we've been able to take a break, roughly
- 6 around 10:45 in the morning, shortly before lunch. So if
- 7 we can take a short break and reconvene at 11:00 a.m. and
- 8 give the court reporter a well-deserved break. We'll
- 9 return and stand in recess until 11:00.
- Thank you.

- 11 (Brief recess taken)
- 12 CHAIRMAN EATON: Welcome back, everyone.
- 13 I'll ask my colleagues if there are any ex
- 14 parte communications. Mr. Pennington?
- 15 BOARD MEMBER PENNINGTON: No, sir. I do
- 16 not.
- 17 CHAIRMAN EATON: Mr. Jones.
- 18 BOARD MEMBER JONES: Two. One, Paul Yoder
- 19 talking to me about Solano County, and Paul Ryan talking
- 20 about all the fun -- and I'm not going to diminish how
- 21 disgusting what's happening in San Bernardino County.
- 22 Those are my two ex partes.
- 23 CHAIRMAN EATON: Mr. Moulton-Patterson.
- 24 BOARD MEMBER MOULTON-PATTERSON: Yes,
- $25\,$ Mr. Chair. I had some that I neglected to report at first

- 1 because we didn't have all the names. On Friday I visited
- 2 the City of Camarillo and Gold Coast Recycling and
- 3 Transfer Station, and I talked with officials there
- 4 regarding some of the problems that they're having with
- 5 the Disposal Reporting System and just general thoughts
- 6 about AB 939 and took a tour of that facility. So I
- 7 needed to ex parte Jim Harrison of Harrison Industries and
- 8 Gold Coast Recycling; Nan Drake, Harrison Industries and
- 9 California Wood Recycling; Rebecca Gay, the City of

- 10 Camarillo; Bob Westdike, City of Camarillo; and also
- 11 Councilwoman Charlotte Craven, City of Camarillo.
- 12 Thank you.
- 13 CHAIRMAN EATON: Item Number 16, update on
- 14 quarterly compliance order reports. Mr. Schiavo, welcome
- 15 back.
- 16 MR. SCHIAVO: Pat Schiavo of the Diversion,
- 17 Planning and Local Assistance Division. This presentation
- 18 will be made by Keith Kennedy and this will be Keith's
- 19 first presentation to the Board.
- 20 BOARD MEMBER JONES: We'll be kind. We'll
- 21 be gentle.
- MR. KENNEDY: I'd appreciate that.
- 23 CHAIRMAN EATON: We need date and place of
- 24 birth, too.
- 25 (Laughter)

- 1 MR. KENNEDY: Good morning, Chairman Eaton
- 2 and Members of the board.
- 3 With one exception, all of the
- 4 jurisdictions on compliance as of the September board
- 5 meeting are meeting their requirements of their orders.
- 6 All of the jurisdictions that have quarterly reports due
- 7 have submitted on time. The remaining jurisdictions that
- 8 were required to select a method to address their

- 9 compliance order have submitted their choice to board
- 10 staff.
- 11 The one exception is the city of Avenal
- 12 which is requesting an extension to their order. This
- 13 item, however, will be heard in a separate agenda item,
- 14 Number 21, at this meeting.
- 15 I've provided you an information package
- 16 which gives you greater detail including background
- 17 information and the current status for each jurisdiction.
- This concludes my presentation.
- 19 CHAIRMAN EATON: Any questions, comments?
- 20 Now is our time, like they do in gymnastics, where we put
- 21 up the numbers 1 through 5 and give you a rating.
- 22 (Laughter)
- 23 CHAIRMAN EATON: Members, if you please.
- 24 There we go. All right. Thank you.
- 25 (Laughter)

- 1 CHAIRMAN EATON: Should have been here the
- 2 last couple of months when we did the actual compliance
- 3 orders. Mr. Schiavo, you owe him something for the
- 4 holiday.
- 5 Okay. Item Number 17.
- 6 MR. SCHIAVO: Yasmin Satter will be making
- 7 this presentation.

- 8 MS. SATTER: Good morning, Mr. Chairman and
- 9 Board Members.
- 10 Agenda Item Number 17 is consideration of
- 11 staff recommendation to change the base year to 1998 for
- 12 the previously approved Source Reduction and Recycling
- 13 Element, consideration of staff recommendation on the
- 14 biennial review findings for the Source Reduction and
- 15 Recycling Element, and consideration of adoption of a
- 16 compliance order relative to the biennial review findings
- 17 for the unincorporated area of Solano County.
- 18 Staff conducted a biennial review of the
- 19 unincorporated area of Solano County's Source Reduction
- 20 and Recycling Element in accordance with the process
- 21 described in the October 1997 Board-approved biennial
- 22 review process. The County is implementing a large
- 23 majority of its Source Reduction and Recycling Element
- 24 selected programs.
- This item was presented to the Board on

- 1 September 21st, 1999. The Board had concerns regarding
- 2 the allocation method of assigning diversion data using
- 3 population factors and the County was directed to consider
- 4 economic factors -- other economic factors in lieu of
- 5 population when the program is commercial rather than
- 6 residential.

- 7 The County has revised the method of
- 8 allocating diversion data using the appropriate economic
- 9 factors. Board staff has determined that the method used
- 10 to calculate the diversion rate has been adequately
- 11 documented and is consistent with previous Board standards
- 12 for accuracy.
- Therefore, staff recommends that the
- 14 request to change the base year to 1998 be approved and
- 15 the biennial review findings be accepted.
- 16 This concludes my presentation. Myself and
- 17 a representative from the County are available to answer
- 18 any questions you may have.
- 19 CHAIRMAN EATON: Any questions?
- 20 BOARD MEMBER JONES: Mr. Chairman.
- 21 CHAIRMAN EATON: Mr. Jones.
- 22 BOARD MEMBER JONES: I want to move
- 23 adoption of this, but I need to --
- 24 CHAIRMAN EATON: I have a --
- 25 BOARD MEMBER JONES: I have a couple of

- 1 questions. I'm going to probably end up, after all the
- 2 questions, moving for adoption as a -- for the sake of
- 3 consistency that staff has been working with this staff
- 4 and going off of passports, direction to do it, but I'm a
- 5 little bit nervous about the allocation of dirt and the

- 6 allocation of rendering certainly as a recycling issue,
- 7 but that material never went to the landfill.
- 8 But anyway, the thing on the program
- 9 implementation I think is important for this agenda item
- 10 is that programs not implemented as listed in the SRRE
- 11 are -- dry resistant landscape, that's fine, but the
- 12 expansion of single and multifamily curbside collection
- 13 programs and the expansion of commercial and industrial
- 14 recycling programs are programs that haven't been
- 15 expanded, obviously because the diversion rate is high
- 16 enough with some of the other programs that have been
- 17 listed so they haven't felt the need.
- I think it's important that we stay
- 19 consistent, but that's why I'm probably going to go ahead
- 20 with this because staff had given the direction, but it
- 21 does beg the question sometimes as to what counts and what
- 22 doesn't and really how important are the numbers compared
- 23 to the programs, and that is bothersome to me.
- 24 CHAIRMAN EATON: Could someone explain to
- 25 me the biomass issue? And they currently don't have

- 1 anything in operation now; correct?
- 2 MS. SATTER: They do, but the regulations
- 3 don't allow any jurisdiction to use the biomass diversion
- 4 until the year 2000, and we put that number in this agenda

- 5 item because the year 2000 is almost here, so they don't
- 6 have to come back because the regulation requires any
- 7 diversion counted has to be shown as disposed in the base
- 8 year. So therefore, we included that so they don't have
- 9 to come back next year to get Board approval on that
- 10 change.
- 11 CHAIRMAN EATON: How long have they been
- 12 using it? How long has their biomass -- and what is it?
- 13 MS. SATTER: The biomass is on the material
- 14 which can be used, biomass as green waste, like wood
- 15 waste, green waste, not regular solid municipal waste.
- 16 This program has been going on for a long time, and if you
- 17 need more details, I can have the representative come up.
- 18 CHAIRMAN EATON: I think it's Ms. McCarthy;
- 19 isn't it? Where are you doing biomass and what does it
- 20 consist of?
- 21 MS. MC CARTHY: The biomass we included was
- 22 waste going to Woodland Biomass Plant located in Yolo
- 23 County, and it's mostly wood waste. We didn't count the
- 24 agricultural material.
- 25 CHAIRMAN EATON: You claim that and Yolo

- 1 doesn't?
- MS. MC CARTHY: We contacted the facility
- 3 and got information from them about the percentage that

- 4 was coming from Solano County.
- 5 CHAIRMAN EATON: Okay.
- 6 MS. MC CARTHY: And the way the rules are
- 7 right now is you can count it towards the 2000 goal, you
- 8 can't count it now. So we wanted to just display it so it
- 9 was clear where you're supposed to include it.
- 10 I would like to respond to Mr. Jones's
- 11 question about our program implementation.
- 12 CHAIRMAN EATON: Sure.
- 13 MS. MC CARTHY: We've talked with staff
- 14 about this quite a bit. The information you got was for
- 15 the years '95-'96, but actually in terms of our programs
- 16 almost all of our programs have been implemented and are
- 17 ongoing, but we didn't include the '97-'98 data, and so we
- 18 do have curbside collection in parts of the unincorporated
- 19 county. In the more dense parts, we do have a franchise,
- 20 yard waste and curbside collection, and in some of the
- 21 other areas we have collection starting in the spring of
- 22 2000.
- BOARD MEMBER JONES: Mr. Chairman.
- 24 CHAIRMAN EATON: Mr. Jones.
- 25 BOARD MEMBER JONES: I'm going to probably

- 1 support this because of the efforts that you guys and
- 2 staff put to this, but I have to tell you as somebody that

- 3 has pretty fair knowledge of what goes on in Solano
- 4 County, because it was one of my companies at one time.
- 5 Whoever decided that dirt would get counted -- and I heard
- 6 the rationale was that it was in loads of C&D waste or
- 7 something like that -- is as big a stretch as I've ever
- 8 heard because I don't care if fees got paid or whatever.
- 9 Fee at the gate is different than fee to
- 10 the Waste Board. Right? They can charge whatever they
- 11 want whenever it comes across the gate, but if it gets
- 12 culled out at the side to be used as cover material, which
- 13 if I remember right we have an issue in Solano County
- 14 landfill that's short about 5 million cubic yards of cover
- 15 material, I don't know why they would bury that stuff.
- 16 And I don't think that was your rationale that put that
- 17 there, so that's why I'm not going nuts. But just for the
- 18 record, you know, I mean -- I don't use the English
- 19 language as well as everybody else, so I can only term
- 20 this as somebody's playing a game, and it's not you guys,
- 21 and that makes me nuts.
- 22 MS. MC CARTHY: And I just want to say, I
- 23 think we really understand. I think the staffs of our
- 24 cities really understand where you're coming from and I
- 25 think we agree. The issue is really we were advised this

- 2 it, we would be foolish in the sense that these are the
- 3 rules that are laid out by the State and we're trying to
- 4 follow the rules about what should count and what
- 5 shouldn't. And I completely agree the programs are
- 6 important and that's where our focus should be.
- 7 BOARD MEMBER JONES: We've used -- I don't
- 8 want to speak for the Board that's going to be in place
- 9 when this thing comes up in the year 2000, but if this
- 10 Board remains consistent in what we've been doing, we're
- 11 looking at the numbers as an indicator of the programs in
- 12 good faith. So whoever was advising you to use dirt, tell
- 13 them that may not work if, you know, I'm sitting here and
- 14 some of my colleagues are still sitting here, but I think
- 15 to move this thing forward -- and you worked in good faith
- 16 with our staff and that's all that can be asked, but some
- 17 people that are advising you are probably trying to get
- 18 away -- you know, probably not doing you the best on some
- 19 of these issues.
- MS. MC CARTHY: And just to answer your
- 21 question on the tallow. That's something also that came
- 22 up with -- it's in the Board's new generation study guide
- 23 of what you should count. That's one of the things that
- 24 the board staff -- it says in the guide that we should go
- 25 out and count is tallow. I agree that's something that's

- 1 always happened, but that's one of the items listed is go
- 2 out there and count it, so that's why we included it.
- BOARD MEMBER JONES: Right. You add it to
- 4 generation and take it as diversion. All my issue was is
- 5 no tallow, none of that material could ever be delivered
- 6 to a landfill because it would be against health and
- 7 safety laws. So anybody that said they got it, broke the
- 8 law. So, you know.
- 9 CHAIRMAN EATON: Any other questions of
- 10 Ms. McCarthy? Thank you.
- MS. MC CARTHY: Thank you.
- 12 BOARD MEMBER JONES: Mr. Chairman.
- 13 CHAIRMAN EATON: Mr. Jones.
- 14 BOARD MEMBER JONES: I don't know if I know
- 15 how to read it. This is always the fun type of
- 16 resolutions when we're accepting a base year change, so if
- 17 I don't -- I'm hoping that this is the right -- this is
- 18 one of those multiple choice resolutions. Is the title --
- 19 I want to move Resolution 1999-637, consideration of staff
- 20 recommendation to change the base year to 1998 for the
- 21 previously approved Source Reduction and Recycling
- 22 Element.
- BOARD MEMBER PENNINGTON: I'll second.
- 24 CHAIRMAN EATON: All right. And multiple
- 25 choice?

- 1 BOARD MEMBER JONES: I'm not sure what part
- 2 of the multiple choice is --
- 3 CHAIRMAN EATON: What's being asked here is
- 4 to change the base year if I'm not mistaken.
- 5 BOARD MEMBER JONES: Right.
- 6 CHAIRMAN EATON: Mr. Schiavo, and there
- 7 will be no compliance order?
- 8 MR. SCHIAVO: No compliance order.
- 9 CHAIRMAN EATON: So, Mr. Jones --
- 10 BOARD MEMBER PENNINGTON: You want me to
- 11 read that to you? Approves the requested base year
- 12 change.
- 13 BOARD MEMBER JONES: Okay. Thanks. Okay.
- 14 Adoption of 1999-637 with the appropriate findings to
- 15 indicate that the Board approves the requested base year
- 16 change to 1998, accepts the staff finding that the
- 17 jurisdiction is making progress in implementing the SRRE
- 18 and meeting the diversion rate and is not issuing a
- 19 compliance order.
- 20 CHAIRMAN EATON: Mr. Jones moves and
- 21 Mr. Pennington seconds we adopt Resolution 1999-637 with
- 22 the appropriate findings as previously announced.
- 23 Madam Secretary, please call the roll.
- 24 BOARD SECRETARY: Board Members Jones.
- BOARD MEMBER JONES: Aye.

- 1 BOARD SECRETARY: Moulton-Patterson.
- 2 BOARD MEMBER MOULTON-PATTERSON: Aye.
- BOARD SECRETARY: Pennington.
- 4 BOARD MEMBER PENNINGTON: Aye.
- 5 BOARD SECRETARY: Roberti.
- 6 BOARD MEMBER ROBERTI: Aye.
- 7 BOARD SECRETARY: Chairman Eaton.
- 8 CHAIRMAN EATON: Aye.
- 9 Aye. Okay.
- 10 Next item, Mr. Schiavo.
- 11 MR. SCHIAVO: Yasmin will also be
- 12 presenting this item.
- MS. SATTER: Agenda Item Number 18 is
- 14 consideration of staff recommendation to change the base
- 15 year to 1998 for the previously approved Source Reduction
- 16 and Recycling Element, consideration of staff
- 17 recommendation on the biennial review findings for the
- 18 Source Reduction and Recycling Element for the City of
- 19 Vacaville in Solano County.
- 20 Staff conducted a biennial review of the
- 21 City of Vacaville's Source Reduction and Recycling Element
- 22 in accordance with the process described in October 1997
- 23 Board approved biennial review process. The City is
- 24 implementing a large majority of its Source Reduction and
- 25 Recycling Element selected programs.

- 1 Board staff has determined that the method
- 2 used to calculate the diversion rate has been adequately
- 3 documented and is consistent with previous Board standards
- 4 for accuracy. This study was conducted in conjunction
- 5 with Solano County and therefore utilize the appropriate
- 6 allocation method described in previous agenda item for
- 7 Solano County.
- 8 Staff recommends that the request to change
- 9 the base year to 1998 be approved and the biennial review
- 10 findings be accepted.
- 11 This concludes my presentation. The
- 12 representative from the City is here, and if you have any
- 13 questions for myself.
- 14 CHAIRMAN EATON: Any questions of staff or
- 15 Ms. Donovan who's here from the City of Vacaville?
- 16 BOARD MEMBER JONES: Mr. Chairman, I think
- 17 my comments were heard. They are the same. It's
- 18 interesting that this waste stream weighs out to 11 pounds
- 19 per person per day, which is only about four and a half
- 20 pounds more than the state average. A lot of growth, but
- 21 those are hard numbers to dispute when you use them as
- 22 indicators.
- 23 CHAIRMAN EATON: All right.
- BOARD MEMBER PENNINGTON: Mr. Chairman,
- 25 I'll move adoption of Resolution 1999-636.

- 1 BOARD MEMBER JONES: I'll second it.
- 2 BOARD MEMBER MOULTON-PATTERSON: Second.
- 3 CHAIRMAN EATON: Okay. 636 or 686?
- 4 BOARD MEMBER PENNINGTON: 636.
- 5 CHAIRMAN EATON: 636. Okay. So I think
- 6 Mr. Pennington moves --
- 7 BOARD MEMBER PENNINGTON: Adoption of
- 8 Resolution 1999-636.
- 9 CHAIRMAN EATON: Okay.
- 10 Ms. Moulton-Patterson seconds the adoption
- 11 of Resolution 1999-636.
- 12 Without objection, we'll substitute the
- 13 previous roll call. Hearing no objection, so shall be
- 14 ordered.
- 15 Next item I believe is -- 19 and 20 were
- 16 both on the consent calendar. That gives us Item Number
- 17 21, which is the consideration of City of Avenal's request
- 18 for an extension which was sort of related to Item Number
- 19 16.
- 20 MR. SCHIAVO: And Diane Shimizu will be
- 21 making this presentation.
- MS. SHIMIZU: Good morning, Chairman Eaton
- 23 and Board Members. I'm Diane Shimizu representing the
- 24 Office of Local Assistance.

- 1 issued a compliance order for deficiencies in program
- 2 implementation and failure to meet the requirement of 25
- 3 percent diversion of its waste by 1995. As part of the
- 4 compliance order, city staff and Office of Local
- 5 Assistance staff developed a Local Assistance Plan with
- 6 specific due dates for implementing programs in the City's
- 7 Source Reduction and Recycling Element. A
- 8 pay-as-you-throw program was identified in the program and
- 9 the associated pasts and due dates were November 1st for
- 10 development of public education materials for the program,
- 11 and January 1st, 2000 for implementation of the program
- 12 citywide.
- 13 However, since the creation of the Local
- 14 Assistance Plan, the City voted to not renew the contract
- 15 of one hauler and to contract with a new hauler. The new
- 16 hauler will begin service to the City on January 1st,
- 17 2000. The City is requesting an extension to March 30th,
- 18 2000 for both tasks associated with the program in order
- 19 to work with the City's new hauler in implementing the
- 20 program.
- 21 Staff are recommending approval of this
- 22 request. Representatives from the City of Avenal are here
- 23 today to address this item. This concludes my part of the

- 24 presentation. Are there any questions for staff?
- 25 CHAIRMAN EATON: Is there any questions of

- 1 staff or Mr. Watson who is here from the City of Avenal?
- 2 Mr. Watson, care to --
- 3 MR. WATSON: Good morning, Mr. Chairman and
- 4 Members of the Board.
- 5 CHAIRMAN EATON: Good morning.
- 6 MR. WATSON: I'm Jerry Watson, Public Works
- 7 Director for the City of Avenal, and I'm also a landfill
- 8 operator. You have to excuse me. I've been up since 3:00
- 9 this morning trying to get up here.
- 10 With the help of the Office of Local
- 11 Assistance, the City is undertaking to adopt and implement
- 12 all the compliance orders that were due this first quarter
- 13 with one exception. Since I took over the landfill in the
- 14 latter part of 1996, I have seen somewhat of a resistance
- 15 of our contractors to work with us. I saw that resistance
- 16 when I wasn't taking care of the landfill prior to that
- 17 and I also saw it after this.
- 18 It was a hard decision for us to make, but
- 19 it was a decision for us to make at this time because
- 20 contracts were up December the 31st. We as staff got
- 21 together with our city manager and we decided that in the
- 22 best interests of the City and the residents of the City

- 23 of Avenal was for us to make a move to something different
- 24 and to another company, so that is why we are here.
- With the compliance order to mandate the

- 1 pay-as-you-throw education process and also to get this
- 2 program underway January 1st, it was impossible for us to
- 3 do this with the implementing of the new contract at this
- 4 time and the City is requesting that you look at this
- 5 seriously for us and allow us to do it with the new
- 6 contractor. We're hoping when he comes on board that
- 7 we're going to see a lot of new things with the City of
- 8 Avenal.
- 9 We've been working with the California
- 10 Department of Corrections. They have had 48 percent of
- 11 their waste stream recycled. We are working diligently
- 12 with the school districts within the City of Avenal. We
- 13 have met three times with the school district. The last
- 14 time and the next time we will meet is January the 27th.
- 15 The middle school in the City of Avenal has reduced their
- 16 waste stream right now by 50 percent. Our green waste
- 17 program is completely intact.
- 18 I would like to commend those people of the
- 19 Office of Local Assistance, Diane Shimizu and Heidi
- 20 Sanborn. Board Member Pennington, this morning when you
- 21 said you were lucky to have a good staff to work with you,

- 22 my first impression of the Board, never having to come up
- 23 here and never having to take care of a landfill, was this
- 24 was a state monster. I didn't know what to expect.
- I commend you with your staff and also

- 1 would like to commend Diane and Heidi for helping me, a
- 2 rookie, take care of a lot of things I didn't know
- 3 anything about until I had to start running a landfill.
- 4 Your Office of Local Assistance is to be commended, and
- 5 that's exactly what it means, Office of Local Assistance.
- 6 I was scared they might come down and just do everything
- 7 they could to destroy what I was trying to get going, but
- 8 they helped me immensely.
- 9 We're on the right track. I don't foresee
- 10 us faltering whatsoever, and I'm looking forward to the
- 11 year 2000 for us to be able to meet our 50 percent and be
- 12 able to come back to the Board and tell you I've met my 50
- 13 percent and bring back the accolades of the Council and
- 14 the citizens of Avenal.
- 15 CHAIRMAN EATON: Thank you, Mr. Watson, and
- 16 thank you for those kind words as well.
- Members.
- BOARD MEMBER PENNINGTON: Mr. Chairman,
- 19 I'll move adoption of Resolution 1999-614 to approve the
- 20 City's request for an extension to the due dates, the

- 21 pay-as-you-throw program identified in the City's Local
- 22 Assistance Plan to be March 31st, 2000.
- 23 CHAIRMAN EATON: And I'll second the
- 24 motion.
- Mr. Pennington moves and Mr. Eaton seconds

- 1 that we adopt Resolution 1999-614 granting the request for
- 2 extension for the compliance order.
- 3 Without objection, substitute the previous
- 4 roll call. Hearing no objection, so shall be ordered.
- 5 All right. Item Number 22, Mr. Schiavo.
- 6 MR. SCHIAVO: I will be presenting this
- 7 item. In 1995, the Board directed staff to survey local
- 8 jurisdictions regarding the existing base years that they
- 9 essentially completed in 1990 and 1991. Staff came back
- 10 and reported to the Board and soon thereafter the Board
- 11 directed staff to form a working group with interested
- 12 local jurisdictions to come up with potential solutions
- 13 for how to deal with the issue of the base year
- 14 corrections.
- In March of 1997, staff presented to the
- 16 Board a number of different options and pathways that the
- 17 Board could direct jurisdictions in which to correct those
- 18 base years. And since March of 1997, there's been
- 19 approximately 150 base year corrections that have been

- 20 presented to the Board through the 1995 and 1996 biennial
- 21 review process.
- 22 Because we're essentially completed with
- 23 the 1995-1996 biennial review process, as well as it's
- 24 almost been a full decade, ten years, since these base
- 25 years were corrected, staff felt it was appropriate to

- 1 bring this issue to the Board at this time. As a result,
- 2 staff has developed three options for the Board.
- 3 The first of these options is to continue
- 4 to allow new base years throughout the history of 939.
- 5 The second option is to put an immediate halt to any new
- 6 base year corrections being heard by the Board. And
- 7 finally, the third option is a little bit in between, to
- 8 set a time limit and/or other conditions on future
- 9 jurisdictions' corrections based on 1990 base years or
- 10 other base year tonnages. Staff is recommending
- 11 implementation of option number three, which is more of a
- 12 moderate solution to the issue.
- 13 Within option number three, there's three
- 14 conditions staff is recommending. The first is end the
- 15 existing practice of allowing corrections to 1990 through
- 16 1996 base years as of March 31st of 2000, and unless
- 17 they're on Board-issued compliance orders. The next
- 18 portion of that condition would be to not allow

- 19 corrections to any more approved base years that are more
- 20 than four years old on a calendar year basis; and finally
- 21 continue to approve new generation studies or corrections
- 22 to reporting year data which revolves around the disposal
- 23 reporting process.
- That concludes staff's presentation.
- 25 CHAIRMAN EATON: Okay. Just for the

- 1 record, I think that we were handed two letters that we
- 2 should probably report, one from the City of Hemet, I
- 3 think each of the Board Members have received it on this
- 4 item, as well as from the City of Victorville. No, that's
- 5 a different item, but it's Item Number 33, not 22.
- Any questions of Mr. Schiavo? We have a
- 7 number of individuals who would like to speak on this.
- 8 BOARD MEMBER ROBERTI: Mr. Chairman.
- 9 CHAIRMAN EATON: Senator Roberti.
- 10 BOARD MEMBER ROBERTI: I know the
- 11 prevailing wisdom is that it's more costly to measure
- 12 everything every year, but my own thought is with all
- 13 these requests to come in for change and the complications
- 14 and the accounting problems many jurisdictions seem to
- 15 have, it would just strike me that maybe it's just easier
- 16 in the long run and less costly in terms of the amount of
- 17 people you have to have on board to measure diversion and

- 18 disposal every year rather than what we do. Then we
- 19 wouldn't have to worry about all these base years.
- 20 Maybe I'm living on another planet or
- 21 something, but it would just seem to make more sense. As
- 22 soon as we start extrapolating what the base year is on
- 23 subsequent years, we're starting to deal in this art form
- 24 rather than a real scientific study of what diversion and
- 25 disposal there really is. So I would hope that maybe

- l staff would kind of consider that, too, and maybe come up
- 2 with some numbers as to what costs there are. But in my
- 3 one year of being on the Board, I kind of think that the
- 4 long range costs for jurisdictions just trying to hire
- 5 consultants to get them out of jams because we have
- 6 imperfect numbers in the long run probably are more
- 7 costly, certainly more costly in terms of stress and
- 8 public relations, maybe even finances, than just measuring
- 9 diversion and disposal every year. Nice, clean and
- 10 simple, and everyone would understand what's happening
- 11 including the Board. I'm just offering that.
- MR. SCHIAVO: Currently a lot of
- 13 jurisdictions --
- 14 CHAIRMAN EATON: Just so I'm clear, you
- 15 don't want any extensions, no base year corrections.
- 16 BOARD MEMBER ROBERTI: I'm offering that as

- 17 a suggestion.
- 18 CHAIRMAN EATON: I'm just trying to --
- 19 BOARD MEMBER ROBERTI: Why don't --
- 20 CHAIRMAN EATON: Because I think --
- 21 BOARD MEMBER ROBERTI: I quess I would like
- 22 on the recommendation some discussion of why don't we just
- 23 every year measure the diversion and disposal instead of
- 24 trying to speculate as to what it is, which ends up being
- 25 more costly -- having different costs than what we would

- 1 anticipate in terms of consultings and attorneys and a
- 2 whole periphery of things that don't go into the direct
- 3 count. Maybe -- I just kind of -- and we would understand
- 4 it better, too, and the public would understand it better
- 5 as well.
- 6 CHAIRMAN EATON: Mr. Schiavo.
- 7 MR. SCHIAVO: I was just going to mention
- 8 existing law allows for new generation studies each year
- 9 but also allows for the use of the adjustment factors each
- 10 year, and the thought is if there's a new base year, if
- 11 you apply the adjustment factors to more current, accurate
- 12 data, then typically the adjustment factors should work
- 13 for a short period of time. I'm not sure if we have the
- 14 authority to require people to do new generation studies.
- MR. BLOCK: Elliott Block with the Legal

- 16 Office. Not to comment one way or the other on the idea,
- 17 that was the original version of AB 939. That's why the
- 18 base years were counted with generation and disposal,
- 19 coming up with one number. And AB 2494 changed that in
- 20 1992, to change the disposal reporting method. A variety
- 21 of reasons, a lot of discussion went on over which method
- 22 was right or not right, but when Pat is talking about the
- 23 current law, that's what in place right now in terms of
- 24 disposal reporting. So if you want to change the way in
- 25 which all the jurisdictions --

- 1 BOARD MEMBER ROBERTI: Are you saying we
- 2 would need legislation?
- 3 MR. BLOCK: Excuse me?
- 4 BOARD MEMBER ROBERTI: Are you saying we
- 5 would need legislation?
- 6 MR. BLOCK: Yes, if you wanted to change
- 7 the method that everybody was counting. If what you're
- 8 saying was, and just let me ask, was just in the context
- 9 of folks that want to do corrections, that we were just
- 10 simply saying as a factual matter to determine the most
- 11 accurate way to do corrections would just be by
- 12 generation. That's something that you could look into
- 13 doing.
- 14 BOARD MEMBER ROBERTI: I don't think the

- 15 law, for what you tell me and thank you for elucidating
- 16 for me, but I don't think the law contemplated necessarily
- 17 corrections, hence -- and corrections add one more
- 18 difficulty, and that is trying to figure out what took
- 19 place in a prior year. So my own thought is right now,
- 20 and I can be -- I'm just thinking off the top of my head,
- 21 there may be factors I haven't thought about. When
- 22 somebody wants a correction, why don't we do -- say do a
- 23 whole waste generation study? I certainly would
- 24 understand it better and I'm smart enough, and I think the
- 25 world would understand it better as to what we're talking

- 1 about.
- I think there are costs that are hard for
- 3 us to calculate, that we haven't factored in with all
- 4 these new studies, so I'm offering that to the Board and
- 5 to staff, that instead of new studies, sort of new
- 6 piecemeal studies, certainly new corrections, that we just
- 7 have a whole new waste generation.
- 8 BOARD MEMBER JONES: So -- Mr. Chairman. I
- 9 think I understand what Senator Roberti is saying. So if
- 10 somebody were to come forward, we just did Solano. It was
- 11 a '97 base year adjustment, so it was newer information.
- 12 So if somebody was to come in and wanted to do a base
- 13 year, staff would be directed to say that's fine, but it's

- 14 going to be for this year or last year; right?
- 15 BOARD MEMBER ROBERTI: Yeah, whatever --
- 16 BOARD MEMBER JONES: So if it was last
- 17 year, they would have enough data they could do it as
- 18 opposed to going back. I wholeheartedly support that
- 19 because the preamble to AB 939, which you were
- 20 instrumental in, says that the people in the state of
- 21 California were recycling 9 percent of the waste stream
- 22 and disposing of 91 percent. Today, because of base year
- 23 adjustments that have gone back to 1990 which didn't start
- 24 until 1995 or 1996, and you have to believe when somebody
- 25 is doing a base year correction back to 1990, they're

- 1 using what they have learned since that data now and the
- experiences they've gained and the programs they've put in
- 3 to change the base year, and as of now we're at 17
- 4 percent.
- 5 I don't think you or the legislature,
- 6 either body of legislature or the Governor, would have
- 7 wanted to allocate the billions of dollars that have been
- 8 spent to get 8 percent recovery. So I think it goes to
- 9 the heart of what we're doing. If a jurisdiction is going
- 10 to come forward, that we get data that is reasonable for a
- 11 year, one year removed or something like that.
- 12 BOARD MEMBER ROBERTI: Absolutely.

- BOARD MEMBER JONES: What I am very, very
- 14 nervous about and have spent some time dealing with staff
- 15 on is this new quantification of source reduction absent
- 16 programs. Let's count what we don't generate or didn't
- 17 generate so we don't have to do curbside programs or build
- 18 MRFs or do anything like that. We have jurisdictions that
- 19 we have to be careful about that are reaching a mandate
- 20 because they've source reduced. And remember, that's
- 21 trying to quantify something that doesn't exist. That's
- 22 why the legislature went to a disposal-based from a
- 23 diversion-based, and while source reduction obviously is a
- 24 huge -- means that our programs are working, they don't
- 25 account for 50 percent of the waste stream, or if they do,

- 1 I want to see it because I've never seen it.
- 2 CHAIRMAN EATON: Ms. Moulton-Patterson.
- 3 BOARD MEMBER MOULTON-PATTERSON: I would
- 4 just like to comment on Senator Roberti's comments and
- 5 also Mr. Jones. I probably haven't been here long enough
- 6 to fully understand it, but I really am concerned, you
- 7 know, that a lot of these cities have to go out and spend
- 8 out this money on consultants, and just for example, in my
- 9 visit to Camarillo, I think this is a city that really
- 10 took it seriously, they've got a lot of fine programs, but
- 11 because of numerous things have happened and they're

- 12 really upset that their numbers are going down and they're
- 13 hiring someone to refigure. And as I say, I probably
- 14 don't understand all the ins and outs of it, but I don't
- 15 think that's what was intended.
- 16 I would be real interested in -- I don't
- 17 know what the answer is, but perhaps just saying instead
- 18 of the base year adjustments, almost starting over.
- 19 CHAIRMAN EATON: That's been the whole
- 20 thing, a push for the Board really I think for about the
- 21 last 14 months, is to move them into the waste
- 22 characterization and waste generation, although it's been
- 23 sometimes with a lot of struggle, I think, to get them to
- 24 that point. They seem to be more fixated on some of the
- 25 consultants in some cases, but we've all tried to push

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- 1 them because that is the most accurate data that will
- 2 solve all the problems of was there a low rainfall or high
- 3 rainfall or whatever there may have been.
- So I guess for purposes of what we have
- 5 before us, if I'm hearing right -- I'm not trying to
- 6 mischaracterize -- that the Board would like to not have
- 7 any additional corrections, but then where do we move
- 8 next? There's a second step here -- so if that's what I'm
- 9 hearing. So what we have the ability to do is cut it off
- 10 at least under the option immediately, which is number

- 11 one. Is that correct, Mr. Schiavo? A four-year-old or
- 12 number three, but what I'm trying to get at is what do we
- 13 do there and then go back next month with another item
- 14 moving in -- I don't have a problem doing it, but what's
- 15 that next step? Once we cut it off and push them in
- 16 another one, we've got to give --
- 17 BOARD MEMBER ROBERTI: I guess I would like
- 18 staff, Mr. Chairman, to come back one more time to sort of
- 19 give us a cost analysis, if it's at all possible, as to
- 20 what costs are involved with this convoluted method we use
- 21 right now when we have a correction, trying to adjust the
- 22 base year; or number two, what the costs are for a new
- 23 base year disposal-only study and what the costs would be
- 24 for a waste generation study on corrections.
- 25 It's not just a question of costs, fiscal

- 1 costs, but the issue as well is -- I don't know how to put
- 2 a comprehensibility of the whole program. The more
- 3 complex -- so I guess I would like to hear from staff one
- 4 more time. The more complex -- my own thought is the more
- 5 complex something is, we have all kinds of hidden problems
- 6 that occur. Because our diversion study -- our disposal
- 7 studies and waste generation quantifications are so
- 8 complicated, it has caused a number of jurisdictions, just
- 9 to get this monkey off their back it is so complicated,

- 10 and so as we all know, now as Member Moulton-Patterson
- 11 just addressed, they have to hire consultants and God
- 12 knows what else.
- 13 Then the other thing they do is they become
- 14 very, very, concerned. They want simplification. They
- 15 want simplification so they can understand they're not
- 16 falling afoul of the law. That's more important to them
- 17 at times than a marginal difference in money. So what do
- 18 they do? They have franchise agreements because the
- 19 franchisor tells them that hey, we can make this all
- 20 simple and we can get the pain off, we can remove this
- 21 mental pain that you have in trying to comply.
- 22 So what happens is the one major error of
- 23 939, great piece of legislation that it is, but the one
- 24 major error in my mind is that we have somehow created a
- 25 situation where if you have fewer haulers today than we

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- 1 had when the bill was originally passed because of the
- 2 complexities involved; and because of the complexities
- 3 involved, we're making the world safe for mega business,
- 4 and in the long run that's not going to make the world
- 5 safe for consumers and jurisdictions who only have to deal
- 6 with one or two or three monopolies, I guess that's three
- 7 tertiary monopolies, whatever you want to call them,
- 8 because we're driving small business out because in a

- 9 whole host of areas, not just hauling, because it's so
- 10 complex and the city is saying let's make it simple for
- 11 ourselves. That's another factor. I don't know how we
- 12 factor the cost in on that.
- 13 So I guess my thought is I would like you
- 14 to come back, tell us what all these hidden costs are in
- 15 what I said are the three methods that are possible and we
- 16 make a policy judgment from them, but I myself will
- 17 certainly, until that point, like to have a moratorium on
- 18 further adjustments or further requests for changes in the
- 19 base year because if we merrily go along our way, we're
- 20 going to have one hauler, one landfill company to deal
- 21 with because the complexity will have ruled, and then the
- 22 jurisdictions, as well as the State Board, are going to
- 23 have something really to complain about because they'll
- 24 fix the prices.
- 25 CHAIRMAN EATON: I couldn't agree more.

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- 1 That's what we did back in May to try to prevent some of
- 2 this going on.
- 3 BOARD MEMBER ROBERTI: Right.
- 4 CHAIRMAN EATON: What we --
- 5 BOARD MEMBER ROBERTI: I'm not criticizing.
- 6 CHAIRMAN EATON: No. That's what we were
- 7 trying to do.

- 8 BOARD MEMBER ROBERTI: Right. CHAIRMAN EATON: -- and what we did with 9 10 the last 60 or 70, was to try to get some of it. If you would also look at -- I would like some history in there, 12 too, because the very same people who now are talking 13 about it well, maybe we want a different thing. We're the 14 ones who recommended it to the Board, that the Board adopted long before you and I came here, that the working group that was put together in what -- 1997, this was 17 their program. This was not the Board's program. 18 So it would be enlightening to see that 19 history at least for some of us who haven't been part of 20 that action because that working group was the one who recommended these complicated and complex road maps, and
- 23 mistaken, that made up that working group. And I think

it was all from the various jurisdictions, if I'm not

- 24 there was some industry people as well, maybe, in there.
- 25 That would be helpful, but if you want to

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- 1 put a moratorium on base year adjustments, I'm ready to go
- 2 right now.
- BOARD MEMBER JONES: Mr. Chairman.
- 4 BOARD MEMBER ROBERTI: I am, frankly.
- 5 BOARD MEMBER JONES: Mr. Chairman.
- 6 CHAIRMAN EATON: Mr. Jones.

- 7 BOARD MEMBER JONES: Just a couple of
- 8 things. I don't have a problem putting a moratorium but
- 9 there's some people that have spent a lot of time and
- 10 effort and have some in the pipe.
- BOARD MEMBER ROBERTI: Fair enough.
- 12 BOARD MEMBER JONES: That would probably be
- 13 unfair to them to not let them go forward.
- 14 The other thing is I think there is --
- 15 believe me, I am sympathetic to the idea of large
- 16 companies dominating anything, but I think under AB 939,
- 17 some of the cries that you hear about small businesses
- 18 being put out of business because of AB 939, I will tell
- 19 you that I ran a company that was pretty reasonably large.
- 20 It was the fourth largest in the world at the time. A lot
- 21 of those companies sold because of things like Subtitle D.
- 22 They didn't want to deal with a lot of those types of
- 23 regulations and they were going to make money.
- 24 BOARD MEMBER ROBERTI: And they made a lot
- 25 of money.

- 1 BOARD MEMBER JONES: And they made money.
- 2 The other issue that came down was -- and I've talked to
- 3 GLASMA people about it, things like that, that what this
- 4 law allowed cities and counties to do was get a better
- 5 handle on their waste streams, not be dependent on

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- 6 haulers. There were jurisdictions that didn't know how
- 7 much landfill capacity they had available to them. They
- 8 didn't know where the material was even going. They
- 9 didn't know an awful lot of things that dealt with the
- 10 day-to-day. That's why we have the NDFEs. Tell us what
- 11 in your jurisdiction comprises the integrated waste
- 12 management system, the infrastructure, those types of
- 13 things.
- 14 But the other issue is that the guy that's
- 15 got one truck or two trucks that doesn't recycle, in my
- 16 view, is not part of the solution. The key to growth in
- 17 our industry was finding out what the customer needed and
- 18 providing that service, and the law of AB 939 -- I had --
- 19 I had a lot of managers when that law got passed and half
- 20 of them felt that it was an intrusion and probably going
- 21 to ruin our business. The other half felt there was
- 22 opportunities to provide service to cities and counties,
- 23 and we got everybody on board to make them try to
- 24 understand that our job was to provide service.
- 25 So while there are casualties -- and the

- 1 one thing we can never do is get in a position where one
- 2 or two companies can be responsive to the needs because
- 3 I'll stand with you and fight that one all day long --
- 4 we've got to understand that what this law did, I think,

- 5 is change the way we live our lives, and it was a positive
- 6 change. There were some casualties along the way. Some
- 7 wanted to be, some didn't want to be. Some that have
- 8 built the infrastructure, provided that infrastructure to
- 9 make it work, aren't necessarily the big guys. They may
- 10 be the big guys in that neighborhood, but they've been in
- 11 that neighborhood serving those needs for 40, 50, 60
- 12 years. They just changed to be able to meet those needs.
- I don't want to see us go -- I would prefer
- 14 that we don't go so far as to analyze the cost of every
- 15 program and this and that because that's a local issue,
- 16 but I think that trying to understand -- and I think staff
- 17 can do this pretty easily. This isn't brain surgery. If
- 18 you've got a waste stream that so much goes to the
- 19 landfill, so much gets done in programs, you can make a
- 20 determination through audits or whatever of how much is
- 21 really source reduced and that should be the end of it.
- 22 Unfortunately, there was a lot of
- 23 consultants that didn't know a whole lot about anything
- 24 that sold that expertise to cities and counties in 1990 to
- 25 put together waste generation studies. And I've said it

- 1 from this dais before. I'm not going to change what I'm
- 2 saying. Some of them were dumber than a box of rocks,
- 3 didn't understand what they were doing, and consequently

- 4 cities are put into a position now where they're not in
- 5 compliance.
- 6 That's why I think the action of this Board
- 7 to look at numbers as indicators and programs is really
- 8 the heart and soul of AB 939, is consistent with what the
- 9 legislature and the Governor at that time wanted to do, I
- 10 think. And hopefully we can minimize the costs, but I
- 11 don't want to throw the baby out with the bath water.
- 12 BOARD MEMBER ROBERTI: I agree with you,
- 13 Member Jones. I don't want to do that either. To the
- 14 extent you have even a small hauler who doesn't want to
- 15 recycle, the world is better off that they are out of
- 16 business. It's too bad the world is better off they're
- 17 out of business. But to the extent that somebody is out
- 18 business because a city decided to engage in a franchise,
- 19 because somebody sold them a bill of goods that they can
- 20 work some magic and figure out what the diversion rate was
- 21 three years ago or four years ago --
- BOARD MEMBER JONES: Right.
- BOARD MEMBER ROBERTI: -- that's -- I
- 24 wonder if you can figure it out for two years ago.
- 25 BOARD MEMBER JONES: Right.

- 1 BOARD MEMBER ROBERTI: That's really a
- 2 shame. My own guesstimate, my own guesstimate, is that

- 3 more of the small people who deal in the things that we
- 4 regulate are out because of the franchising than are out
- 5 because they just refused to adapt. Now, whatever the
- 6 reason is, we know there's both categories involved, and
- 7 if it's the refuse to adapt, good riddens; if it's that
- 8 the city was sold a bill of goods, then I think it's a
- 9 problem that we have to try to amend and I think the Board
- 10 has been moving in that direction.
- I'm just suggesting, now that I've been
- 12 thinking about it, maybe a moratorium with the
- 13 consideration that you raised that there's people in the
- 14 pipeline right now.
- 15 CHAIRMAN EATON: Mr. Schiavo, so I'm clear,
- 16 what you're proposing, isn't it one and the same thing?
- MR. SCHIAVO: Exactly.
- 18 CHAIRMAN EATON: That's one of the three
- 19 recommendations here. The question is, I think, I'm not
- 20 saying about the second part, but moving there, but at
- 21 least with regard to -- I don't want to put words in your
- 22 mouth, so if you want to explain it, but I thought when it
- 23 was explained to me in my briefing this was a place to
- 24 draw the line so that no more would take place. The
- 25 question is where do we as a Board want to draw the line

- MR. SCHIAVO: And rather than --
- 3 CHAIRMAN EATON: Maybe I'm mistaken.
- 4 That's what it says to me.
- 5 MR. SCHIAVO: Yeah. We're promoting new
- 6 generation studies, or that's the suggestion, and rather
- 7 than a sheer cutoff point or moratorium, there's --
- 8 BOARD MEMBER ROBERTI: Mr. Chairman, I
- 9 understand what you're saying. I'm going to be a little
- 10 testy here and please excuse me. The reason why we have
- 11 public meetings is that we arrive at a conclusion based on
- 12 all of us reasoning in the public and I frankly didn't
- 13 come to that conclusion until we've been talking about it
- 14 and I've moved there. This Board cannot be a board where
- 15 we're served Pablum by the staff and then say "aye" or
- 16 "no" based on what they have told us. And I know that's
- 17 not what the intent was, but I don't like that and I don't
- 18 like it when the staff gets testy because I haven't said
- 19 "aye" and where's our marching orders.
- 20 This is how we arrive at a decision in
- 21 public where we're sort of all mixing our own brain power
- 22 together and maybe we arrive at a position that the staff
- 23 has suggested as one of their three. And I say it is one
- 24 of their three, it's not their only suggestion. So I do
- 25 understand that and I don't want to be critical of

- 1 anybody, but that's how we arrive at decisions. If all we
- 2 do is say yes sir, no sir, ahead of time based on what's
- 3 been given us, then we might as well fold the show up.
- 4 CHAIRMAN EATON: I don't think that's been
- 5 the case, quite frankly. I think what we're trying to
- 6 do --
- 7 BOARD MEMBER ROBERTI: I didn't say it was
- 8 the case, but I think it was suggested.
- 9 CHAIRMAN EATON: What we're trying to do is
- 10 frame the issue as to what the issue is. If the issue is
- 11 a moratorium, then does that fit or coincide with what the
- 12 staff recommended or is it different based upon our
- 13 discussion. And that's what I'm trying to reconcile, are
- 14 we on two different planes here or is it the same track.
- 15 I can't tell you that based on the discussion, but we do
- 16 have a series of public comments.
- 17 What I'm trying to figure out is is that
- 18 what staff was trying to say based upon our conversations,
- 19 or are we trying to propose something different based upon
- 20 our own dialogue? I haven't reached that conclusion and
- 21 I'm trying to seek clarity from the fellow Board Members
- 22 or the staff because I'm not sure. So that's what I'm
- 23 looking for. So if you can answer it or Mr. Schiavo or
- 24 any of the other Board Members, help me.
- 25 BOARD MEMBER ROBERTI: If I could answer

- 1 it, I wouldn't have had the question.
- 2 CHAIRMAN EATON: But we do have three
- 3 others.
- 4 Ms. Moulton-Patterson.
- 5 BOARD MEMBER MOULTON-PATTERSON: Chairman
- 6 Eaton, I'm not going to try to answer it, but I did like
- 7 the suggestion way at the beginning about what all the
- 8 costs are, you know, as far as the change or letting them
- 9 do it -- what was said? Every year, or not every year but
- 10 from this point. That would be helpful to me, and so if
- 11 kicking it over to January, would that cause -- would that
- 12 be a big problem?
- MR. SCHIAVO: No. We could go ahead and
- 14 make the attempt. We most likely might not be able to get
- 15 the item itself into the packet. It would be delayed to
- 16 give you a hard copy, but it wouldn't be in the --
- 17 BOARD MEMBER MOULTON-PATTERSON: And it's
- 18 probably because I haven't been here long enough to
- 19 understand it, but I really am concerned about the
- 20 money --
- MR. SCHIAVO: Sure.
- 22 BOARD MEMBER MOULTON-PATTERSON: -- that
- 23 these -- and I'm probably simplifying it, but these --
- 24 some of these cities are so frantic, they'll sign up with
- 25 anyone just to get it straightened out.

- 1 MR. SCHIAVO: Sure.
- 2 BOARD MEMBER MOULTON-PATTERSON: And I
- 3 don't think that's right.
- 4 MR. SCHIAVO: What we've found to date --
- 5 we just completed a workshop process with about 400
- 6 jurisdictional representatives at four different workshops
- 7 throughout the state regarding methodologies for how to
- 8 capture diversion. It was very well-received. And in
- 9 testing the methodology and in hearing some of the
- 10 jurisdictions' experiences -- and this number can vary --
- 11 but we've been finding that it's costing for an average
- 12 size jurisdiction about \$40,000 for a new generation study
- 13 to fix -- Again, based upon --
- 14 BOARD MEMBER MOULTON-PATTERSON: I didn't
- 15 know that, so I guess that's what would be interesting to
- 16 me.
- MR. SCHIAVO: I'll just generalize the next
- 18 statement, is to fix a base year and just based on our
- 19 experience in seeing them come to us and talking and
- 20 having conversations, that can vary quite a bit depending
- 21 on what the fix is, depending on the methodology and the
- 22 rates by the consultants. In some cases we've seen where
- 23 most likely it would be much less expensive to just do a
- 24 new generation study. In other cases the fix is one
- 25 that's very inexpensive. Just off the top of my head that

- 1 one again is pretty wide variation depending on who the
- 2 consultant is and the methodology.
- 3 BOARD MEMBER MOULTON-PATTERSON: What I'm
- 4 relying on is a very limited time, but some cities are so
- 5 sincere about it and they are willing to do this and they
- 6 want -- but they have the programs, where there's other
- 7 cities that hey, let's just do this so our problem will go
- 8 away. And I don't know how all that's figured out, but
- 9 I'd be interested in seeing some of that.
- 10 CHAIRMAN EATON: I'm just trying to figure
- 11 out what it is you're looking for, what you're looking
- 12 for. I need some --
- BOARD MEMBER ROBERTI: I'm looking for --
- 14 CHAIRMAN EATON: Moratorium?
- 15 BOARD MEMBER ROBERTI: I'm looking for a
- 16 moratorium with the proviso of those requests that are in
- 17 the pipeline -- and then at what stage, we have to give
- 18 that a little thought -- I guess those requests that are
- 19 before the Board or before staff at this juncture be
- 20 considered on roughly the same bases that they have in the
- 21 past, so we make a decision one-by-one.
- 22 So for anything new coming in where the
- 23 Board hasn't been noticed that we put a moratorium on
- 24 pending a review as to whether we should have any more
- 25 changes other than a full waste generation study for the

- 1 year or the year before requested. That's what I'm
- 2 looking for.
- 3 CHAIRMAN EATON: And what I'm trying to do
- 4 is reconcile what was the staff recommending to us. Was
- 5 that what staff was recommending to us or not? And not
- 6 because of what staff has, but it seems to be that's
- 7 what's there because that was part of the whole original
- 8 discussion over the last six months, not because of taking
- 9 staff's recommendation, but really if you read number
- 10 three, continue to approve changes in the measurement base
- 11 year to more recent calendar years supported by new
- 12 generation studies. Isn't that what you just said?
- BOARD MEMBER JONES: So moratorium on going
- 14 back to 1990? I don't have a problem with that.
- 15 CHAIRMAN EATON: I understand what you're
- 16 trying to get at. Was that what you were trying to do?
- 17 BOARD MEMBER ROBERTI: Yes.
- 18 CHAIRMAN EATON: Not the Senator. I was
- 19 asking what the staff recommendation is because I think --
- 20 I don't know. I think it looks like the same book and the
- 21 same page, I think you're just saying it in different
- 22 words. That's what it seems like to me, but --
- MS. TOBIAS: Could -- Mr. Chairman.
- 24 CHAIRMAN EATON: But it would be on
- 25 attachment one, Agenda Item 22 in the resolution,

- that's -- I think you're saying the same thing.
- 2 MR. SCHIAVO: We fixed the date --
- 3 CHAIRMAN EATON: If you're not, I want to
- figure out --
- 5 MS. FISH: Mr. Chairman.
- CHAIRMAN EATON: Yes.
- 7 MS. FISH: So the understanding would be
- that ones that are already in to be approved would move
- forward, then possibly in February -- looking at the
- January calendar, I think titles and items are due next
- 11 week. So in order to give staff time to prepare what the
- 12 Senator is looking for relative to cost, that that could
- 13 come forward in February.
- 14 CHAIRMAN EATON: I think -- don't put too
- many ingredients in the soup yet. Let's just try and get 15
- to the basic stock, and the basic stock is that with
- everyone recommending a moratorium or to prevent future
- base year changes. I heard the Senator say that was his
- 19 intent, now --
- 20 BOARD MEMBER ROBERTI: Now, they have
- number two here that says in the future not allow
- corrections to any Board-approved base year disposal or
- diversion tonnage amount that is more than four years old.
- 24 That's kind of generous.

- 1 recommendation. I'm trying to get what is the basic
- 2 impetus for the agenda item to stop the base years because
- 3 I think that's where our conversation is and that's where
- 4 we are. How do we decide as a Board in public discussion
- 5 to cook that and put the stock in is really the case. I'm
- 6 not saying take theirs, but the whole intent of the item,
- 7 I believe, was to do exactly as you had stated earlier,
- 8 and that's why the staff brought it forward, was to draw
- 9 the line so there were no more.
- 10 The question is under what conditions would
- 11 we impose that. Then the second part of that would be the
- 12 costs so that we had time to explore the cost elements and
- 13 some of the other kinds of things. I guess that's what I
- 14 was reading the agenda item as and that's all. So that's
- 15 why I kept referring back to staff because that's what I
- 16 thought staff told us, that they didn't want more of these
- 17 base generation studies -- excuse me. I'm getting
- 18 crazy -- correct base year inaccuracies without waste
- 19 generation studies, I thought, but that's what the plain
- 20 English says to me.
- BOARD MEMBER JONES: Mr. Chairman.
- 22 CHAIRMAN EATON: Mr. Jones.
- 23 BOARD MEMBER JONES: If -- and I think I

- 24 understand what the Senator is saying. I think we're
- 25 saying the same thing, I think. I don't know.

- 1 CHAIRMAN EATON: That's what I'm trying to
- 2 find out so then we could move forward.
- BOARD MEMBER JONES: That we don't -- how
- 4 about if we -- maybe we need to hear from a couple of the
- 5 consultants in the neighborhood out there to see if this
- 6 makes sense, but it would make sense to me if you look at
- 7 the first recommendation under the "now, therefore, be it
- 8 resolved," that the existing practice of allowing
- 9 corrections to the year '90 through '96 with the exception
- 10 of jurisdictions that have submitted this morning
- 11 documentation for the base year corrections before March
- 12 of next year, that would stop those. We're going to end
- 13 that practice. So I think that's the moratorium part.
- I would think that we should tighten up the
- 15 second recommendation and say something like two years or
- 16 three years because we need more current information, and
- 17 I don't think that would bother many of the local
- 18 jurisdictions because they should have that information
- 19 available to them, two- or three-year-old information.
- 20 Then I think the cost thing needs to be
- 21 another agenda item because this at least lets people know
- 22 that the process has been stopped and that now you do

- 23 this, and then I think it's good that -- like the Senator
- 24 wants to do, talk about the cost issues and stuff like
- 25 that. I think that's appropriate for another one, but I'm

- 1 not sure that it's that we have to have it. I don't think
- 2 we have to have it for this one, but --
- 3 CHAIRMAN EATON: Senator, I think you had a
- 4 comment.
- 5 BOARD MEMBER ROBERTI: I didn't want to
- 6 intimate that we need a cost study for this resolution,
- 7 but I think now that we're discussing it as part of our
- 8 further implementation of waste generation studies for the
- 9 year 2000 at the quickest possible date, I would like
- 10 staff to come back with a cost analysis for us. It is not
- 11 necessary for this resolution.
- 12 I agree that number two has to be tightened
- 13 up. That doesn't deal with a moratorium, but it does deal
- 14 with the whole point that we're trying to get at, and that
- 15 is a change, if it's allowed, four years -- we're not
- 16 talking about anything. We're talking about some silly
- 17 game --
- 18 BOARD MEMBER JONES: Right.
- 19 BOARD MEMBER ROBERTI: -- that really won't
- 20 amount to anything and they'll be back with another
- 21 request for another diversion waste generation study.

- 22 On number one, I grant it doesn't
- 23 specifically say moratorium but I agree that's what it
- 24 means, except March 31st, 2000 is a little bit too much
- 25 time for them because if they know we're going to change

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- 1 our methodology, there are going to be a lot of busy
- 2 jurisdictions for the next three and a half months in
- 3 thinking this is beneficial for them to have a waste -- to
- 4 have a partial study rather than a full waste generation
- 5 study. So for some reason the problem jurisdictions will
- 6 be trying to rush -- the problem consultants will be
- 7 trying to rush the problem jurisdictions into coming up
- 8 with something quickly. So telling them the Board is
- 9 going to do something horrendous to them when the Board is
- 10 changing some methodology, I suspect this is how they made
- 11 some business in the past. So I would tighten that date
- 12 up. Staff can probably help us to what's feasible. I
- 13 don't see any problem with the end of this year myself,
- 14 but maybe that's impossibly short. I don't know.
- BOARD MEMBER JONES: That are in the pipe
- 16 by the end of this year, Senator?
- 17 BOARD MEMBER ROBERTI: Yeah.
- 18 BOARD MEMBER JONES: So we would hear them
- 19 January, February.
- 20 BOARD MEMBER ROBERTI: The March 31st, 2000

- 21 date I would say we make December 31st, 1999.
- BOARD MEMBER JONES: To have it in the pipe.
- 23 BOARD MEMBER ROBERTI: I'm not totally
- 24 conversant with the notice rules, but I would suspect
- 25 January, February. Yeah.

- 1 BOARD MEMBER MOULTON-PATTERSON: Just a
- 2 clarification. I hate to keep using poor Camarillo, but
- 3 since I was just down there, they said they had just
- 4 signed a contract. Does that mean they're in the
- 5 pipeline?
- 6 MR. SCHIAVO: No. They wouldn't be under
- 7 these current conditions.
- 8 BOARD MEMBER MOULTON-PATTERSON: I hate to
- 9 change the rules in midstream. How fast do they get in
- 10 the pipeline, then?
- 11 MR. SCHIAVO: That's --
- 12 BOARD MEMBER MOULTON-PATTERSON: If they've
- 13 spent money, I'm looking at it as a realistic financial
- 14 thing.
- MR. SCHIAVO: Pipeline can be defined in a
- 16 lot of different ways depending on where you want to go.
- 17 We're thinking this out as well because it can be very
- 18 squishy, and so that's why -- that was the reason we
- 19 defined March 31st knowing that the pipeline can be having

- 20 a conversation with board staff, pipeline can be submittal
- 21 of draft documents. So we decided that we would have a
- 22 definitive cutoff of March 31st, meaning they had to have
- 23 documentation actually into us, otherwise it gets really
- 24 tough to manage.
- 25 BOARD MEMBER MOULTON-PATTERSON: And maybe

- 1 they have. I don't know.
- 2 MR. SCHIAVO: If they just -- well, yeah.
- 3 It varies.
- 4 BOARD MEMBER MOULTON-PATTERSON: Do you see
- 5 my point?
- 6 CHAIRMAN EATON: That's the whole point is
- 7 where to draw the line in the sand. Mr. Schiavo, where
- 8 was this item -- normally an item like this generates a
- 9 lot -- I shouldn't even use the word -- evokes a lot of
- 10 commentary. When was this item put on the web, or the web
- 11 for the analysis?
- 12 MR. SCHIAVO: The title was put on the web
- 13 but the item itself was not put on the web.
- BOARD MEMBER ROBERTI: Title?
- 15 CHAIRMAN EATON: In other words, people
- 16 knew there was an item and it was related to -- I don't
- 17 know.
- 18 BOARD MEMBER ROBERTI: It doesn't sound

- 19 like it's good enough for notice.
- 20 CHAIRMAN EATON: Was there enough -- the
- 21 analysis. So in other words, what was on the web was
- 22 "reconsideration of previously approved methods to correct
- 23 base year inaccuracies," but there was no analysis what
- 24 have we received, which was the whatever it is, three-plus
- 25 pages. So if it meets with the Board, I think what I

- 1 would like to be able to do is continue this item to
- 2 January; but if we can think about over the lunch hour how
- 3 we want to frame what we want staff to bring back in
- 4 January with the proper notice, and if cost has to be a
- 5 factor or some of the other things or just continue the
- 6 item until right after lunch without taking any formal
- 7 action and give us a chance to talk over the lunch hour.
- 8 I know we have three individuals who would
- 9 like to speak on the matter, if you would like to hear
- 10 them before lunch. I'm just worried about the notice
- 11 provision.
- 12 BOARD MEMBER ROBERTI: Notice is very
- 13 important.
- 14 CHAIRMAN EATON: Paramount.
- 15 BOARD MEMBER ROBERTI: It's paramount. We
- 16 cannot overlook that. My own fear, however, is that since
- 17 we meet monthly, pretty soon we're going to be -- the

- 18 March date is going to be operative and it will almost
- 19 render any action we're taking moot because as soon as
- 20 they know we're taking action, they're going to -- the
- 21 jurisdictions, I don't know why they would because I don't
- 22 see any benefit to them, but I just suspect one of the
- 23 problems people have been told this is a tremendous cost
- 24 and tremendous difficulty and get your options in now for
- 25 your partial waste generation study because you're going

- 1 to lose that chance after such-and-such a date.
- 2 CHAIRMAN EATON: They're going to load up
- 3 and all of a sudden there will be 60 of these at the
- 4 window.
- 5 BOARD MEMBER ROBERTI: Right.
- 6 MS. TOBIAS: Mr. Chair, it may be that
- 7 staff, during the break, would be able to come up with
- 8 some more objective types of definitions of what "being in
- 9 the pipeline" means. Several good suggestions have been
- 10 made on the dais, has there been money spent and is it a
- 11 significant amount of money, are there contracts in place
- 12 with consultants who are currently working on something.
- 13 I can think of probably three to five right now, and that
- 14 might be something that instead of using either an end
- 15 date, which I tend to agree only means that we'll have all
- 16 those applications in on that date, it's something more

- 17 objective where we can really see that people who have
- 18 significantly invested some kind of resources -- staff
- 19 time, money, et cetera -- into this effort probably need
- 20 to be allowed to continue just on the basis of reliance or
- 21 whatever. But I do agree also that if this item goes too
- 22 far in advance, all we're going to have is everybody lined
- 23 up to do that.
- I do want to say that just as kind of a
- 25 minor education point that in our noticing procedures, it

- 1 is the title that actually meets the letter of the law.
- 2 It's the title that goes in that tells the public what's
- 3 going to be done. It's then the intent of the law where
- 4 there's an issue here where the public knows something is
- 5 going to happen, but in this case I'm not sure would have
- 6 had the opportunity unless they this called, gotten a fax,
- 7 either -- whenever this report came out.
- 8 Thank you.
- 9 CHAIRMAN EATON: All right. We have three
- 10 individuals. We can probably hear from them and shed some
- 11 light. Mr. Mike Mohajer, is he here?
- 12 BOARD MEMBER PENNINGTON: Mr. Chairman,
- 13 maybe they would like to wait until they hear what staff
- 14 is recommending.
- 15 CHAIRMAN EATON: I sure would like to hear

- 16 some initial comments. They can come back and comment
- 17 after what staff has, but I sure would like to hear some
- 18 initial comments, as well.
- Mr. Mohajer.
- 20 And we'll just keep their comments short
- 21 and they can reserve their time until after lunch.
- 22 MR. MOHAJER: Mr. Chairman and Members of
- 23 the Board. My name is Mike Mohajer, Los Angeles County
- 24 Department of Public Works.
- 25 I sort of have a mixed emotion about this

- 1 whole issue. I did market that I'm opposing it, but it's
- 2 for lack of not having the third block of saying what I
- 3 would like to say. A few comments that I would like to
- 4 say, it is true and I strongly still believe that I used
- 5 to call the AB 939, when it was enacted, as a consultant
- 6 full-employment act of 1989. I still maintain the same
- 7 position. We also believe, or at least I personally
- 8 believe, that we still continue to be a pretty wasteful
- 9 society and something happened to me a couple nights ago
- 10 and that further substantiated what I believe.
- 11 But going back to the issue at hand, I
- 12 would suggest before any decision is made, as the Senator
- 13 recommended, looking at the costs, also looking at it from
- 14 the standpoint that there are certain actions that the

- 15 Board adopts that will also impact the base year
- 16 adjustment and methodology and quantification. For
- 17 example, at least in Los Angeles County as a whole, the
- 18 issue of the inert waste permitted unclassified landfill
- 19 versus unpermitted inert waste landfill has made changes
- 20 between years 1990 through '96, which that issue hasn't
- 21 been resolved. So that would be one item that needs to be
- 22 considered.
- 23 As a part of considering counting the
- 24 diversion, you've also got to recognize the problem that
- 25 exists currently with the Disposal Reporting System in

- 1 trying to quantify that. Once you also go to the
- 2 diversion, you have to multiply those problems by factor
- 3 or magnitude, if you will. Another item that should be
- 4 considered again, the current problem with the Disposal
- 5 Reporting System that we have.
- 6 So my recommendation would be that
- 7 hopefully the staff will look at all these issues that I
- 8 just mentioned and that would be part of your
- 9 consideration before adopting whatever direction the Board
- 10 decided to go.
- 11 Thank you very much.
- 12 CHAIRMAN EATON: Thank you. Any questions?
- 13 Mr. Juan Perez.

- MR. PEREZ: Yes. Thank you, Mr. Chairman
- 15 and Members of the Board. I'm the Public Works Director
- 16 with the City of Hemet in Riverside County, and we're here
- 17 today. Appreciate the opportunity to comment. I believe
- 18 you have our letter from our Mayor before you.
- We are one of the agencies, if you will,
- 20 that is in the pipeline. We began the process back in
- 21 March of this year, working very diligently and
- 22 cooperatively with your staff, and I do want to thank
- 23 Keith Kennedy of your staff. He's taken the time to
- 24 actually come down to our agency and see the programs
- 25 firsthand and so forth. So we just really in your

- 1 discussion would ask the Board to keep in mind those
- 2 agencies that have already spent significant resources,
- 3 in our case with our own staff, but it's still staff time
- 4 and money to get us to this stage. And we would
- 5 respectfully ask that you allow us to move forward with
- 6 the methodology that's been previously approved.
- 7 CHAIRMAN EATON: So you want to correct
- 8 your base year inaccuracy.
- 9 MR. PEREZ: That's correct.
- 10 CHAIRMAN EATON: And you're already in the
- 11 pipeline.
- MR. PEREZ: Yes.

- 13 CHAIRMAN EATON: Okay. What did it cost
- 14 you?
- 15 MR. PEREZ: I wish I had a better figure in
- 16 front of me. I would say roughly --
- 17 CHAIRMAN EATON: That would help at least
- 18 not for what we want staff to do, but as someone who has
- 19 gone through it, it would help us.
- 20 MR. PEREZ: I would estimate in the range
- 21 of \$5,000. In our case, we did not hire a consultant, so
- 22 I don't have a contract number to give you. Literally
- 23 hundreds of hours of staff time to do the research and so
- 24 forth.
- 25 CHAIRMAN EATON: Thank you.

- 1 BOARD MEMBER ROBERTI: Mr. Chairman.
- 2 CHAIRMAN EATON: Senator Roberti.
- 3 BOARD MEMBER ROBERTI: I don't want to pick
- 4 on him so I'm not doing that, but it's just sort of --
- 5 sometimes don't jurisdictions sometimes come in and ask
- 6 for base year corrections because they think that that is
- 7 the way that they can take care of their numbers because
- 8 the programs aren't working? Or horror of horrors, the
- 9 population isn't cooperating with the programs, and hence
- 10 the magic fix is to change the base year.
- 11 So I don't want to -- you've just given me

- 12 the opportunity to raise the point, but we should be
- 13 sympathetic to jurisdictions that want base year
- 14 corrections as we should be sympathetic to anybody who
- 15 petitions an agency of state government, but we shouldn't
- 16 be sympathetic to them, I guess what I'm trying to say,
- 17 with the presumption that the need for the correction is
- 18 because they've been operating under some horrendous
- 19 system that has caused them prejudice. Sometimes the
- 20 request for the correction is simply because the
- 21 population is not cooperating with the programs.
- MR. PEREZ: I appreciate those comments and
- 23 I obviously can't speak to the other jurisdictions. In
- 24 our case, I think you'll see when you evaluate our request
- 25 that we do have very comprehensive programs. Everything

- 1 we think we can do that we're continuing to improve as
- 2 well as we can. So we just would appreciate the
- 3 opportunity to continue with that process and have that
- 4 item before you very soon.
- 5 CHAIRMAN EATON: Thank you.
- 6 MR. PEREZ: Thank you.
- 7 CHAIRMAN EATON: Mr. Sean Edgar.
- 8 MR. EDGAR: Mr. Chairman and Members, thank
- 9 you for the opportunity to speak to you this morning.
- 10 Sean Edgar, Edgar and Associates on behalf of California

- 11 Refuse Removal Council, also known as body double.
- BOARD MEMBER JONES: It doesn't change no
- 13 matter which one is here.
- MR. EDGAR: Thank you. I did leave my box
- 15 of rocks back in the office today --
- 16 (Laughter)
- MR. EDGAR: -- so I feel good about that.
- 18 Very briefly and I would reserve some comments for later
- 19 on after the lunch period, but on behalf of CRRC, we do
- 20 support action on items one and two, in particular, and
- 21 there are a variety of different options with regards to
- 22 dates and times. We take exception to item number three,
- 23 item three pertaining to embracing the new waste
- 24 generation study formula that we currently see out there.
- 25 And just very briefly with regard to the

- l new waste generation study, we did have an opportunity to
- 2 participate in the four workshops that Mr. Schiavo talked
- 3 about. I attended the workshop in Los Angeles. Other
- 4 members attended two of the other three workshops
- 5 throughout the state. That process revealed that there
- 6 still is a major amount of what I would classify as fudge
- 7 factor with regard to quantifying the source reduction.
- 8 As Mr. Jones mentioned, some of these items of source
- 9 reduction, particularly regarding to how do we quantify

- 10 double-sided, triple-sided paper, things of that nature, a
- 11 little bit of confusion in there, and I think that to
- 12 embrace and open the flood gates on a waste generation
- 13 study formula that has yet to have a full peer review and
- 14 report done by staff to the Board might not be prudent at
- 15 this very time.
- 16 So those are my comments on number three.
- 17 So number one and two in particular, we do support some
- 18 sort of action today; and number three, we reserve right
- 19 to comment a little bit later.
- 20 With regard to the noticing requirement, we
- 21 did receive a notice, but it took me about three minutes
- 22 last evening to pull the actual item out. The title was
- 23 in fact there. However, to get details of the resolution
- 24 I was able to download that in about three minutes' time.
- 25 So I don't know.

- 1 I think that the folks who regularly
- 2 monitor these items, who have a sense of importance to
- 3 want to comment on them, I believe, had some ample
- 4 opportunity to be able to get down to the nitty gritty of
- 5 this resolution prior to today's meeting.
- 6 So with that, I'll plan to allow lunch
- 7 period to go and we'll be available for any questions or
- 8 comments after the lunch period.

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- 9 Thank you.
- 10 CHAIRMAN EATON: Thank you.
- 11 One last speaker. Mr. Greco.
- MR. GRECO: Jim Greco, independent
- 13 consultant. I don't enjoy coming up here because the more
- 14 I introduce myself as an independent consultant, the more
- 15 I worry about you might not listen to me as much.
- 16 Two main issues. I am very fearful, very
- 17 concerned if you were to take action at this meeting.
- 18 Despite what we just heard, there are still many
- 19 jurisdictions that don't know the ramifications if base
- 20 year changes are going to be a moratorium. I'm concerned
- 21 about fairness. I'm concerned about jurisdictions that
- 22 didn't know what other jurisdictions have done and just
- 23 recently have. So I'm very worried about changing the
- 24 ground rules, so to speak, so soon.
- 25 The second point I want to make in trying

- 1 to come up with criteria about who's in the pipeline or
- 2 not, I'll just give a couple of examples. Nevada County
- 3 just hired a consultant about a month ago. They're doing
- 4 pretty good, they're implementing programs pretty good,
- 5 but they're numbers have stabilized and decreased a bit.
- 6 They want a consultant to advise them how best can they
- 7 make 50 percent and to review their program. That would

- 8 include looking at all the options of maybe counting
- 9 calculations a different way, the generation based way,
- 10 doing a diversion study.
- 11 The Consolidated Waste Management Authority
- 12 down in Tulare has just selected a consultant, hasn't
- 13 started work yet. They want the study done by April 1.
- 14 Same thing, evaluate how can they best reach or exceed 50
- 15 percent. The City of Lakeport is under a compliance order
- 16 and is having some problems. They just released an RFP
- 17 to hire a consultant. They haven't made their selection
- 18 yet.
- 19 So how you fashion the criteria of who is
- 20 in the pipeline or not is critical. There are many
- 21 jurisdictions who have legitimately done well, but maybe
- 22 they could do better. And they haven't decided how to go
- 23 yet because they were just kind of doing their things.
- As we all get knowledge, day by day, month
- 25 by month, year by year, we get smarter. You're groping

- 1 with difficult issues, and they make sense, and it's very
- 2 frustrating on staff and others when you change things,
- 3 but that's the reason why I've been worried about the
- 4 whole integrity of 939. We're measuring different things
- 5 over different periods of time.
- 6 So what I'm saying is don't take action at

- 7 this meeting, even something like a moratorium.
- 8 I'll be happy to answer any questions.
- 9 CHAIRMAN EATON: Senator Roberti I think
- 10 had a comment.
- 11 BOARD MEMBER ROBERTI: I just want to make
- 12 sure. I have nothing against consultants. In fact, some
- 13 of my best friends are consultants. In fact, many of them
- 14 have made very, very good livings while I was in the
- 15 legislature saying they knew me.
- 16 (Laughter)
- BOARD MEMBER ROBERTI: So that's not my
- 18 problem. But I do have to say this. As sure as the sun
- 19 is going to rise tomorrow, there are going to be
- 20 consultants, especially the further you get away from the
- 21 capital here, who are going to go into jurisdictions
- 22 saying there's trouble in river city and we'd better move
- 23 real quick, and hire me because this is the only way
- 24 you're going to get out of the trouble. The jurisdiction,
- 25 not really knowing too clearly what we're planning or what

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- 1 we've decided, is probably going to comply. So I just
- 2 figure the discussion we've just had today means a couple
- 3 hundred thousand dollars at a minimum for some
- 4 consultants.
- 5 I'm not complaining, but I'm saying that's

- 6 why we have to move with some dispatch, and that's why
- 7 sometimes problems are concocted that really don't exist.
- 8 And I'm not condemning a profession, certainly not you.
- 9 You're just the one that's here while I'm talking, but
- 10 I've got nothing against consultants. I don't think any
- 11 of the Members of the Board do either.
- 12 MR. GRECO: I'm an independent consultant
- 13 and I have a lot of problems about consultants --
- 14 (Laughter)
- BOARD MEMBER JONES: Mr. Chairman.
- MR. GRECO: -- but I'm proud to be a
- 17 consultant.
- 18 BOARD MEMBER JONES: Mr. Chairman.
- 19 CHAIRMAN EATON: Mr. Jones.
- 20 BOARD MEMBER JONES: Just a couple of quick
- 21 questions. Those counties or those jurisdictions that put
- 22 RFPs out, did they say we're not hitting our number, we
- 23 want to go back and revisit our 1990 number, or were they
- 24 hiring people to do waste generation studies a little
- 25 closer to today's date?

- 1 MR. GRECO: Neither. Basically those RFPs
- 2 were fashioned to say we want someone to come in and do an
- 3 independent review of our programs and are we on track to
- 4 meet or exceed 50 percent, and if we're not, what do we

- 5 need to do to get to 50 percent.
- 6 BOARD MEMBER JONES: But if one of the
- 7 options is to go back to 1990, nine years after that
- 8 document was put together, I don't remember what the heck
- 9 we were doing two years ago. How is somebody supposed to
- 10 reconstruct what a waste stream looked like nine years ago
- 11 as a way to meet the 50 percent goal? That would be
- 12 suspect, at best, and I agree with the Senator and I think
- 13 that's one of the reasons that we have to really tighten
- 14 this down.
- 15 We can't use base year adjustments to come
- 16 up with 25 or 50 percent goal succeeded reaching the goal
- 17 through base year adjustment. Everybody here has heard me
- 18 say that enough times. So if those jurisdictions that are
- 19 letting contracts don't want accurate data or newer data,
- 20 then how is that changing the rule? I'm having a hard
- 21 time with that. You know?
- MR. GRECO: Well, I want to say this out of
- 23 respect. Jurisdictions are not going back to -- there are
- 24 some I know that are not going back to look at 1990 to
- 25 make them meet 50 percent. You might look at a

- l jurisdiction, its calculations, its programs, and all of a
- 2 sudden realize there is some serious problems here. They
- 3 might have had a very low per capita, which is an

- 4 excellent measure I think to at least give you an idea,
- 5 and it may be they really did overlook something.
- Now in fairness, if some jurisdictions did
- 7 correct that, and they're not correcting it to improve the
- 8 numbers, they're correcting it to get more accurate
- 9 characterization of what they're trying to do and what
- 10 they've done. And I know going back nine years to 1990 is
- 11 sometimes foolish, ludicrous, and we're much smarter now
- 12 than we were then.
- 13 What I'm trying to say, Mr. Jones, is the
- 14 purpose isn't to fix the numbers to get up to the 50
- 15 percent or 25 percent or whatever. The purpose is to
- 16 review their programs, their methodology, and to offer
- 17 them options if there's a more accurate, better way, a
- 18 least cost way.
- 19 It might be a real easy fix, a real genuine
- 20 fix to change a base year because maybe something like no
- 21 scales, the conversion factor they were using maybe was
- 22 500 pounds a cubic yard. Right off to another consultant
- 23 or a person who's not a consultant, wait a second. That's
- 24 not what other jurisdictions have done.
- 25 It's a dilemma.

- 1 CHAIRMAN EATON: No, I mean -- you
- 2 understand this has been at least -- I'm glad to have some

- 3 additional voices and you'll see now that you're not going
- 4 to be a bean counter, you're going to be just the kind of
- guillotine and knocking heads off. That's what will show
- 6 up on your obituary and mine as a bean counter and so on
- 7 and so forth. But the whole idea of what you're trying to
- 8 get to is that in some of the base year adjustments what
- 9 we were looking at is a statewide diversion rate in 1990
- 10 at 25 percent. Right? If we would have allowed all of
- 11 those to go back in May, so in essence 939 was not needed
- 12 because you would have reached 25 percent in adjustments
- 13 in numbers.
- 14 BOARD MEMBER JONES: Paper and pencil.
- 15 CHAIRMAN EATON: Paper and pencil. So what
- 16 the Board is struggling with is at what point do we freeze
- 17 frame it, and how do we then fashion the remedy as we go
- 18 into the 1066 program to get a more simplified operation,
- 19 a more simplified approach to it.
- 20 We started that back -- I think we started
- 21 that back in the working group, at least in the history
- 22 that's in here, that you had a series of five formulas and
- 23 then something took place before, I think, in December of
- 24 '98, then again in May when we looked at it and said all
- 25 these jurisdictions are just out there. We made a big

- 2 many did we go through of those?
- 3 MR. SCHIAVO: 130 or 40.
- 4 CHAIRMAN EATON: I think what we're trying
- 5 to do right now is say where does it stop. I think that's
- 6 kind of where it's at. So what we'll do is come back
- 7 after lunch and see what they can do. And how does 2:15
- 8 sound? That's a good --
- 9 BOARD MEMBER ROBERTI: Generous, very nice.
- 10 CHAIRMAN EATON: Don't use that word. We
- 11 can't use that because otherwise it will be generation.
- 12 2:15. Thank you.
- 13 (Lunch recess taken)
- 14 CHAIRMAN EATON: All right. Everyone,
- 15 welcome back. Hopefully you had an enjoyable lunch.
- Mr. Pennington, any ex partes to report?
- 17 BOARD MEMBER PENNINGTON: Other than saying
- 18 hello to Yvonne Hunter, no.
- 19 CHAIRMAN EATON: Mr. Jones.
- 20 BOARD MEMBER JONES: I had lunch with one
- 21 of my former colleagues, Larry Sweitzer, and said hello to
- 22 Yvonne, and a little bit to Paul Ryan.
- 23 CHAIRMAN EATON: Ms. Moulton-Patterson.
- 24 BOARD MEMBER MOULTON-PATTERSON: I said
- 25 hello to Yvonne Hunter.

- 1 (Laughter)
- 2 BOARD MEMBER PENNINGTON: It's obvious she
- 3 made the rounds.
- 4 BOARD MEMBER ROBERTI: And I said hello to
- 5 Yvonne Hunter, but I think it was last Wednesday.
- 6 CHAIRMAN EATON: All right. And I said
- 7 hello to her as well as said hello to Mr. Cupps today.
- 8 All right.
- 9 Item Number 22 we were on, staff had a few
- 10 things. Since then we have received a few new additional
- 11 individuals who decided to show up and speak on Item
- 12 Number 22 over the lunch hour.
- 13 (Laughter)
- 14 BOARD MEMBER ROBERTI: The faxes were very
- 15 busy over the lunch hour.
- 16 CHAIRMAN EATON: At least we know the lines
- 17 of communication do work.
- BOARD MEMBER ROBERTI: That's right.
- 19 CHAIRMAN EATON: So with that, why don't we
- 20 hear from those individuals. Well, Yvonne Hunter, first
- 21 up, and then Paul Ryan and John Davis in that order.
- MS. HUNTER: On behalf of the League of
- 23 California Cities, hello to all of you. Yvonne Hunter,
- 24 League of California Cities.
- I had not originally intended to speak on

- 1 this item. I came to speak to listen and then to possibly
- 2 speak on Item 24, but I arrived a little while ago and
- 3 heard about this and read the agenda item. And I just
- 4 have a couple of comments.
- 5 Someone had alerted me that this was on the
- 6 agenda yesterday, and I went to the web site and there was
- 7 no background material and I thought okay. And I guess
- 8 something was put on the web site last night.
- 9 What the Board is proposing to do relative
- 10 to base years may be appropriate, may not be appropriate.
- 11 I haven't had a chance to review all the ins and outs and
- 12 to find out from cities what they think about it, but I
- 13 would encourage the Board to delay making any final
- 14 decision until a number of other questions can be
- 15 resolved, and I understand there were a number that were
- 16 raised this morning, and until the proposal can be more
- 17 widely circulated among local governments so that they
- 18 have the appropriate public notice about what the item is.
- 19 It's clear that there are difficulties in
- 20 the base year numbers and adjustments and what does all of
- 21 this mean, but to suddenly adopt a new policy that we're
- 22 not sure what the impacts are going to be, especially
- 23 we're going to be getting into SB 1066 implementation
- 24 procedures, there are issues that you're grappling with on
- 25 special waste.

- I would suggest that there's no great
- 2 urgency in putting this over a month to have some
- 3 additional staff evaluation, to allow local governments to
- 4 review it, is an appropriate course of action. And in
- 5 addition, also what if anything does this mean. Will
- 6 there be two groups of local jurisdictions, those that
- 7 were able to get base year adjustments and those that
- 8 weren't, and are we having two standards. I would just
- 9 urge caution. I don't know that there is any great
- 10 urgency this has to be done with next to no notice.
- 11 Thank you.
- 12 CHAIRMAN EATON: Any questions of
- 13 Ms. Hunter.
- 14 Okay. Paul Ryan.
- MR. RYAN: I'm sorry for the Norco look
- 16 today, but I hadn't originally intended to speak at all
- 17 until you brought this subject up.
- 18 My name is Paul Ryan. Today I'm
- 19 representing myself as P.F. Ryan and Associates. I'm one
- 20 of those dreaded consultants and I used to be a bureaucrat
- 21 so I sort of have a feeling for both sides.
- In looking at the dilemma that you have
- 23 before you, I've provided 939 services to the waste
- 24 industry and also about 20 cities in Glenn County. In
- 25 reflecting the dilemma that you have now with the

- 1 consideration of a moratorium, I do think there's a point
- 2 in time that we're going to have to call it quits on what
- 3 happens with the base year adjustments.
- 4 But to give you some insight on how I look
- 5 at it, and I'm sure others do the same thing, I work with
- 6 your staff very closely and we go through Item 32, and in
- 7 my case if a city or county simply can't comply with any
- 8 of the adjustments made in Item 32, I just simply say
- 9 forget all of this, let's go on to a new base year
- 10 generation study because it's pointless to try and rehash
- 11 something that will never get you to a point of
- 12 compliance.
- Secondly, if people are fiddling with base
- 14 year adjustments at this point and don't have good
- 15 justification, they're living in a fool's paradise because
- 16 as SB 1066 comes into existence, so you get a few points
- 17 to raise your diversion rate to maybe 30 percent or
- 18 something like that. That still puts you behind the power
- 19 curve in getting into 50 percent compliance for the year
- 20 2000. So somewhere along the line during that period
- 21 you're going to have to consider possibly doing a
- 22 generation study.
- In terms of some of the things I've learned
- 24 in doing these generation studies, I think the policy is
- 25 not quite finished yet and I would like to see you receive

- 1 more input from the jurisdictions and consultants and the
- 2 waste industry because I think there's still some areas
- 3 that we need to fine tune because I can conjure up a
- 4 number of areas that I can beat you at your own game or
- 5 the staff at your own game.
- 6 Let me give you an example. If I were to
- 7 take and use your Disposal Reporting System knowing that
- 8 some of the jurisdictions have reporting errors in pretty
- 9 large quantities -- I know one that has 30,000 tons each
- 10 year in error. It really belongs to another jurisdiction
- 11 but for some reason it keeps showing up in this
- 12 jurisdiction. If I were to do a base year generation
- 13 study and wanted to beat you, I would just simply say
- 14 fine. I'm going to use your Disposal Reporting System
- 15 numbers, do the study, have this high number and come in
- 16 next year and just beat the hell out of the landfill
- 17 operators to make sure that diversion does not occur
- 18 again. I don't have to implement anything. I've won.
- 19 There's another point here that we need to
- 20 bring forward and it's the comprehensive nature of the
- 21 programs that are delivered. Numbers by themselves only
- 22 tell you a certain part of the picture. We need to have
- 23 something that tells us a jurisdiction really put some
- 24 programs together and they're operating and we can define

1 In our annual reports you have a requirement to report diversion tonnage under Table B-2 in Section B. I'd like to see that expanded to show that every program that you've adopted in your SRRE you could either quantify through the generation study methodologies or through the haulers or real numbers along with the real programs so you can show participation tonnage and so on. 8 The last comment I'd like to share with you is that if you decide to move not only in this present consideration for base year modification -- I mean the 11 base year modifications moratorium, keep in mind that most of the cities are already nearly through the budget cycle 12 13 or they're planning what their budget is going to be for the next fiscal year. And what's happened with the 15 jurisdictions I've worked with and come before you and you've issued the notices of compliance, each one of them, those notices to do the generation studies were out of 18 phase with their budgets, and they've cost -- based on what Dr. Singh has said, it seems to be \$285 per business surveyed to do the survey and the reporting to come back to you and present the generation study to you. So if you have a jurisdiction that you have to survey 200 businesses 23 to do an adequate generation study, you can multiply that

- 1 Many of the jurisdictions I work with, the
- 2 cities, they're on a very tight budget and they have to
- 3 wrestle with things like do we spend this \$50,000 to do
- 4 this study or do we keep the police on the street to pick
- 5 up the criminals. And we get down to some very
- 6 fundamental things.
- 7 I want to leave this thought with you. I
- 8 understand we have some very serious issues that we have
- 9 to address. I do think we can solve it. I do think I'd
- 10 like to see you move on to implement SB 1066. I think
- 11 that's going to be part of the cure because as I said
- 12 before, the people are going to come in for base year
- 13 adjustments and that will only get you so far, but you're
- 14 still going to ask them to come back and do a generation
- 15 study to get through the rest of the process, to
- 16 demonstrate compliance or how they're going to get
- 17 compliance and reach 50 percent.
- If you impose a moratorium, I think you
- 19 need to hear from the jurisdictions, and I would like to
- 20 see you continue this at least one more time and receive
- 21 some additional input.
- Thank you.

23	СНА	IRMAN EA	TON:	Thank you	u. Ang	y questio	ns?	
24	Mr.	John Da	vis.					
25	MR.	DAVIS:	Mr.	Chairman,	Board	Members,	I	
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- 1 administer an eight-jurisdiction joint powers authority in
- 2 the high desert in San Bernardino County. My board asked
- 3 me to start attending your meetings so we could bring back
- 4 some advice as to how to proceed on these kinds of issues
- 5 to the cities.
- 6 I'm not aware of any of my cities who are
- 7 considering base year adjustments at this point, but
- 8 closing the door I think might really be unnecessary. I
- 9 think, as Paul said, you're going to see more and more
- 10 people moving to revise base years and why preclude
- 11 someone from fixing a problem that might be a fairly
- 12 simple solution, and it occurs to me that you've granted
- 13 some base year adjustments only really in the last year as
- 14 policies began to clarify. So I think that there are some
- 15 cities in looking at it in trying to understand your
- 16 actions and might be prepared to come forward.
- I thought maybe I should leave here at
- 18 lunch and at least do a series of phone calls to tell
- 19 people to get in the pipeline now. You've got an hour and
- 20 a half. I hope it's not necessary. I think it will
- 21 self-correct and you're going to see fewer and fewer of

- 22 these and the jurisdictions that are going to come forward
- 23 are going to come forward one way or the other. So the
- 24 better data is probably going to be on the new base years
- 25 as you go forward and this may be one of those much ado

- 1 about nothing, but really why go there.
- 2 I feel compelled to speak on behalf of my
- 3 group even though I wasn't planning on doing that today,
- 4 but I think it would be just something else that would be
- 5 of concern to people about what they missed out on,
- 6 something they would have to go back and try to explain to
- 7 people.
- 8 Thank you.
- 9 CHAIRMAN EATON: Thank you, Mr. Davis.
- 10 Okay. Members, druthers? Comments?
- 11 Motions?
- 12 BOARD MEMBER JONES: Mr. Chairman.
- 13 CHAIRMAN EATON: Mr. Jones.
- 14 BOARD MEMBER JONES: I don't think -- I
- 15 don't think I'd have a problem postponing this for a
- 16 month, but I do think that one of the things that Senator
- 17 Roberti said earlier about people using base years to try
- 18 to meet the goal I think is a critical statement because I
- 19 think it's accurate. I have a tendency to agree with it
- 20 on an awful lot of ones that we've done and ones that

- 21 might be coming down the road.
- I think that one thing that people -- I
- 23 hope that people realize that this isn't a moratorium on
- 24 people changing base years. It's just saying you're not
- 25 going to be able to go back to 1990 and reconstruct what

- 1 was a base year nine years after the fact and do with a
- 2 pencil and eraser to try to get to a number that makes
- 3 sense today, and I think that -- we're not saying don't
- 4 change base years. There is nothing in the statute to
- 5 give us the right to tell people not to change base years.
- What we're saying is if you're going to
- 7 change the base year, use more accurate information in
- 8 years closer to what you're trying to change. I think
- 9 Mr. Ryan hit that on the head without maybe saying it in
- 10 that sentence, but it -- I don't think it's fair to try to
- 11 imagine that anybody could go back nine years and try to
- 12 realize what was happening in a jurisdiction nine years
- 13 ago. I know that -- I don't think I could, and I've been
- 14 around this as long as anybody else here.
- So I think that that's -- we need to do a
- 16 better job of clarifying what we're trying to do of
- 17 letting people know if you're going to do a generation
- 18 study to come up with a new base year, it's going to be a
- 19 year '97, '98, '99 where data is more readily available

- 20 and you understand the programs because to continue this
- 21 charade of changing a base year -- and I have to go back
- 22 to base years that came to me and staff would put down
- 23 what the number was in 1990 as they were supposed to. You
- 24 all saw it in your packets, and it said this jurisdiction
- 25 with these new disposal numbers will go from 15 percent

- 1 recycling in 1990 down to 5. Everybody says that's cool.
- 2 They dropped the rate, but 90 don't count. Look at the
- 3 number now in '95, and miraculously an awful lot of those
- 4 jurisdictions were up around 26, 28, 29, 30, 45 percent
- 5 with that new disposal tonnage added, but going back to
- 6 1990, they were estimates.
- 7 There weren't a lot of scales in place.
- 8 People got to understand this better. The landscape has
- 9 changed. I think it's clear that we need to -- I
- 10 personally think that under number one of the resolution
- 11 we change it to February of 2000 and let people that are
- 12 in the pipeline. I think you use information through '97,
- 13 and I think that, you know, that second bullet that says
- 14 approve base year disposal and diversion tonnage amounts,
- 15 that's no more than three years old because people have
- 16 that information at their fingertips. They can easily get
- 17 that information.
- 18 I agree with Sean on the -- some of the new

- 19 generation studies stuff that we as a board I think still
- 20 are -- I don't think we've accepted it yet. I think we're
- 21 still going through review or maybe it's being used, but I
- 22 think some of that source reduction quantifications are
- 23 bothersome to me. Okay. I don't have a problem with
- 24 trying to quantify source reduction, but spending \$60,000
- 25 with a consultant to get to 44 percent just using source

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- 1 reduction just seems like an awful lot of source reduction
- 2 for one jurisdiction, especially when the disposal numbers
- 3 are going up in that jurisdiction.
- 4 The other thing we've got to be aware of as
- 5 a Board is when we get into the year 2000 or further on,
- 6 these changes that are happening now are going to
- 7 impact are we going to have a good handle on that issue of
- 8 the waste stream not going through the infrastructure and
- 9 going directly from generator to landfill.
- 10 If we keep changing these numbers we're
- 11 never going to know, and that's not fair to the cities or
- 12 counties and it's not fair to the residents whose rates
- 13 are supporting that infrastructure to have some businesses
- 14 going around that infrastructure because at some point
- 15 that rate is going to have to be raised. And if the
- 16 masses are gone away because we keep doing these things,
- 17 then the citizens are going to be paying for a heck of a

- 18 lot more for MRFs and those types of operations than they
- 19 would if everybody was part of the waste stream.
- 20 CHAIRMAN EATON: Any other comments?
- 21 Senator Roberti.
- 22 BOARD MEMBER ROBERTI: When we vote --
- 23 well, I think we should put this over until a meeting in
- 24 January, that we change March 31st, 2000 to December 31st,
- 25 1999, and I recognized that before the meeting, but to put

- 1 it in any way, that date, unless -- would that delay us
- 2 another month for notice in case we had to change it?
- 3 Okay. That's my own personal recommendation.
- 4 And the other thing is to give the Board
- 5 two options at least on paragraph two; one, a four years
- 6 old option; and then the other something shorter, like two
- 7 years. I mean, my still very late observation is that
- 8 four years is just way too long to come up with anything
- 9 meaningful, but I could be convinced otherwise. I would
- 10 feel more comfortable with two years and sort of might
- 11 give us a choice when we vote, and three years would be a
- 12 possibility, too.
- 13 CHAIRMAN EATON: Somewhere between two and
- 14 four.
- 15 (Laughter)
- 16 BOARD MEMBER ROBERTI: Somewhere between

- 17 two and four.
- 18 CHAIRMAN EATON: I got you.
- Ms. Moulton-Patterson.
- 20 BOARD MEMBER ROBERTI: I'm fine. I'm
- 21 finished.
- 22 And then for the staff to come back with
- 23 cost estimates for us, but that doesn't have to be part of
- 24 this resolution.
- 25 BOARD MEMBER PENNINGTON: If we put it

- 1 off --
- 2 CHAIRMAN EATON: Mr. Pennington.
- 3 BOARD MEMBER PENNINGTON: Thank you,
- 4 Mr. Chairman.
- 5 We don't have to make these decisions if we
- 6 put it off until January. This is what we need to hear,
- 7 some impact back from the industry. I would feel much
- 8 better to put it off. I don't think they really got
- 9 adequate notice that we were looking. If it wasn't on
- 10 BODS until sometime last night, that hardly gives anybody
- 11 an opportunity to really review it, and I don't think that
- 12 is the spirit of the law, even though it may be the
- 13 intent. We may have followed the law to its Nth degree,
- 14 but I think we need to let these people know this.
- 15 CHAIRMAN EATON: Ms. Moulton-Patterson.

- 16 BOARD MEMBER MOULTON-PATTERSON: I would
- 17 like to see it put off also in order to get more
- 18 information from the people that are really going to be
- 19 involved and affected by it, and I do agree that I think
- 20 four years is a little long. So maybe we could have some
- 21 choices.
- MS. TOBIAS: Mr. Chair, may I address one
- 23 issue? In terms -- I wanted to make clear, and I don't
- 24 know that this needs to be done or not -- but I do think
- 25 that the Board's hearing this in January is a much safer

- 1 place to be. But I do want to say that in terms of the $\,$
- 2 date that the Senator was talking about, whether it's
- 3 March 31st or December 31st, the Board could set any date
- 4 there they want. They could set a past date if they
- 5 wanted to. They could say any request received by
- 6 December 1st, they could say today, as of this meeting,
- 7 because I do think the Board has the right to anticipate
- 8 that any future date will create probably an onslaught of
- 9 plans or untoward actions by cities that the Board might
- 10 not want to see.
- 11 So I do want to make clear when you're
- 12 adopting those criteria there, I think that you could
- 13 basically say that significant efforts had to be made by
- 14 some date. The government needs to be reasonable, not

- 15 arbitrary and capricious. I think in terms of moving the
- 16 date forward for the meeting, that that's a very safe
- 17 place to be, and if the jurisdictions come in and argue
- 18 what that date should be in terms of the criteria, that's
- 19 a different issue. Does that make sense?
- 20 BOARD MEMBER ROBERTI: My own preferences
- 21 would be now along the lines of your telling us what we
- 22 can and cannot do. If I had my druthers, I would like
- 23 today to be the day so this discussion didn't suddenly
- 24 generate a lot of activity by entities until they heard we
- 25 had the debate. And that's often what happens in

- 1 legislative bodies.
- 2 As long as you're saying we can do that, if
- 3 we put this over until January and we set a date, whatever
- 4 date that happens to be, then it's probably not necessary
- 5 that we tinker with the date today.
- 6 CHAIRMAN EATON: I think you're right.
- 7 MS. TOBIAS: One is the things that you
- 8 may -- I think that's why the discussion here is good
- 9 because I think the jurisdictions have spent -- because
- 10 there is representation in the audience. I think League
- 11 of Cities is here to clarify this to people who may call.
- 12 Our staff obviously can do that too, but I think it's good
- 13 if the Board does opine to a certain extent on what kind

- 14 of dates they would like to see so that people understand
- 15 that we don't want to see this.
- You may end up with several criteria in
- 17 terms of what to you is an effort in bringing this
- 18 forward. It might be the date of contract signed, it
- 19 might be substantial efforts. And I think what at least
- 20 I'm hearing is that what we don't want to see or what we
- 21 may not look too favorably upon is a lot of contracts are
- 22 signed between now and January 1st or January 25th,
- 23 whatever the date of the board meeting is in January. So
- 24 I hope that that's communicated both by staff and the
- 25 representatives here, too, people who might be in a

- 1 quandary over what to do next. This discussion is very
- 2 helpful.
- BOARD MEMBER PENNINGTON: Mr. Chairman.
- 4 CHAIRMAN EATON: Mr. Pennington.
- 5 BOARD MEMBER PENNINGTON: If I hear counsel
- 6 correctly, then we wouldn't have to set a date today, and
- 7 if when we got to the next board meeting in January and
- 8 see that 25 people have signed up to try to get into the
- 9 pipeline between now and then, we could set today's date
- 10 as that date; correct?
- 11 MS. TOBIAS: And you may want to put just
- 12 something that says, you know, before a date certain and

- 13 then you may want to indicate it in your motion to move
- 14 this to January, that the Board will be looking at past
- 15 efforts, not efforts that occur between December 14th and
- 16 January 25th, or whatever the date is.
- 17 BOARD MEMBER JONES: Mr. Chairman.
- 18 CHAIRMAN EATON: Mr. Jones.
- 19 BOARD MEMBER JONES: Just a couple of
- 20 questions, too, because I think we need to give staff
- 21 direction so this thing is printed on BODS basically in a
- 22 form that the five of us think it needs to look like.
- 23 That first one that says, "In the existing practice of
- 24 allowing corrections to the 1990," and then in here it
- 25 says, "Through '96 base years," and I'm wondering if

- 1 jurisdictions have come in in the last couple of years and
- 2 basically it's been -- I think the policy was in '96, so
- 3 the base year adjustments have happened in '97, '98 and
- 4 '99; right?
- 5 MR. SCHIAVO: Primarily, yeah.
- 6 BOARD MEMBER JONES: Why wouldn't we say,
- 7 "In the existing practice of allowing corrections to the
- 8 1990 through 1998 already approved base year."
- 9 MR. SCHIAVO: Okay. Add "already approved"
- 10 is what you're saying?
- 11 BOARD MEMBER JONES: Well, I guess you

- 12 don't have to. The reason I want to take it to '98 is
- 13 that if somebody did a base year -- if they came in and we
- 14 accepted their new base year and it's in 1998, then why
- 15 would we want to go back to change it again, to get them
- 16 in 2000, to get them to, you know, 50 percent with an
- 17 eraser? I mean, if the data was accurate in '98, what's
- 18 the difference?
- MR. SCHIAVO: Part of the reason for that
- 20 is some jurisdictions were limited on funds so they had a
- 21 phased approach in doing their generation studies. So
- 22 they focused on the big generators and didn't put much
- 23 focus on the smaller ones, and that was the purpose of
- 24 that.
- 25 BOARD MEMBER JONES: So they would come

- 1 back later?
- 2 MR. SCHIAVO: They may have a two-year
- 3 contract, and that was part of the reason for that.
- 4 MS. TOBIAS: Mr. Chairman, maybe I can say
- 5 one more thing, not in reference to anybody's suggestions
- 6 specifically but just as a reminder. What government
- 7 wants to do is treat everybody equally in the sense that
- 8 we don't want to end up treating like situated entities
- 9 differently in an arbitrary way.
- 10 So one of the things about doing it with

- 11 saying that you won't allow corrections for any more than
- 12 four calendar years or some "X" date, that basically kind
- 13 of cuts across and I think would be legal or accepted by a
- 14 court. As I say, I'm not applying this critically to
- 15 anybody's suggestion but just want to make sure that if
- 16 there's some differential, for example, where we've
- 17 allowed certain entities over a number of years to come in
- 18 and it turns out those are the well-funded ones who can
- 19 get up and fight but the other ones are still coming in,
- 20 we might run into a problem if somebody can show that
- 21 while they were just waiting to come in and would have
- 22 come in but for this or but for that.
- I think staff will be a big help in terms
- 24 of looking at any arbitrariness, but as you all are
- 25 thinking about it, I think it would be important to try to

- 1 remember that what we really want is something that treats
- 2 everybody the same. I don't know if that helps or not.
- BOARD MEMBER ROBERTI: You mean treats
- 4 everybody the same as far as the new rule that we have
- 5 adopted, or treats everybody the same based on what our
- 6 past practice is?
- 7 MS. TOBIAS: I guess what I'm a little bit
- 8 worried about is where we draw a line that -- I don't know
- 9 if you know where I'm going with this.

- 10 BOARD MEMBER JONES: Has a curve in it.
- MS. TOBIAS: Well, it has a curve in it
- 12 or -- I guess I could just say the ones that do sound okay
- 13 to me is where you basically say you know, we're not going
- 14 any further back than "X" date. We've had those, you
- 15 have good reasons for that, the data is old, we can't --
- 16 we're tired of trying to comb through this and making up
- 17 explanations for things that people did almost nine years
- 18 ago or whatever. That seems to me that even if somebody
- 19 didn't come in, if they came in now, we could say sorry,
- 20 we've had the experience and we're just not going to go
- 21 back that far anymore. That one works I think.
- I think that this is really -- I've heard
- 23 really good creative discussion on the part of the Board
- 24 and just wanted to remind us that it really just does need
- 25 to appear and needs to actually treat the jurisdictions

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- 1 equally. I guess what I'm saying is you really need to
- 2 look behind it and think okay, does this -- do people end
- 3 up being treated equally.
- 4 BOARD MEMBER JONES: I have a question,
- 5 Mr. Chairman.
- 6 CHAIRMAN EATON: Mr. Jones.
- 7 BOARD MEMBER JONES: Based on that then,
- 8 Katherine, if we said in item number two that said that

- 9 amounts that more than -- let's say we said three years
- 10 because I heard two years to four years, so for the sake
- 11 of this discussion we say three years. So the information
- 12 has to be three years old, then in number one you would
- 13 change that to say '90 through '97 because that would be
- 14 consistent; right?
- MS. TOBIAS: I think those are okay.
- BOARD MEMBER JONES: So -- and that would
- 17 be consistent then. All right. I wouldn't have a problem
- 18 with that. I think that the date -- I think we ought to
- 19 put the date in. I think in that one that says things in
- 20 the pipeline, and I know that Hemet didn't get heard today
- 21 out of fairness to them because of this discussion.
- 22 Obviously that's in the pipeline. I'm sure you guys have
- 23 others in the pipeline. So they're quantified that they
- 24 would have the opportunity to come forward; right?
- MR. SCHIAVO: What we were doing at lunch

- 1 time is building up -- what we did earlier was build up
- 2 criteria, what would we consider in the pipeline, and what
- 3 we will do for the agenda item in January is list out some
- 4 of the alternatives for what's considered pipeline.
- 5 BOARD MEMBER JONES: They -- based on that
- 6 comment, are we comfortable with saying today's date or
- 7 tomorrow's date?

- 8 MR. SCHIAVO: You can give a particular
- 9 date, but what we come down to is what is considered in
- 10 the pipeline. Is it oral agreements, is it written
- 11 submission of documentation, is it contracts in place as
- 12 we talked about earlier, is it so much money spent
- 13 internally because they want to do the study internally.
- 14 So those are some of the things we were grappling with is
- 15 defining pipeline, and we can bring that forward if you
- 16 like.
- 17 BOARD MEMBER PENNINGTON: Mr. Chairman.
- 18 MR. SCHIAVO: That's why we're proposing a
- 19 specific date.
- 20 CHAIRMAN EATON: Mr. Pennington.
- 21 BOARD MEMBER PENNINGTON: See, I don't see
- 22 why we need to set a date today if we can retroactively do
- 23 it. We ought to hear what everybody says and then we can
- 24 set this arbitrary date based on either today or the first
- 25 of the year.

- 1 CHAIRMAN EATON: Let's see if I can --
- 2 just so I have some clarity, the setting of the date would
- 3 be just for purposes of what we want the staff to sort of
- 4 come back with a range as we did in recommendation number
- 5 two. Is that what I'm hearing, is that you want some sort
- 6 of guidelines to the staff as to what we want them to --

- 7 BOARD MEMBER ROBERTI: Right.
- 8 CHAIRMAN EATON: I'm trying to think of a
- 9 way of -- options to do it.
- 10 BOARD MEMBER ROBERTI: Really just
- 11 basically options. It doesn't have to be too complex.
- 12 CHAIRMAN EATON: Right. I think probably
- 13 the easiest way to do it is to move we continue this item
- 14 to the January meeting and that we instruct staff to come
- 15 back with a series of options for the Board to consider --
- 16 option one as to an appropriate date, which there would be
- 17 a cessation of the base year adjustments and arguments for
- 18 and against as to why that date should not be by the end
- 19 of this year.
- 20 That gives you -- because of the supporting
- 21 for and against, you can always go against. I think that
- 22 helps solve the problem in terms of not having a specific
- 23 date, but yet gives the arguments pro and con why. It
- 24 gives the opportunity to be heard out there. Also, I
- 25 think it was also a range of options with regard to how

- 1 far back we can go from one to four years as opposed to
- 2 two and four, we may end up with two and three at that
- 3 point if we only give ourselves three numbers to choose
- 4 from; and a discussion as to and information regarding
- 5 options that in lieu of a base year adjustment due to the

- 6 Board's cessation of these activities, what are the
- 7 available options for the local entities, whether they be
- 8 waste generation studies, those kinds of things which gets
- 9 to the cost issue.
- 10 I'm trying to sort of just draw it all from
- 11 all there, and I would highly recommend that this item
- 12 also -- not so much the title, the title we've always
- 13 had -- but the actual written item be available to the
- 14 public at the time that the title goes out. That would be
- 15 ten days. That's from the actual date of the hearing.
- 16 That's going to need some tweaking and that's been some of
- 17 the problem. So I think that's kind of where we are.
- BOARD MEMBER PENNINGTON: Mr. Chairman.
- 19 CHAIRMAN EATON: If you want to sort of --
- 20 BOARD MEMBER PENNINGTON: Mr. Chairman, if
- 21 that's your motion, I'll be glad to second it.
- 22 CHAIRMAN EATON: That will be fine. I'll
- 23 make that as a motion. That seems to me to be everyone's
- 24 overall thrust, or if there needs to be more ornaments on
- 25 the Christmas tree, I'm happy to accept those as well.

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- 1 Mr. Eaton moves and Mr. Pennington seconds we adopt the
- 2 resolution as set forth.
- 3 Madam Secretary, would you please call the
- 4 roll.

5	BOARD SECRETARY: Board Members Jones.
6	BOARD MEMBER JONES: His resolution is to
7	move it for a month; right? Not a resolution, just an
8	action.
9	CHAIRMAN EATON: Absolutely.
10	BOARD MEMBER JONES: Okay.
11	CHAIRMAN EATON: In no way did this deal
12	with Resolution 1999-638.
13	BOARD SECRETARY: Board Members Jones.
14	BOARD MEMBER JONES: Aye.
15	BOARD SECRETARY: Moulton-Patterson.
16	BOARD MEMBER MOULTON-PATTERSON: Aye.
17	BOARD SECRETARY: Pennington.
18	BOARD MEMBER PENNINGTON: Aye.
19	BOARD SECRETARY: Roberti.
20	BOARD MEMBER ROBERTI: Aye.
21	BOARD SECRETARY: Chairman Eaton.
22	CHAIRMAN EATON: Aye.
23	Okay. Item Number 24. Item Number 23 was
24	pulled.
25	MR. SCHIAVO: Okay. This item deals with

- 1 the status update of our efforts to implement SB 1066
- 2 which is the time extensions and alternative diversion
- 3 requirements. The purpose of SB 1066 is to provide

- 4 jurisdictions with flexibility in meeting AB 939 goals and
- 5 it gives the Board authority to grant that flexibility.
- 6 Guidelines for implementation of SB 1066,
- 7 there's two major issues here. One is what actually
- 8 belongs in an application, the content; and two is what
- 9 criteria will the Board use to evaluate that content of
- 10 the application.
- In staff's proposal to move forward on this
- 12 particular item, we want to place a strong emphasis on
- 13 receiving input from local jurisdictions through a series
- 14 of workshops, as well as with elected officials and
- 15 decision makers and provide interim updates to the Board
- 16 regarding our progress.
- 17 So the specific time line for
- 18 implementation of this particular item will be in February
- 19 and March we plan on conducting ten focused workshops in
- 20 local jurisdictions throughout the state. We plan on
- 21 having one workshop for elected officials and decision
- 22 makers and then provide an update to the Board in March of
- 23 2000. In April and May, depending on the input we receive
- 24 and further direction from Board Members, we will go back
- 25 out to local jurisdictions for another series of

- 1 approximately four workshops throughout the state,
- 2 consolidate the sites for the second series of workshops,

- 3 and then in June and July of 2000, we want to finalize
- 4 guidelines in the application for Board consideration as
- 5 well as finalize our recommendation, or our proposed
- 6 recommendations, for criteria evaluation to the Board as
- 7 well.
- 8 And we're looking at final Board approval
- 9 perhaps in August of 2000 and then begin the process of
- 10 accepting the SB 1066 applications for the jurisdictions.
- 11 That concludes my presentation.
- 12 CHAIRMAN EATON: Okay. So any questions?
- 13 If I understand what you're saying, is it roughly -- using
- 14 it very loosely and there's no hard and fast -- that
- 15 between February and really May it's an information
- 16 gathering from the affected parties and also sort of grunt
- 17 work of trying to pull together workshops and not only
- 18 with jurisdictions but elected officials within those
- 19 jurisdictions, and then you hope to be able to come back
- 20 to the Board sometime during the summertime -- June and
- 21 July is what I'm using here -- with recommendations and
- 22 then what we would set sometime in late summer for the
- 23 adoption of the final recommendations and what the 1066
- 24 program would look like.
- 25 MR. SCHIAVO: Right. Correct.

- 2 would we be having a series of workshops then that go out
- 3 and explain to the people, after we've got their
- 4 information and whatever, are we going to go out and train
- 5 them in how they can apply subsequent to the adoption or
- 6 would they be just left on their own to hire consultants
- 7 to try to figure out what the Board is wanting for?
- 8 Because that seems to be one of the missing
- 9 components as we've talked through here that once we've
- 10 adopted these, then -- and I just raise this issue as
- 11 something we don't have to decide today -- but is it
- 12 better for us once we've adopted that we can then send out
- 13 messengers in saying here's a series of workshops, this is
- 14 the form you need to submit, these are the kinds of
- 15 information we're looking for?
- 16 MR. SCHIAVO: What we would most likely --
- 17 CHAIRMAN EATON: I just have to remind you
- 18 that at the same time what makes me nervous about we adopt
- 19 in August, and September 1st you get a bunch of
- 20 applications, we won't exactly know what is going to be in
- 21 those applications so sometimes an ounce of prevention is
- 22 a good thing.
- 23 And also we as a board are going to be
- 24 moving during that time, let us not forget, much to the
- 25 chagrin of some of us, to another location and we're going

- 1 to have half the staff, as I understand it from the move
- 2 and Ms. Fish can probably explain it to us better, we've
- 3 all heard rumor and innuendo that we're not all moving at
- 4 the same time. I want to be very, very careful that this
- 5 is an important thing for jurisdictions that we're in the
- 6 middle and the window goes up in September. We as a board
- 7 are still here in this building, the planning staff of
- 8 which you're heading up is over on the 14th floor of the
- 9 Cal/EPA building. I don't know how we would be able to --
- 10 it's kind of going to be like DMV. You're in the wrong
- 11 office or you've got to go down the hall over there. I
- 12 think -- we don't have to decide that now but it's
- 13 something we might want to take in.
- 14 BOARD MEMBER ROBERTI: When is our official
- 15 move day?
- MS. FISH: The move will begin in July, and
- 17 right now we've requested a change in the schedule because
- 18 the program staff is scheduled to move in August, with
- 19 then the Board Members and their staff moving in October.
- 20 So there is a two-month problem for us that we've
- 21 requested consideration.
- 22 CHAIRMAN EATON: Senator, you can take it
- 23 from real experience. You know, having moved a number of
- 24 members around legislative offices, that even moving just
- 25 a few desks can cause most disruption.

- 1 BOARD MEMBER ROBERTI: -- those kinds of
- 2 uncoordinated moves with people we didn't like.
- 3 (Laughter)
- 4 CHAIRMAN EATON: Rumor has it.
- 5 (Laughter)
- 6 CHAIRMAN EATON: But if we could just do
- 7 that, if that's clear. But I also want to consider about
- 8 the fact and one of the things solicited in the workshops,
- 9 if it is a good thing for us, then once things are finally
- 10 adopted, that we do training so that will help minimize
- 11 the cost, I would think, to a local jurisdiction all the
- 12 way around, that those same -- how many cities or
- 13 locations were you going to go through in February, April
- 14 and May?
- MR. SCHIAVO: About ten in February and
- 16 March.
- 17 CHAIRMAN EATON: They would be
- 18 geographically clustered --
- MR. SCHIAVO: Yeah.
- 20 CHAIRMAN EATON: -- based on some sort of
- 21 thing, that maybe to think about going out thereafter and
- 22 providing some technical benefit for those jurisdictions
- 23 that might need that.
- Ms. Moulton-Patterson.
- 25 BOARD MEMBER MOULTON-PATTERSON: Was the

- 1 purpose of going out initially to get the cities' input?
- 2 MR. SCHIAVO: Right.
- 3 BOARD MEMBER MOULTON-PATTERSON: And then
- 4 you could go -- you're just worried about the time.
- 5 CHAIRMAN EATON: No. I'm worried we get
- 6 the input, we make the recommendations and then all of a
- 7 sudden we adopt the format and what forms have to be
- 8 filled out and the information, but going out and working
- 9 with jurisdictions thereafter and showing them how they
- 10 can submit the information so we don't have the situation
- 11 where we're getting 15 kinds of information because no one
- 12 explained to them that Form A had to be --
- 13 BOARD MEMBER MOULTON-PATTERSON: No. I'm
- 14 definitely in favor of it, I just wanted to make sure you
- 15 were going to go out as much as possible.
- 16 CHAIRMAN EATON: Absolutely.
- 17 BOARD MEMBER MOULTON-PATTERSON: For my
- 18 clarification, how do you let cities know? By mail?
- 19 By -- I heard a few times, you know, "we didn't know about
- 20 this workshop."
- 21 MR. SCHIAVO: Formal notification, web
- 22 site, and then staff has the listings of E-mail as well,
- 23 and telephone. We usually do multiple tiers. As far as
- 24 the post-approval workshops, what we would like to do is
- 25 the workshops for groups and then have individual staff

- 1 consultation with them as well. That's what we try to
- 2 accomplish, and that's something I didn't mention.
- 3 CHAIRMAN EATON: So are you going to bring
- 4 back to the Board a specific plan in January or February
- 5 that lays some of this stuff out for us to look at or --
- 6 MR. SCHIAVO: Sure. We can do that. I'm
- 7 just saying this is informational, and then --
- 8 CHAIRMAN EATON: The answer was "no", but
- 9 if you'd like it, we can have it.
- 10 MR. SCHIAVO: Yeah. It was informational
- 11 to let you know what's going on, and if you would like us
- 12 to make this a consideration item, we can do that as well.
- 13 CHAIRMAN EATON: I personally would like to
- 14 be able to see some of the geographical locations that
- 15 you're going to, to see if they cover a mailing
- 16 requirement or some notice. If we get annual reports from
- 17 all the jurisdictions, each of those jurisdictions have a
- 18 representative of he or she who submits the report;
- 19 correct?
- MR. SCHIAVO: Right.
- 21 CHAIRMAN EATON: I would think that would
- 22 be somewhat of a -- that's roughly 400 and some; correct?
- MR. SCHIAVO: Correct.
- 24 CHAIRMAN EATON: Last time I checked
- 25 postage was 33 cents. So if I take 400 times 33 cents,

- 1 what do I wind up with? Very small expenditure of money
- 2 that goes to either there, and there's the elected
- 3 officials. I know we'll use all the proper channels
- 4 through the League and CSAC and SWANA and some of the
- 5 others, but I really do believe that at some point
- 6 whatever notice we can provide to them. If they don't
- 7 show up to the workshops, that's not really something that
- 8 we can control, but I think that if we go out and do this
- 9 stuff and say it's very, very important, you know, and I
- 10 would even recommend that the notice go out as quickly as
- 11 possible. I'm happy if you feel comfortable, but I don't
- 12 want us Board Members saying we didn't hear something or
- 13 we didn't know what the system happened to be. I think
- 14 it's very important.
- 15 BOARD MEMBER MOULTON-PATTERSON: I would
- 16 just like to add it's helpful if we're in a city or we're
- 17 at a League of Cities meeting, if we know then we can let
- 18 them know also. So I would appreciate it written down,
- 19 too.
- 20 CHAIRMAN EATON: I just have two notices
- 21 for public comment, Mike Mohajer and Yvonne Hunter.
- 22 Yvonne.
- MS. HUNTER: Hello again. Yvonne Hunter
- 24 with the League of Cities. Before I came over here, I
- 25 pulled out the chaptered version of the bill, pulled it

- 1 off the computer, and it says the Governor signed it
- October 3rd, 1997. This was a League-sponsored bill, and
- 3 while we're delighted that the Board is proceeding in
- 4 developing the procedures to implement SB 1066, I would be
- 5 remiss if I did not reiterate the concern that we in CSAC
- 6 and SWANA and others have made that quite a long time has
- 7 passed between when the bill was enacted and now; and in
- 8 fact, the bill envisioned this would have been done, could
- 9 have been done earlier. But that's in the past, but I
- 10 would have been remiss if I had not said that.
- I have a suggestion on how you can resolve
- 12 the issue about the requests coming in. When you move in
- 13 September, speed up the process and have it completed
- 14 earlier so that jurisdictions can get their proposals or
- 15 their requests in.
- I'm pleased to hear that the staff's
- 17 proposal is to have a lot of workshops. I think that will
- 18 be useful. Whether nine is too many and six is too few, I
- 19 don't know. I think it depends on where the location of
- 20 the workshops will be, how easily accessible they are.
- 21 The fact that they will have some proposals on what
- 22 exactly the application should include is very good.
- 23 It -- I think the bill is fairly straightforward and the
- 24 content of what needs to be included, what the Board wants

- 1 pretty straightforward, and also having the opportunity to
- 2 have some guidance to jurisdictions on what kind of issues
- 3 or criteria the Board will be reviewing in making your
- 4 evaluation is important.
- 5 We would encourage you, I would encourage
- 6 you to speed up the process to the extent that you can,
- 7 having training afterwards. Information to jurisdictions
- 8 on what they need to do is a worth while idea, but not if
- 9 it's going to take two months to do. I think there are a
- 10 lot of jurisdictions out there, regardless of how accurate
- 11 their numbers are, that know they're not going to make the
- 12 50 percent goal and they'd like to at least be able to get
- 13 in the pipeline.
- 14 Whatever you decide to do, we are more than
- 15 happy to help you get the word out. We can certainly put
- 16 something on our web site. We can provide you with
- 17 mailing labels. We can send cover letters out with your
- 18 notices to cities. Whatever you need, we are happy to
- 19 work with you. If you want to put together a small group
- 20 of city officials to brainstorm on some procedures early
- 21 on, we're happy to help with you that. We're delighted
- 22 that you're moving ahead on this, and we just urge you to
- 23 do so with all deliberate and speed.

24	Thank	you
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25 CHAIRMAN EATON: Thank you.

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- 1 Mr. Mohajer.
- 2 MR. MOHAJER: Mr. Chair, Members of the
- 3 Board, Mike Mohajer, Los Angeles County.
- 4 I just wanted to basically congratulate and
- 5 thank the Board on behalf of our Board of Supervisors and
- 6 the L.A. County Local Task Force for moving forward with
- 7 this SB 1066 and offer use of our facility for conducting
- 8 your workshop on your focus group. We would be willing to
- 9 work with the staff to get the notices out to the cities
- 10 as well as industry, anybody else that wants to
- 11 participate. I'm pretty sure I will be working with Pat
- 12 shortly to move on that aspect.
- 13 CHAIRMAN EATON: Thank you.
- MR. MOHAJER: Thanks.
- 15 CHAIRMAN EATON: And Members, I think with
- 16 regard to 1066, and I did actually have a couple. I think
- 17 that one of the things that even though people say the
- 18 bill was prescriptive, I still think there's very, very
- 19 important guiding principals that ought to be looked at
- 20 here both from a Board perspective as well as a public
- 21 policy perspective, and that for instance is even though
- 22 we are allowed under the bill to give up to a certain

- 23 number of years, I would want the staff to consider and I
- 24 would want the cities and the affected parties to consider
- 25 that.

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- 1 For instance, if your numbers are high --
- 2 and I'm not going to set an arbitrary number, but let's
- 3 say in the upper 30s, low 40s -- that if they come in for
- 4 an extension of time and they ask for one year, that one
- 5 year should not be given because they are so close. We
- 6 don't want to see those individuals. They're obviously
- 7 working very hard. Their programs are working. They
- 8 should be given nothing less than two- or three-year
- 9 extensions. So in other words, the higher your numbers,
- 10 the longer your extension.
- 11 The jurisdictions you have to look at on a
- 12 more regular basis are the ones that may not be doing as
- 13 well for the extensions. So those are general guiding
- 14 principals. Those aren't necessary in the bill. I think
- 15 that's very, very important.
- I also want to explore the fact that is
- 17 there a mechanism for an automatic extension. If you
- 18 reach a certain -- the problem is if you select 41 and
- 19 someone is at 40, they're going to say how come 40 isn't
- 20 it to get an automatic good faith effort. Those are the
- 21 kinds of things that I think to look at to ease the

- 22 Board's administrative mechanism, not to make it easier on
- 23 us, but we obviously know those jurisdictions are doing
- 24 well. The green procurement policies, for instance, in
- 25 lieu -- if you can't grow grass in the high desert and

- 1 can't have curbside pickup in a rural area, then perhaps
- 2 maybe part of it is a green procurement policy. But let's
- 3 think beyond some of the complicated matters that we've
- 4 taken on, and I think those are going to be the key
- 5 elements right there.
- 6 We've talked about this before, I've talked
- 7 with the League, whatever, although I understand there may
- 8 be a legal problem with it. Should there be a mechanism
- 9 by which there is some consideration to those
- 10 jurisdictions who reach 50 percent or greater. In other
- 11 words, I'm told we can't give them back money from our
- 12 fees or something under a legal obligation, but there
- 13 might be a priority, there might be a preference given or
- 14 something.
- What is the incentive that we have for
- 16 those jurisdictions that reach 50 percent or more? Do we
- 17 just give them a resolution and say, "God, you've done a
- 18 great job." There ought to be some other reward at the
- 19 end so that other cities and counties who are trying to
- 20 reach 50 percent say if I reach it, I get something for

- 21 it. So those are just some of the guiding principals.
- 22 Mr. Schiavo, you'll be seeing a few more of those guiding
- 23 principals coming from me. I've got quite a few of them
- 24 that I haven't even gone through.
- 25 But I think those are important for us as

- 1 Board Members to think about those kinds of things, to
- 2 think how does it work. Are there some geographical
- 3 considerations that need to be done, are there some of the
- 4 issues that we're taking up, whether it be the base year
- 5 adjustments or waste generation studies, that can be
- 6 handled in the corrective action kind of arena within
- 7 1066. I'm not saying it should, but I'm saying that might
- 8 be a better way to deal with that issue on a case-by-case
- 9 basis.
- 10 As we look at those things, I think it's
- 11 important for 1066 because it is important, because the
- 12 problem that we have out there, and it's that there's a
- 13 lot of uneasiness out there, a lot of uncertainty, and I
- 14 agree some of it has been caused by the Board, some of it
- 15 has been caused by the parties themselves, but what we
- 16 wanted to be is fair and equitable, but also at the same
- 17 time one that we can look ahead and look forward down the
- 18 road because as the pressure becomes the next year, we
- 19 have reached it, we're going to need to respond

- 20 collectively, not individually and point fingers, because
- 21 I think it's going to be a long, long way.
- The economic generation of this state has
- 23 yet to be explored as to what the impact has been. We've
- 24 all heard about it, but we need to look at that and go
- 25 from there. With that, I don't know if any other Board

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- 1 Members have comments, but hopefully we'll have that kind
- 2 of debate going on.
- 3 One more item, Mr. Schiavo, and you're out
- 4 of here for today.
- 5 Item Number 25.
- 6 MR. SCHIAVO: We'll see.
- 7 CHAIRMAN EATON: You'd rather have base
- 8 year generation studies?
- 9 MR SCHIAVO: This item has to deal with
- 10 implementation of AB 75, which is the state program
- 11 diversion efforts. AB 75 requires development of model
- 12 Integrated Waste Management Plans for state agencies. It
- 13 requires diversion of 25 percent by January 1st, 2002 and
- 14 50 percent by January 1st, 2004. It requires submission
- 15 of annual reports commencing in 2002, and the program
- 16 unless legislation changed sunsets January 1st, 2006.
- 17 AB 75 participants will include state
- 18 agencies, CSU campuses, community colleges and large state

- 19 facilities. Large state facilities are defined as
- 20 Department of Corrections, individual prisons, as well as
- 21 Caltrans maintenance facilities, stand-alone facilities
- 22 that are quite large in nature and generate a lot of
- 23 waste. AB 75 encourages the university system to
- 24 participate but does not require universities to
- 25 participate.

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- 1 Initially state agencies are going to be
- 2 required to submit plans and they need to focus on
- 3 identification of program implementation, as well as
- 4 creating new base years. Familiar topic there. We're
- 5 currently working to develop some tools, and we plan on
- 6 doing extensive outreach on both of those items as well as
- 7 go through program definitions in particular with state
- 8 agencies.
- 9 The implementation by time line as required
- 10 by statute is on February 15th, 2000, the Board is
- 11 required to adopt a model plan that's to be delivered to
- 12 all state agencies. In March and April, staff is planning
- 13 on providing workshops to particular state agencies based
- 14 on function, meaning that we would provide specific
- 15 workshops to prison industries types, Caltrans, state
- 16 office building types, so on the function of the type of
- 17 operation is planned at this point in time.

- In April through July, we provide more
- 19 individual assistance and outreach to the state agencies
- 20 on how to complete their plans and what to look for and
- 21 program implementation opportunities for them. July 15th,
- 22 2000, each state agency is to have submitted a plan to the
- 23 Board to begin the review process. In January 2001, the
- 24 Board is to have completed all the plan reviews.
- 25 And finally, April 2002, each state agency

- 1 is required to submit an annual report regarding what
- 2 their ability has been to implement programs, as well as
- 3 what their numeric or measurement rate has been.
- 4 This concludes my presentation. We plan in
- 5 January to bring forward for consideration a process for
- 6 implementing this particular plan, as well as the guidance
- 7 document and the model plan itself.
- 8 CHAIRMAN EATON: Any questions of
- 9 Mr. Schiavo?
- 10 BOARD MEMBER JONES: Mr. Chairman.
- 11 CHAIRMAN EATON: Mr. Jones.
- 12 BOARD MEMBER JONES: I was at RCRC last
- 13 week talking to those folks, and I think that obviously
- 14 because of the funds available to this Board and the
- 15 effort available to this Board they're going after big
- 16 entities. Okay. 150 people, 200 people, whatever. The

- 17 impact of a small office in rural California could be
- 18 pretty big, so what I had floated by RCRC to see if they
- 19 would even consider it would be those jurisdictions that
- 20 have small entities, small government entities within
- 21 their boundaries, that the local assistance or that the
- 22 local agency work with that state agency to try to not
- 23 only let them know what infrastructure is available, but
- 24 some programs they can do to have a positive impact so
- 25 that jurisdiction doesn't go upside down just because

- 1 there's not a hundred people, but there might be 20. If
- 2 it's an EED office, it's going to have a big impact on
- 3 that small jurisdiction.
- So I would like us to consider that as part
- 5 of this program, that local agencies of rural California
- 6 be allowed to work with the state agencies to make them
- 7 aware of programs and what they can do to be part of the
- 8 solution.
- 9 CHAIRMAN EATON: Well, and I just wanted to
- 10 remind you one of the other things, Senator Roberti, I
- 11 know you're interested in raising the issue with regard to
- 12 this is the one that sets the state agencies having to
- 13 come into compliance by 2003-2004, but one of the other
- 14 guiding principals -- not to go back to 1066 -- but that
- 15 ought to be factored in, too. Is there a particular state

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- 16 facility in a jurisdiction that is uncooperative and
- 17 therefore not reaching them to get -- that doesn't allow
- 18 that jurisdiction to obtain the benefits of some of that
- 19 waste stream. That's got to be part of the 1066, and it
- 20 blends really nice. I didn't want to steal your thunder,
- 21 but those are the kinds of things that I think we look at
- 22 for good faith effort because good faith effort does
- 23 include good faith effort on the part of the state.
- BOARD MEMBER ROBERTI: Don't we have
- 25 information coming back to us?

- 1 CHAIRMAN EATON: I believe we do. That's
- 2 part of your stuff, and part of why we want you, Pat, to
- 3 come back to us with stuff on 1066 so that we can kind of
- 4 go through some of the issues that were raised by us
- 5 individually and sort of connect the dots in the process
- 6 as to how that goes. I think that's very important and
- 7 all the Board Members have spoken about that individually
- 8 amongst ourselves, how do we try and get the state more
- 9 involved because in some cases they are part of the
- 10 problem to a greater extent than we had envisioned. So
- 11 you'll be coming back to us in January, I believe?
- MR. SCHIAVO: January.
- 13 CHAIRMAN EATON: Thank you. Now I'd like
- 14 to take a short 15-minute break because also the court

- 15 reporter needs it, but also Ms. Trgovcich, if you
- 16 remember, has come back with a compliance or an agreement,
- 17 is my understanding; is that correct? So none of us have
- 18 seen this written document, so it may give the staff and
- 19 whoever is interested an opportunity for a couple of
- 20 minutes just to look at it so it kind of blends in nicely.
- 21 Members, just to kind of get an idea, we
- 22 only have a few items left. I think what I would like to
- 23 go to is about 4:15 or 4:30 at the latest because we do
- 24 have some items. 4:15 will be a short item. That's fine.
- 25 We've got some things in the morning and stuff that was

- 1 kicked over. I hoped that we could all get out of here by
- 2 3:00, but we got a little hung up on one of the other
- 3 items. If we can do Ms. Trgovcich and one or two others
- 4 and be out of here, I think we then will have completed
- 5 our day's work.
- 6 (Brief recess taken)
- 7 CHAIRMAN EATON: Everyone having spent the
- 8 break I'm sure going through and going over the proposed
- 9 Rigid Plastic Packaging Container law compliance agreement
- 10 with Loctite, so Ms. Trgovcich, if you could begin. This
- 11 would be Item Number 12, if I'm not mistaken.
- MS. TRGOVCICH: Good afternoon, Chairman
- 13 and Members. We are going to be very brief with this

- 14 item. What you have been handed out is a revised
- 15 compliance agreement based upon conversations with Loctite
- 16 this morning.
- 17 The changes that we want to you take note
- 18 of are included in an italicized type in the draft
- 19 agreement. Michelle will provide you a very brief
- 20 overview of the company, and Debbie will highlight the
- 21 changes very quickly for you.
- MS. MARLOWE: Good afternoon, Chairman and
- 23 Board Members. Loctite Corporation is a maker and
- 24 supplier of automotive lubricants and sealants. It is one
- 25 of four subsidiaries of the parent company North American

- 1 Group. Other subsidiaries include Loctite BSI and
- 2 Permatex. The company employs more than 900 employees and
- 3 declares assets in excess of \$1 million.
- 4 And I think for the specifics on the
- 5 agreement, I will defer to Deborah.
- 6 MS. BORZELLERI: Thank you, Michelle.
- 7 CHAIRMAN EATON: One question. You said
- 8 Loctite is made up of how many companies?
- 9 MS. MARLOWE: Four.
- 10 CHAIRMAN EATON: And does this agreement
- 11 cover all four or just one?
- MS. MARLOWE: I think it covers just

- 13 Loctite.
- MS. TRGOVCICH: The agreement would cover
- 15 the entity that received the certification, and the entity
- 16 that received the certification is Loctite. Unlike
- 17 Pennzoil, if you'll remember in the prior agreement
- 18 Pennzoil-Quaker State stepped forward and said we will
- 19 sign for all of our subsidiaries.
- 20 CHAIRMAN EATON: Right.
- MS. TRGOVCICH: That was a voluntary move
- 22 on their part.
- 23 MS. BORZELLERI: Just to remind Board
- 24 Members, this is a standard agreement that the Board has
- 25 adopted, and I wanted to highlight the differences that

- 1 Loctite had requested.
- 2 First is the compliance period that we
- 3 worked with them on. Because this was somewhat late in
- 4 the process, we were willing to recommend to the Board
- 5 that they go with the six-month period ending December
- 6 31st, 2000 so it was the six-month period rather than the
- 7 full year of 2000, and that is similar in what we did with
- 8 Pennzoil.
- 9 In paragraph 2.3B, Loctite very clearly
- 10 wanted an ending date to the agreement, and so we came up
- 11 with some language that says once they submit the final

- 12 report and that report is approved by the Board, the Board
- 13 would agree to take no further enforcement action against
- 14 Loctite for the compliance years, '96, '97, '98, '99 and
- 15 2000, which this agreement is addressing.
- Thirdly, Loctite has some special
- 17 considerations. They have some products where they're
- 18 having some difficulty with post-consumer plastic and
- 19 lightweighting because of the nature of the compounds that
- 20 are being sold in them, and they wanted the Board to take
- 21 note. And we have this language in two places in the
- 22 agreement.
- In Section 2.4 is the first place where we
- 24 say in the event a public hearing is scheduled, pursuant
- 25 to paragraph 2.3, which would mean Loctite would be

- l failing to meet the requirements of the agreement. They
- 2 wanted us to take note of their representations and that
- 3 the Board would take into consideration that their
- 4 containers are integral to the functioning of the product
- 5 and therefore may not susceptible to modification,
- 6 lightweighting or other methods as set forth in one of the
- 7 compliance methods without severely compromising the
- 8 effectiveness of the product. And the Board is not
- 9 agreeing that is a fact, they're just agreeing they would
- 10 take that into consideration in any hearing that is held.

- In Section 3.1, subsection C, they're
- 12 agreeing to take -- undertake testing protocols for
- 13 certain of their products, and if -- and they would report
- 14 back to the Board by August 31st of the year 2000, which
- 15 is similar to what we did with Toro. If they find that
- 16 they are unable and it's not feasible for them to do the
- 17 thing that we're asking, they would immediately present
- 18 that information to the Board and then the Board would
- 19 give them another solution that would be deemed
- 20 acceptable. And again, they wanted to have the Board take
- 21 into consideration the difficulty they may have based on
- 22 the nature of their products.
- 23 And lastly, this is a minor point.
- 24 Subsection D, we -- Loctite -- there was some confusion
- 25 about which actual products were covered, which ones were

- 1 exempt. We need some additional documentation from them
- 2 about some that are supposedly exempt under the U.N.
- 3 guidelines, and they've agreed to supply that information
- 4 to us by March 31, 2000.
- 5 Other than that, the agreement is very
- 6 similar to the others in substance.
- 7 CHAIRMAN EATON: And dates?
- 8 MS. BORZELLERI: Pardon me?
- 9 CHAIRMAN EATON: And dates?

- 10 MS. TRGOVCICH: It is very similar in
- 11 dates. The only difference is that the compliance period
- 12 that will be evaluated here is July 1 to December 31st,
- 13 similar to Pennzoil-Quaker State, as opposed to the entire
- 14 calendar year, and that is because we are so late in
- 15 calendar year '99 right now.
- 16 CHAIRMAN EATON: And the reason why I raise
- 17 the issue, Ms. Fish as acting Deputy Director, if you can
- 18 consult with the Legal Office, we've got a lot of dates
- 19 for submittal of information coming in the summer months,
- 20 and as I mentioned during the 1066, some of us will be
- 21 here and some of us won't. We'll be sort of in transit
- 22 between two buildings.
- How we schedule for board meetings later in
- 24 that month to act upon this, if something expires on
- 25 December 31st and they have to submit it by August 31st --

- 1 I think is one of the dates in here, so let's say
- 2 September 1st -- that really gives us about three and a
- 3 half months really to consider all the information. So if
- 4 you can just get that and get it going and get it on the
- 5 agenda so that we don't miss those dates, that can be some
- 6 of the problems with compliance because as I read through
- 7 it, there is no provision for extension.
- MS. TRGOVCICH: There are --

- 9 CHAIRMAN EATON: Can we unilaterally extend
- 10 this as a Board, or do we have to have the agreement of
- 11 the other party?
- MS. TRGOVCICH: The agreement clearly
- 13 states that extensions can be granted for interim
- 14 milestones within the compliance schedule but not for the
- 15 ultimate compliance deadline. So it's my understanding
- 16 that this would need to be a revised agreement if we were
- 17 to extend it.
- 18 CHAIRMAN EATON: Those are some of the
- 19 administrative things that need to be calendared and
- 20 calendared now and factored in and get them there.
- BOARD MEMBER JONES: Mr. Chairman.
- 22 CHAIRMAN EATON: Any questions?
- Mr. Jones.
- BOARD MEMBER JONES: I have a question.
- 25 I'm a little bit -- I'm familiar with their products

- 1 because you need them to fix equipment. Are they going to
- 2 give you a list -- one of the things that was written here
- 3 that I hadn't thought about for them was the packaging is
- 4 critical to how you use this stuff. A lot of times you
- 5 are in a truck, under a truck and you need that squeeze
- 6 bottle to do certain things, to be able to apply that
- 7 evenly.

- 8 Are they going to provide you that
- 9 information where -- I don't know if they're going to be
- 10 like the Toro folks that have a problem with using
- 11 post-consumer in some of these adhesives, but are they
- 12 going to give you an idea -- I mean we're talking about
- 13 some of the bottles are this big with a nozzle that you
- 14 need that's a squeezer.
- MS. TRGOVCICH: And some of those products
- 16 may be exempt just due to size alone, but under the
- 17 compliance agreement with respect to both the testing
- 18 protocol, as well as the ultimate demonstration of
- 19 compliance, they will be required to demonstrate to us
- 20 across all product lines that are regulated --
- BOARD MEMBER JONES: Okay.
- MS. TRGOVCICH: -- how they have achieved
- 23 compliance.
- MS. TOBIAS: Maybe -- Mr. Chair, maybe in
- 25 that case in Section 2.4 and 3.1C, down at the bottom,

- 1 where it says that the Board will consider or take into
- 2 consideration Loctite's representations, maybe that should
- 3 be substantial evidence as opposed to a representation. I
- 4 think that -- I don't know if that changes it too much for
- 5 Loctite, but to me a representation is pretty different
- 6 than substantial evidence. That's basically just how -- I

- 7 think they can come back and say well, we're representing
- 8 that we've done the work and we can't change this, whereas
- 9 I think what the Board would want to see is evidence.
- 10 You can either say evidence or substantial
- 11 evidence, but I'm not sure representation is a strong
- 12 enough word for the reason that was just brought up.
- BOARD MEMBER JONES: Was representation the
- 14 word you negotiated in your conversations? Because I know
- 15 that if you negotiated that word and we're going to change
- 16 it, then they're going to --
- MS. BORZELLERI: It was actually my word in
- 18 lieu of something else that they had put in. They were
- 19 wanting us to take it as fact, and I said we can't take it
- 20 as fact until you show the Board. So I think they
- 21 understand that it's an evidentiary matter that they need
- 22 to bring to the Board, and I can't honestly say they'll
- 23 accept this, but we'll do our best and say this is what
- 24 the Board wanted if that's what your pleasure is.
- MS. TRGOVCICH: Since this would be a

- 1 discretionary act on the part of the Board whether or not
- 2 you even chose to take that information that they
- 3 presented into consideration, were to consider their
- 4 actions at a later penalty hearing, I would suggest if
- 5 we're going to proceed to a motion here, that perhaps we

- 6 be given some leeway that if we will not support the word
- 7 substantial evidence, that we be able to fall back to the
- 8 term representation since this really does not bind the
- 9 Board in any way.
- 10 MS. TOBIAS: A step back too, I think if
- 11 the Board agrees to that, we could also say in the cover
- 12 letter to them that if they only keep it at
- 13 representation, then I think we should indicate something
- 14 about evidence that you would present to the Board that
- 15 you have based your representations on.
- 16 BOARD MEMBER JONES: A definition of what
- 17 represents is.
- MS. TOBIAS: Well, that or basically just
- 19 to say we want to see what your representations are based
- 20 on.
- 21 CHAIRMAN EATON: Any other questions?
- 22 Okay.
- 23 BOARD MEMBER JONES: So we have to find
- 24 a --
- 25 CHAIRMAN EATON: I think it's Item Number

- 1 12, but I think it's just --
- MS. TRGOVCICH: Item Number 12, Resolution
- 3 Number 1999-639.
- 4 BOARD MEMBER JONES: Mr. Chairman.

CHAIRMAN EATON: Mr. Jones.
BOARD MEMBER JONES: I would like to move
adoption of Resolution 1999-639, consideration of the
approval of a Rigid Plastic Container compliance agreement
for the year 2000 with Loctite Corporation with one
change, that we you define representation or whatever
it needs. Either replace it or define it, whatever you
guys can work out between you and the party.
CHAIRMAN EATON: Okay. Second? All right.
I'll second it.
BOARD MEMBER MOULTON-PATTERSON: Second.
CHAIRMAN EATON: That's fine. Mr. Jones
moves and Ms. Moulton-Patterson seconds that we adopt
Resolution 1999-639.
Madam Secretary, please call the roll.
BOARD SECRETARY: Board Members Jones.
BOARD MEMBER JONES: Aye.
BOARD SECRETARY: Moulton-Patterson.
BOARD MEMBER MOULTON-PATTERSON: Aye.
BOARD SECRETARY: Pennington.
BOARD MEMBER PENNINGTON: Aye.

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1	BOARD	SECRETARY:	Roberti.

2 Chairman Eaton.

3 CHAIRMAN EATON: Aye.

- 4 Okay. And that would mean that it's
- 5 unnecessary to deal with Item Number 15; is that correct?
- 6 MS. TRGOVCICH: Correct. That item can be
- 7 pulled.
- 8 CHAIRMAN EATON: Okay. Number 15, Members,
- 9 is pulled.
- 10 All right. That completes, I believe, the
- 11 section on Waste Prevention Market Development. We can
- 12 return to regular items. With that in mind, however, I
- 13 would like to be able to go to Item Number 37 since those
- 14 individuals who are receiving the Trash Cutter Awards, and
- 15 Ms. Cara Morgan informed us that there's enough trash
- 16 talking going on that we might want to have some trash
- 17 cutting going on today.
- 18 (Laughter)
- 19 CHAIRMAN EATON: And that would be our last
- 20 item for today and that would take up the whole section of
- 21 Special Waste tomorrow in regular order and we can be out
- 22 of here. I think these individuals have been here since
- 23 midafternoon and the kind of work that they have done and
- 24 that brings them here today should be recognized and
- 25 recognized without the time constraints. So if that's

- 1 amenable to everyone on the Board, we'll start tomorrow
- 2 morning with the Special Waste section and today's last

- 3 item will be Item Number 37, which is the presentation of
- 4 awards, Trash Cutter Awards for local government.
- 5 Ms. Cara Morgan.
- 6 MS. MORGAN: Good afternoon, Mr. Chairman,
- 7 Board Members. My name is Cara Morgan. I work with the
- 8 Office of Local Assistance.
- 9 We're here today to honor the five city
- 10 trash cutter award winners for 1999. The county winners
- 11 were actually presented their awards by Board Member Linda
- 12 Moulton-Patterson at the County Supervisors' Association
- 13 conference on November 30th in Monterey. The county
- 14 winners are for 1999, County of Santa Cruz for creative
- 15 partnerships, schools, and public information; Lake County
- 16 for recycling; Los Angeles County for innovation; and the
- 17 Monterey Regional Waste Management District for regional
- 18 waste reduction.
- We've placed at the back of the room
- 20 program summaries on each of the winners in more detail.
- 21 On behalf of the Board, it is my pleasure to announce the
- 22 city winners for the Board's 1999 Trash Cutter Awards
- 23 program. This awards program is given for outstanding
- 24 achievement in waste reduction and diversion.
- 25 For the best organics management category,

- 2 winner. I feel that I need to be at the Oscars and have
- 3 someone bringing to me an envelope. The City has a
- 4 multi-faceted program including green waste collection,
- 5 green waste and wood waste diversion at the transfer
- 6 station, and s food scrap collection project. The City,
- 7 in cooperation with commercial businesses, helps to divert
- 8 8,000 tons of organic waste per year from the landfill
- 9 from all of its organic operations. The City of Berkeley
- 10 has a 42-percent overall recycling rate. Deborah Kaufman,
- 11 Recycling Program Manager, will be accepting the plaque
- 12 today in recognition of the City's efforts.
- Our next award winning is the City of
- 14 Sunnyvale, winning for best waste prevention program.
- 15 Since 1992, the City has held an annual citywide garage
- 16 sale event. The event is designed to provide residents a
- 17 way to divert usable household items from the landfill and
- 18 to reinforce the reuse message among the City's residents.
- 19 It is becoming a much anticipated annual event in
- 20 Sunnyvale with an average registered participation of 550
- 21 homes per year. As the first jurisdiction in Santa Clara
- 22 County to implement this program, the City of Sunnyvale
- 23 has offered technical assistance and made its public
- 24 education promotional materials available to many other
- 25 local governments in the area.

- 1 In the coming years the City will continue
- 2 to organize and promote this program as an important part
- 3 of its public education and waste management programs.
- 4 Accepting the award today will be Mark Bowers, the Solid
- 5 Waste Program Manager for the City of Sunnyvale.
- 6 The City of Watsonville has been selected
- 7 as a Trash Cutter Award winner, winning in the category
- 8 for best construction and demolition debris management
- 9 program for remodeling their city hall. In August 1998,
- 10 the City remodeled a portion of their downtown city hall.
- 11 During the Deconstruction phase, valuable materials were
- 12 saved for reuse in other parts of the city. In addition
- 13 to reuse during the model project, tons of materials were
- 14 removed from the waste stream and recycled, saving
- 15 valuable landfill space. The City closed their recycling
- 16 loop by using recycled content product during the final
- 17 stage of the construction project. Unfortunately because
- 18 of scheduling conflicts, a representative from the City
- 19 could not be here today, but we will be sending them their
- 20 award.
- In the best procurement category, the City
- 22 of Pittsburg's recycled products procurement policy is the
- 23 winner. The City adopted and passed a procurement policy
- 24 in 1998. This policy demonstrated the City's commitment
- 25 to recycling by purchasing recycled content materials and

- 1 fostering markets for recycled materials. The City is
- 2 also purchasing rerefined oil for all city vehicles,
- 3 recycled content plastic lumber benches at the city golf
- 4 course, converting city letterhead, envelopes, business
- 5 cards and many other items to recycled content.
- 6 Implementing the procurement policy has
- 7 increased employee awareness of purchasing materials made
- 8 with recycled content and debunking the myth regarding the
- 9 quality of recycled products. Accepting the award today
- 10 on behalf of the City is Laura Wright, the Waste Reduction
- 11 Coordinator.
- 12 I want to acknowledge the City of El Monte
- 13 who is our urban waste reduction winner. The City of El
- 14 Monte was recently selected as having the most outstanding
- 15 urban program in the nation by the National Recycling
- 16 Coalition. The City went from a 6 percent recycling rate
- 17 in 1994 to a rousing 34 percent in 1998, all based on
- 18 programs and not doing a new base year. Critical to El
- 19 Monte -- sorry. I thought I would throw that in.
- 20 (Applause)
- 21 MS. MORGAN: Critical to El Monte's
- 22 success has been understanding cultural differences and
- 23 presenting information using a variety of approaches. The
- 24 City uses bilingual waste auditors and written follow-up
- 25 with recommendations in appropriate languages. Because of

- 1 this, the City has been successful in gaining the trust of
- 2 all of its residents, which is a very diverse group of
- 3 folks.
- 4 Here to accept the award today for the City
- of El Monte is Richard Garner, the Engineering Analyst for
- 6 the City.
- 7 In conclusion, we would like to commend our
- 8 1999 trash cutter award winners. Their successful
- 9 programs will serve as models for other jurisdictions
- 10 throughout the state. These California communities have
- 11 risen to the challenge of successfully reducing waste,
- 12 relying on cooperation with neighboring jurisdictions, and
- 13 partnerships with private industry and local businesses.
- 14 That concludes this part of the
- 15 presentation.
- 16 CHAIRMAN EATON: Thank you. And in keeping
- 17 with your wish and your feeling of being in an Oscars
- 18 atmosphere, I should note that today's winners were not
- 19 known to the worldwide recycling world until the
- 20 accounting firm of Morgan and Morgan Trash Cutter
- 21 Accountants tallied the votes and presented them here to
- 22 our Board.
- 23 (Laughter)
- 24 CHAIRMAN EATON: But I know that before we
- 25 actually make the presentation, some of the Board Members

- 1 would like to perhaps make any comments with regard to
- 2 some of our winners today.
- 3 BOARD MEMBER ROBERTI: Mr. Chairman.
- 4 CHAIRMAN EATON: Senator Roberti.
- 5 BOARD MEMBER ROBERTI: I'm sure all of the
- 6 winners are very, very deserving, but I would like to make
- 7 a point on the City of El Monte.
- 8 I was happy to attend their recycling
- 9 bazaar. I don't know what their exact title of it was,
- 10 but it was very impressive, a lot of enthusiasm, a lot of
- 11 community activity, and I almost scratched my head
- 12 wondering to myself my goodness. And there was so much
- 13 enthusiasm it would be hard to normally think this wasn't
- 14 made to work. It was a real community activism. So I
- 15 commend them and the other winners, but I saw El Monte
- 16 firsthand with their initiative in this area.
- 17 CHAIRMAN EATON: And I'm scheduled to go
- 18 down to the Monterey area in early January so if you want,
- 19 I would be happy to go by the City of Watsonville to
- 20 present that.
- 21 MS. MORGAN: That would be great. Thank
- 22 you.
- 23 CHAIRMAN EATON: Is that part of their
- 24 earthquake retrofit that took place?
- MS. MORGAN: I believe so, for their city

- 1 hall.
- BOARD MEMBER JONES: Mr. Chairman.
- 3 CHAIRMAN EATON: Mr. Jones.
- 4 BOARD MEMBER JONES: I just wanted to say
- 5 something. I want to say congratulations to all of you
- 6 because it's those kinds of efforts that make this go
- 7 forward. We understand when we sit here dealing with
- 8 policy, the policies just set the policy. It's the people
- 9 that implement the programs, implement those policies,
- 10 that are real heroes of AB 939. And you all need to take
- 11 a lot of pride in what you've done and we certainly
- 12 appreciate the efforts that you put forward every day on
- 13 behalf of your jurisdictions.
- 14 So thank you.
- 15 CHAIRMAN EATON: Thank you. And it's now
- 16 time for the presentations, I believe.
- MS. MORGAN: Time for the presentations.
- 18 CHAIRMAN EATON: Mr. Pennington, since you
- 19 started off the day on such a somber note, I thought maybe
- 20 it would be most appropriate to leave it on a happy note,
- 21 and Mr. Jones, and Senator Roberti, if you would like to
- 22 do El Monte. Ms. Moulton-Patterson.
- 23 BOARD MEMBER MOULTON-PATTERSON: If you
- 24 don't have one left.

- 1 of those, if you want to pick one, and if Mr. Pennington
- 2 wants to continue to go left and take the City of
- 3 Berkeley, I would be happy to --
- 4 (Laughter)
- 5 CHAIRMAN EATON: -- to acknowledge that or
- 6 otherwise.
- 7 MS. MORGAN: We're going to start with City
- 8 of Berkeley, then, and Deborah Hoffman will be accepting
- 9 the award today.
- 10 BOARD MEMBER PENNINGTON: Congratulations.
- 11 MS. HOFFMAN: Thank you. Thank you very
- 12 much.
- 13 (Applause)
- BOARD MEMBER PENNINGTON: Next.
- 15 MS. MORGAN: Next is Mark Bowers with City
- 16 of Sunnyvale.
- 17 (Applause)
- 18 MS. MORGAN: And next we have Laura Wright
- 19 with City of Pittsburg.
- 20 (Applause)
- 21 MS. MORGAN: And finally, since the
- 22 Senator has been to El Monte and has truly witnessed these
- 23 outstanding programs, we have Richard Garner accepting the

- 24 award for the City.
- 25 (Applause)

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1	MR. BOWERS: Thank you.
2	(Applause)
3	MS. MORGAN: Thank you.
4	BOARD MEMBER PENNINGTON: Thank you.
5	CHAIRMAN EATON: Thank you all for being so
6	patient this afternoon and waiting around, and hopefully
7	go back to your respective cities and communities and let
8	them know that we do believe in the kind of hard work and
9	efforts that have been made.
10	So with that, thank you very much for
11	coming today. Thank you Ms. Morgan for your academy award
12	winning performance. With that, we'll stand in recess
13	until 9:30 tomorrow morning in which we will pick up with
14	Item Number 26. It looks like we have about eight or nine
15	items, but we do have a closed session that we will do
16	upon return from lunch.
17	So with that, we'll stand in recess until
18	9:30 tomorrow morning.
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1 STATE OF CALIFORNIA 3 I, Terri L. Emery, CSR 11598, a Certified Shorthand Reporter in and for the State of California, do 6 hereby certify: 7 That the foregoing proceedings were taken 8 down by me in shorthand at the time and place named 9 therein and was thereafter transcribed under my supervision; that this transcript contains a full, true and correct record of the proceedings which took place at the time and place set forth in the caption hereto. 13 14 I further certify that I have no interest 15 16 in the event of the action. 17 18

19 EXECUTED this 19th day of January, 2000.

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24	Terri L. Emery
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Please note: These transcripts are not individually reviewed and approved for accuracy.